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SUPREME COURT, U.S.
WASHINGTON, D.C. 20543

OFFICIAL TRANSCRIPT
PROCEEDINGS BEFORE
THE SUPREME COURT
OF THE
UNITED STATES

CAPTION: YELLOW FREIGHT SYSTEM, INC., Petitioner V.

COLLEEN DONNELLY

CASE NO: 89-431

PLACE: Washington, D.C.

DATE: February 28, 1990

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IN THE SUPREME COURT OF THE UNITED STATES

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YELLOW FREIGHT SYSTEM, INC., :
Petitioner :
V. : No. 89-431
COLLEEN DONNELLY :
-----x

Washington, D.C.
Wednesday, February 28, 1990

The above-entitled matter came on for oral
argument before the Supreme Court of the United States at
10:05 a.m.

APPEARANCES:
JEFFREY IVAN PASEK, ESQ., Philadelphia, Pennsylvania; on
behalf of the Petitioner.
JOHN J. HENELY, ESQ., Chicago, Illinois; on behalf of the
Respondent.

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C O N T E N T S

ORAL ARGUMENT OF

PAGE

JEFFREY IVAN PASEK, ESQ.

On behalf of the Petitioner

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JOHN J. HENELY, ESQ.

On behalf of the Respondent

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REBUTTAL ARGUMENT OF

JEFFREY IVAN PASEK, ESQ.

On behalf of the Petitioner

25

1 Freight filed a motion to dismiss, arguing that any filing
2 by Colleen Donnelly was ineffective because Federal courts
3 have exclusive jurisdiction over Title VII claims.

4 The parties have agreed in this case that the
5 law governing this was set forth by the Court in Gulf
6 Offshore and recently reapplied by the Court in its Taflin
7 decision, that the presumption in favor of concurrent
8 jurisdiction is a rebuttable one and that it may be
9 rebutted either explicitly or implicitly, explicitly by
10 statutory directive, which is not present in this case, or
11 from the unmistakable implication from legislative
12 history, or by demonstration of a clear incompatibility
13 between state court jurisdiction and the Federal interest.

14 We submit that the touchstone for this inquiry
15 is congressional intent and that the Court must examine
16 facts such as the language structure and legislative
17 history of the act in order to determine whether Congress
18 intended to confer exclusive jurisdiction on Federal
19 courts.

20 When the Civil Rights Act of 1964 was adopted,
21 it was against a background of debate over state's rights,
22 and the compromise model which Congress eventually settled
23 on initiated with a model patterned after the National
24 Labor Relations Act which had cease and desist powers and
25 which would have provided for appeals to the circuit

1 courts of appeals and no resort at all to the trial courts
2 of general jurisdiction.

3 Under such a model, consistent with this Court's
4 decision in the Garner case, there would have been
5 exclusive Federal jurisdiction over those claims. Thus,
6 it is not surprising that when the promoters of the bill
7 accepted a compromise of private suits for Title VII
8 violations, they presumed that those suits would be
9 brought in the Federal district court.

10 There is thus no reference in the legislative
11 history that the new rights which were being created would
12 be enforceable in the state courts, and it was the common
13 understanding that the enforcement was to be in the
14 Federal courts.

15 Representative McCollough, for example, who was
16 the ranking Republican on the Judiciary Committee, noted
17 that there were several members of the committee who
18 preferred that the ultimate determination of
19 discrimination rests with the Federal judiciary.

20 The Clark case interpretative memorandum
21 provided --

22 QUESTION: Or with the Federal judiciary?

23 MR. PASEK: Excuse me?

24 QUESTION: Or with the Federal judiciary? I

25 mean --

1 MR. PASEK: Yes, sir.

2 QUESTION: -- it depends on how you read that
3 phrase. I mean, you could say that the ultimate
4 determination should rest with the Federal judiciary or
5 should rest with the Federal judiciary as opposed to the
6 administrative agency that was --

7 MR. PASEK: But in either case, it's the Federal
8 authorities who will be making the decision under the
9 statute.

10 QUESTION: Yeah, but -- but the way you read it,
11 it was as though it was in the context of a discussion of
12 whether there would be enforcement in the states or in the
13 Federal courts. Is that the context in which -- in which
14 the statement was made?

15 MR. PASEK: The statement was not made in that
16 context. The statement was made against the context of
17 whether there would be administrative cease and desist.

18 QUESTION: That's right. And what he said is -
19 - is we think the ultimate determination should be made by
20 the Federal judiciary, not by the administrative agency.
21 So it really doesn't say much about --

22 MR. PASEK: Well, the -- it is consistent with a
23 whole series of other comments made by the supporters of
24 the legislation, the court model, that consistently used
25 reference to the Federal courts.

1 QUESTION: Well, Mr. Pasek, it's true that the
2 legislative history contains many references to the
3 supposed Federal court jurisdiction, but does it contain
4 anywhere a discussion of the possible role of state
5 courts?

6 MR. PASEK: There is no discussion whatsoever
7 about any role for the state courts.

8 QUESTION: So it's a little hard to say that it
9 meets the Gulfshore -- Gulf Offshore requirement that
10 there be an unmistakable implication of Federal
11 jurisdiction exclusively.

12 MR. PASEK: I believe, Your Honor, that when the
13 Congress talks about, as Senator Cotton said, that the
14 process will lead to one place, the door of the Federal
15 court, he was by implication excluding the door of the
16 state court from resolving those cases.

17 QUESTION: Well, but the thrust of Gulf
18 Offshore's comments was that it has to be an unmistakable
19 implication, and it looks to me like that's hard to make
20 out here. True, there's lots of discussion of Federal
21 court involvement but just nothing to say unmistakably
22 that state court jurisdiction is precluded.

23 MR. PASEK: In this case there was explicit
24 consideration of the role of the states in dealing with
25 employment discrimination claims. And as Congress was

1 clear to point out, the state role was limited to state
2 enforcement of state law under the deferral process
3 established in Section 706(c).

4 It would be inconsistent with the deferral
5 process Congress established if you were to say that the
6 plaintiff would be required to pursue remedies under state
7 or local law for 60 days, then that process is to be
8 shifted over to the Federal Equal Employment Opportunity
9 Commission for at least 180 days, following which the
10 aggrieved individual could then file suit presumably in
11 the state court, if that were the case. There would be no
12 reason to prohibit the state officials initially from
13 hearing the Federal claim if Congress intended that these
14 claims could be brought in the state court in the first
15 instance.

16 There was in the 1972 legislative history,
17 again, repeated discussion about the role of the Federal
18 courts in language which we submit leaves it unmistakable
19 that Congress presumed that the Federal courts would have
20 exclusive jurisdiction.

21 In the House, Representative Erlenborn offered
22 the amendment for a court enforcement model, and in
23 distinguishing between the procedures that would apply in
24 the administrative context versus the court enforcement
25 model, he said that the rules of evidence, the rules of

1 civil procedure that apply in the courts, the Federal
2 district courts, as "my bill would require any case to be
3 tried there, those general rules of evidence do not
4 necessarily apply in administrative hearings."

5 Had Congress intended that any courts could have
6 heard those cases, there would have been no reason for him
7 to state that his bill would require the cases to be heard
8 in Federal district courts as opposed to simply courts.

9 QUESTION: But I -- I think we've had cases,
10 haven't we, Mr. Pasek, where the congressional enactment
11 will talk about authorizing a suit in the United States
12 district court and we've said that that is not
13 sufficiently negating the idea of state court
14 jurisdiction.

15 It seems to me where someone is talking about
16 the rules of evidence that are going to govern, they say,
17 well, sure, it's the Federal Rules of Evidence, they're
18 contemplating suits in the Federal district court. But
19 under our cases, I don't think that's enough to exclude
20 state jurisdiction.

21 MR. PASEK: I agree that the mere grant of
22 jurisdiction to the Federal courts is not sufficient. But
23 Congress went beyond that mere grant of jurisdiction
24 through these types of pronouncements by stating, for
25 example, as Speaker Albert said characterizing

1 Representative Erlenborn's position, that the protection
2 of the principles of justice require that these cases be
3 heard only in the Federal courts. He could have said only
4 in the courts as opposed to administrative agencies.

5 Representative McCollough discussing the
6 injunction power stated that the Erlenborn substitute
7 would allow only as Federal court to issue such an
8 injunction.

9 On the Senate side, you have the same sort of
10 considerations. When Senator Dominick repeatedly offered
11 his court enforcement amendment, he repeatedly referred to
12 the district courts where, under the Dominick amendment,
13 suits would have to be filed. He stated on the second
14 consideration of the Dominick amendment that his amendment
15 would "vest adjudicatory power where it belongs in
16 impartial judges shielded" by -- shielded "from political
17 winds by life tenure." That does not apply to the state
18 court judicial system.

19 And specifically he stated that we would be
20 distributing the power to enforce this law to 93 district
21 courts with 398 district judges. I submit that's about as
22 precise as you can expect someone to be that the intention
23 was that these cases be brought in the Federal district
24 courts.

25 You couple those legislative assertions with the

1 carefully ordered sequential procedure that I referred to
2 in response to Justice O'Connor's question and it would be
3 inconceivable to think that the sponsors of this
4 legislation who had agreed to the compromise, were
5 presuming that state courts had any role in the
6 enforcement.

7 This is reinforced by several procedural
8 mechanisms which Congress built into the statute which
9 have application only in the Federal courts. And as this
10 Court suggests in its Taflin decision, the inclusion of
11 such provisions is a suggestion that Congress did intend
12 exclusive Federal jurisdiction.

13 Start, for example, with the provisions of
14 Section 706(j) which provide that any civil action under
15 this section shall be subject to appeal as provided in
16 Sections 1291 and 1292 of Title 28. Now, that provision
17 applies only to the cases that can be taken to the Federal
18 courts of appeals, and those are only cases which arise
19 out of the Federal district courts or thorough the
20 administrative agencies.

21 I'm not aware of any case in which Congress has
22 specified specific reference to Sections 1291 and 1292
23 which involve concurrent jurisdiction. The Seventh
24 Circuit characterized that as merely a grant of
25 jurisdiction. If that were so, it would be an unnecessary

1 statement by Congress.

2 And further, Sections 1291 and 1292 carry some
3 important baggage with them over what constitutes an
4 appealable order. That might be very different under
5 state court systems under which a number of orders which
6 would be characterized as interlocutory and not appealable
7 by this Court could be appealed directly in a state court
8 system, thereby staying proceedings and thereby
9 interfering with the congressional goal of seeking the
10 rapid adjudication of these cases.

11 QUESTION: In your view, Mr. Pasek, supposing
12 that Congress wanted to specify the appeal procedure in
13 Federal courts, what more should it have done to indicate
14 that -- if it were of the mind that state courts should
15 have jurisdiction, too?

16 MR. PASEK: If it had not included the reference
17 to 1291 and 1292, that would be some indication that the
18 -- well, reverse that. If Congress had said nothing in
19 the legislative discussion, if the sequential procedure
20 were not present and if the procedural mechanisms which
21 are unique to the Federal system were not present, we
22 wouldn't be here because there would be no basis to argue
23 that the Gulf Offshore standards have been met.

24 But by including the reference to 1291 and 1292,
25 we submit that that's a strong indication that Congress

1 intended these cases to be brought only in the Federal
2 courts because you would not have cases appealed from the
3 state court system to the Federal courts of appeals.

4 QUESTION: But we've -- we've said in our cases
5 on this issue, have we not, that the granting of
6 jurisdiction to the Federal district courts is not
7 sufficient to show exclusive Federal jurisdiction.

8 MR. PASEK: Yes, that's correct.

9 QUESTION: Well, why should specifying appeal
10 from the Federal district court to the court of appeals be
11 any different than the granting of Federal jurisdiction of
12 the district courts for that purpose?

13 MR. PASEK: It's an unusual procedure by
14 Congress to specify that the appeal is to be taken
15 pursuant to Sections 1291 and 1292. I'm only aware of a
16 few instances in which Congress has ever done that, and
17 all of those statutes are ones in which Congress has at
18 the same time set forth that the jurisdiction is to be
19 exclusively Federal.

20 For example, you have that in the Natural Gas
21 Act, you have that in the Federal Power Act and in the
22 Connelly Hot Oil Act. I believe those are the only
23 examples I could find in which, other than Title VII, the
24 Congress has specified the 1291 and 1292 procedure.

25 In addition, you have the Federal interest in

1 uniformity which might be compromised here because of the
2 possible litigation of these claims in the state courts.
3 Congress was clear to spell out that the injunctive relief
4 would be issued pursuant to Rule 65. Rule 65 contains
5 with it specified procedures which protect the interests
6 of the respondents as well as the persons claiming to be
7 aggrieved and there may not be an analog in the state
8 court system for the grant of injunctive relief.

9 Therefore, you could have a system under which
10 restraining orders would be granted or denied and the
11 result would depend not on the case but simply upon which
12 the court the -- the action had been brought.

13 There is no basis in the legislative history
14 whatsoever to suggest that Congress was attempting to
15 regulate the procedures of the state courts when it
16 included these provisions in the statute.

17 Similarly, there are provisions of the statute
18 dealing with the time table of the cases, the assignment
19 to individual judges, the expedition of proceedings, the
20 use of magistrates pursuant to Rule 53, under which
21 Congress carefully prescribed certain procedures to apply.

22 Now, those procedures were part of the
23 compromise that Congress settled on. A number of those
24 procedures came in with the final consideration of the
25 Dominick amendment where Senator Dominick stated, "Despite

1 voluminous rhetoric to the contrary, my convictions that
2 U.S. District Court enforcement provides employees and
3 potential employees with the fairest, most effective
4 redress of their grievances remains unshaken."

5 The biggest argument against court enforcement
6 at the time was the delay, and Senator Dominick sought to
7 remedy that and to assuage the opponents of the court
8 enforcement system by incorporating the procedural
9 provisions, such as assigning the case to an individual
10 district court judge for an expedited hearing.

11 Now, the compromise between the proponents of
12 the court enforcement and the cease and desist models is
13 an essential part of this legislation. If you say, as the
14 Seventh Circuit did, that these provisions simply do not
15 apply if the case is brought in a state court, then you in
16 effect remove the compromises that Congress specifically
17 built into the statute.

18 Your Honor, if I may, I'd like to reserve the
19 remaining time for rebuttal.

20 QUESTION: Very well, Mr. Pasek.

21 Mr. Henely.

22 ORAL ARGUMENT OF JOHN J. HENELY

23 ON BEHALF OF THE RESPONDENT

24 MR. HENELY: Mr. Chief Justice, may it please
25 the Court:

1 Because of the -- the test or the principle
2 announced in Gulf -- Gulf Offshore and recently, five
3 weeks ago, in Taflin, namely that three-prong approach,
4 does the statute itself express that state court shall not
5 have jurisdiction, which we don't have here, and then,
6 secondly, a look at legislative intent and, thirdly, a
7 look at the nature of the Federal law and whether or not
8 it's incompatible with being heard by the state courts, I
9 have to address what counsel for Yellow Freight calls the
10 touchstone of their argument, namely that there is
11 legislative intent here from the congressional debates
12 that the sovereign power of state courts to hear Federal
13 cases, which is rooted in our Federal system, is removed
14 by an examination of intent from what certain senators or
15 congressmen said or didn't say in a bill such as Title
16 VII, which, frankly, was -- it was amended 87 times in 83
17 days. Later on I have some problem with that analysis,
18 but I must face it head-on.

19 If there was any mention in the legislative
20 history of state courts -- and there are none, it's all --
21 it's always Federal courts, Federal judiciary -- my
22 position would be more difficult because it would at least
23 evince some debate on the issue that we are here on,
24 whether or not we intend, Congress, by enacting Title VII
25 to oust or divest the state courts from hearing these

1 claims.

2 QUESTION: Well, you don't suggest that there
3 would have to be some express mention of state courts, do
4 you?

5 MR. HENELY: In the -- in the legislative
6 history?

7 QUESTION: Uh-huh.

8 MR. HENELY: Oh, most certainly.

9 QUESTION: You do? Well, what if the
10 legislative history -- assuming legislative history could
11 get the job done in the first place, what if the
12 legislative -- it was clear that everybody said, these
13 suits may only be brought -- may be brought only in the
14 Federal courts?

15 MR. HENELY: Oh, that's -- that's another way of
16 putting it. Reasonable men may differ, as they have
17 certainly throughout the Federal courts in deciding this
18 issue, as to whether that's enough, but -- and that's one
19 of the problems of looking at it.

20 QUESTION: Well, I take it the argument on the
21 other side is that the legislative history is equivalent
22 to that kind of a statement, that the legislative history
23 indicates that they really meant to have these suits
24 brought only in the Federal courts.

25 MR. HENELY: Well, and then you'd have to say,

1 well, whether it was a proponent or an opponent it's a
2 problem area. At any rate, my point in this area is very
3 simply that there's no record in all of the congressional
4 talk about this bill that there was a -- a consideration
5 of the issue shall we not let these cases be filed in the
6 state courts.

7 I frankly don't think they thought about it or
8 talked about it.

9 QUESTION: Well, Mr. Henely, a good many Federal
10 courts have held that the Federal courts do have exclusive
11 jurisdiction in these cases.

12 MR. HENELY: Yes, Justice --

13 QUESTION: There is language to that effect in
14 dicta and opinions of this Court. Now, are all those
15 courts and all those statements just wrong?

16 MR. HENELY: Yes.

17 QUESTION: Did they misread the legislative
18 history or --

19 MR. HENELY: They read into --

20 QUESTION: -- where did they go wrong?

21 MR. HENELY: -- the legislative history what
22 they wanted to. Valenzuela never ever looks at
23 incompatibility; it only looks at legislative history.
24 Judge Bower in Easterbrook in the Seventh Circuit looked
25 at legislative history and came up with a different

1 conclusion, as did Judge Layton in the district court.

2 I think that's the problem with legislative
3 intent in the context of concurrent jurisdiction as -- as
4 a test.

5 QUESTION: Well, why would Congress have
6 provided for expedited procedures in these cases in
7 Federal courts and other provisions that apply
8 specifically to these claims in Federal courts if they
9 intended state court jurisdiction to be concurrent?

10 MR. HENELY: Well, Congress certainly has the
11 power to tag on procedural provisions to any enactment.
12 There is talk in the legislative history of a Federal
13 court backlog of 19 or 20 months at the time in 1964. I
14 think the answer is they were concerned about long delays
15 for both plaintiffs and claimed-against defendants --

16 QUESTION: Well, I guess a good many state
17 courts have long delays, don't they?

18 MR. HENELY: Yes, ma'am.

19 QUESTION: And so if jurisdiction were to lie
20 there would Congress have intended, do you think, that the
21 cases be heard there?

22 MR. HENELY: Well, it -- it may be eventually,
23 if this Court holds concurrent jurisdiction, that an issue
24 will arise sometime in the future that state courts in
25 hearing Title VII cases must expedite them as the statute

1 states. A possible future issue.

2 At any rate, the legislative history is not a
3 one-way street in this regard. This Court made some
4 observations in the Kremer decision which indicates
5 concurrent state court jurisdiction. For example, one of
6 the original proposals in the Title VII debates was that
7 those states -- and at the time half of the states had
8 their own Fair Employment Practices laws -- those states
9 which had FEP laws, the jurisdiction of Title VII would
10 not apply to them.

11 It follows from that that if that were the
12 enactment of Title VII, certainly there would be -- have
13 to be concurrent state court jurisdiction with regard to
14 fair employment practices laws.

15 There are statements with regard to -- by
16 Senator Humphrey that this employment of Title VII here is
17 to implement and broaden rather than supplant the existing
18 state court laws and procedures for adjudicating
19 employment practices complaints.

20 The language and the set-up of -- of the statute
21 itself, with the interplay between EEOC and the
22 involvement of state court agencies right in the statute,
23 in my view, suggests an attempt to involve the states.
24 And if we're going to involve the states, it makes sense
25 to involve the judicial power of the states as well.

1 At any rate, I think that, depending on what one
2 is looking for in the legislative history of Title VII,
3 one may find support that there is an implication one way
4 or another.

5 QUESTION: Has the United States appeared in any
6 of these court of appeals cases and expressed its opinion
7 on --

8 MR. HENELY: I don't think so, Your Honor. You
9 mean through the Attorney General?

10 QUESTION: Yes.

11 MR. HENELY: I don't believe so.

12 What I want to talk about briefly is the idea of
13 -- of Taflin so recently decided by this Court, issues
14 very, very close to this one, involved. It is suggested
15 that one of the implications from the fact that Congress
16 put procedural requirements in Title VII, mentioning
17 appeals to Federal courts, mentioning injunctions,
18 mentioning expedited assignment to a district court judge
19 or, if he can't hear it, then to a magistrate.

20 There were issues in -- in the RICO Taflin case
21 regarding procedures -- nationwide service, venue, et
22 cetera -- which certainly were not a stumbling block to a
23 finding that since Congress has not excluded the state
24 courts from jurisdiction under RICO, state courts have
25 concurrent jurisdiction.

1 Going back to Claflin, hundred-year-ago
2 decision, but the reading of it makes some sense. Mr.
3 Justice Bradley, in deciding an issue of concurrent
4 jurisdiction arising out of the bankruptcy laws of 1867,
5 relies very heavily on Alexander Hamilton's Number 82
6 Federalist. That was written one year before the Judicial
7 Act, and Hamilton sets forth his ideas of Federalism as
8 applied to the judicial power and concurrent jurisdiction.

9 And Hamilton says that, because of the supremacy
10 clause, the Federal courts -- the Federal legislature,
11 Congress, can exclude state court jurisdiction basically
12 in two ways. One, by just expressing it in the statute
13 or, secondly, by implication arising out of an
14 incompatibility with the Federal enactment and its being
15 decided with state courts. He makes no mention of taking
16 a look at legislative intent by way of history, maybe just
17 because it was brand new.

18 But Mr. Justice Bradley in Claflin does not
19 suggest that a look at legislative history gives us a
20 clear answer to the question of whether or not there is
21 incompatibility. And in reviewing this issue and the work
22 involved, in -- in having a principle upon which we're
23 going to decide whether or not in future cases there is
24 exclusive jurisdiction or there is concurrent
25 jurisdiction, and in looking at the fact that the Federal

1 courts who have decided the question in this case have had
2 different opinions on it, reasonable men can differ as to
3 whether or not there is unmistakable implication in the
4 legislative intent not expressed in the statute.

5 And it seems to me that if there is a look at
6 legislative intent, it must be tied into the basis for it.
7 What is the basis of Congress intending to remove state
8 court jurisdiction? What is the reason? The answer has
9 to be that there is some basic incompatibility between our
10 Federal enactment here, this law, and it being decided by
11 state courts.

12 One of the district courts who held concurrent
13 jurisdiction in here in Indiana sent a law clerk to look
14 through 55 titles of the Federal Code and found out that
15 72 times Congress had expressly divested states from
16 concurrent jurisdiction. They -- they know how to do it.
17 There's no question about it.

18 My final point is that if concurrent --

19 QUESTION: Are you suggesting then that we just
20 hold that the law either -- on its face must exclude state
21 court jurisdiction --

22 MR. HENELY: No.

23 QUESTION: -- or that there is concurrent
24 jurisdiction?

25 MR. HENELY: No, no. Not at all. I -- I submit

1 that -- that --

2 QUESTION: Well, I would think --

3 MR. HENELY: I follow Alexander Hamilton.

4 QUESTION: -- that might be -- that might be one
5 suggestion you might make.

6 MR. HENELY: That was not my point. I believe
7 that courts must look at the incompatibility issue. I
8 don't think a look at legislative intent is determinative
9 or decisive without coupling it to the rationale, the
10 basis, which has to be incompatibility.

11 My final suggestion is that absolutely no harm
12 is done to the Federal purpose of Title VII or to the
13 parties in any Title VII issue if state court concurrent
14 jurisdiction is found. A plaintiff may choose Federal
15 court. Or, if he chooses state court, a defendant may
16 remove.

17 Any peculiarly strategic advantages of the
18 Federal court are preserved to either plaintiff or
19 defendant under concurrent jurisdiction, whereas, if
20 exclusive jurisdiction is found, we have problems because
21 of preclusion, that if issues of discrimination are
22 adjudicated by a state court, the Federal courts will
23 apply res judicata notwithstanding the fact that in the
24 state court the plaintiff could not have Title VII as the
25 basis of his complaint.

1 For all of those reasons, I urge the Court to
2 affirm the Seventh Circuit. Thank you very much.

3 QUESTION: Thank you, Mr. Henely.

4 Do you have rebuttal, Mr. Pasek?

5 REBUTTAL ARGUMENT OF JEFFREY IVAN PASEK

6 ON BEHALF OF THE PETITIONER

7 MR. PASEK: Yes, I do, Your Honor.

8 First, with regard to Taflin, this Court
9 recognized that Congress could proceed, assuming exclusive
10 Federal jurisdiction. And given the start with the NLRB
11 model and then the move to the trial court litigation
12 model without any mention of the state courts, we submit
13 it shows just that assumption.

14 The involvement of the states that Mr. Henely
15 talked about was specifically worked out by the reference
16 to state agencies, but it was under state law where the
17 states were to have any role. In Section 706(c) Congress
18 specifically talks about resort to the states, the
19 initially instituting a proceeding with the state or local
20 agency under state law, not under Federal law.

21 Where Congress wanted the states to be involved
22 with this statute, which touched so deeply on issues of
23 state rights versus Federal rights, it knew how to provide
24 for it.

25 You -- you asked the question, Your Honors,

1 about whether or not the United States had ever taken a
2 position on this issue, and indeed it has, before this
3 Court. In United States v. Minnick, the Solicitor General
4 filed a brief with this Court in 1981 arguing in favor of
5 exclusive jurisdiction of Federal courts to hear Title VII
6 claims.

7 Finally, with respect to the issue of
8 preclusion, I'm surprised that a plaintiff would be in
9 favor of having concurrent jurisdiction because it is a
10 nearly universal rule, as Justice Kennedy noted in his
11 Eichman case on the Ninth Circuit, a nearly universal
12 principle that preclusion will apply only if the first
13 court rendering the decision had jurisdiction over the
14 second claim.

15 So that if you have concurrent jurisdiction, a
16 plaintiff could indeed be claim-precluded, having
17 litigated in the state court. If you have a --

18 QUESTION: Well, this plaintiff chose the state
19 court, didn't it?

20 MR. PASEK: Yes, she did.

21 QUESTION: Well, so there will be some that will
22 forego the advantages of the Federal court, or try to.

23 MR. PASEK: The determination will then of
24 course be made as a basis of state law, what -- what
25 preclusion the state would provide. And Congress was

1 careful here and concerned that, because of its distrust
2 of the states in this area that the reference to the
3 states was through the administrative procedure and was
4 for a very narrow period of time. And I would submit
5 that --

6 QUESTION: Well, you really have to gather
7 something out of the legislative history other than a
8 desire to make -- to make a -- the Federal courts
9 available to a plaintiff and to have an expeditious
10 procedure available for the plaintiff in the Federal
11 courts. You have to go on and say that -- that that's the
12 only judicial system that the plaintiff may choose.

13 MR. PASEK: That's correct. Yes. And where
14 there is that exclusive jurisdiction, then the plaintiff
15 will not be claim precluded. Now, the plaintiff could
16 still be issue precluded, as this Court held in Kremer.
17 The result of that case was no discrimination and -- and
18 the Court was -- was required to dismiss based upon the
19 New York state proceedings affirmed by a state court. But
20 if -- if there is a concurrent jurisdiction, then the
21 plaintiffs presumably would be precluded more.

22 Finally, Your Honors, with respect to that
23 issue, there will be parallel litigation and there will be
24 parallel litigation whether you choose to have concurrent
25 jurisdiction or exclusively Federal jurisdiction because

1 at the state level the overwhelming majority of the states
2 -- I believe all except three -- have adopted statutes
3 which contain discrimination provisions and discrimination
4 remedies.

5 The overwhelming majority of those states
6 provide for jurisdiction through a cease and desist type
7 administrative agency similar to the National Labor
8 Relations Board. So, if you say that plaintiffs can bring
9 their claims in state courts, there can then be a Title
10 VII claim proceeding in the state court and a parallel
11 proceeding under the state administrative law, where the
12 state administrative agency has no jurisdiction to
13 consider the Title VII claim.

14 The advantage, consistent with the congressional
15 intent of providing for exclusive jurisdiction, is that
16 the states can serve Federalism's interests by trying to
17 resolve the discrimination complaints under state law and
18 the Federal claims can be heard in Federal court where,
19 under the Dominick amendment, the claims were required to
20 be heard.

21 QUESTION: Did the courts of appeals that have
22 decided for your position, did they -- did they rely
23 exclusively on the legislative history or did they find
24 some incompatibility?

25 MR. PASEK: Well, the Valenzuela case drew also

1 upon the statutory provisions calling for the expedited
2 proceedings, the assignment of a single judge, the
3 application of Rule 65 standards, appeals to be handled
4 under Section 1291 and 2192. Those are explicitly dealt
5 with in the Valenzuela opinion. The other courts of
6 appeals --

7 QUESTION: And those were thought to be
8 incompatible with state --

9 MR. PASEK: Well, they --

10 QUESTION: --- jurisdiction?

11 MR. PASEK: They were, I would submit, both
12 incompatible with state jurisdiction and evidence of the
13 congressional intent because you are then left with the
14 position of whether or not to force the states to realign
15 their court administration system to accommodate the
16 procedures that were an essential part of the compromise
17 that Congress reached.

18 The general principle has always been that while
19 states are required to provide a forum for Federal rights,
20 the state courts can arrange their court systems and their
21 judicial administration as they see fit.

22 QUESTION: Well, actually, incompatibility would
23 just -- itself just be evidence of congressional intent,
24 wouldn't it?

25 MR. PASEK: I believe that it would, yes. Now,

1 you would also have incompatibility in the sense that you
2 have, for example, under the National Labor Relations Act,
3 where it would be incompatible to allow a state court to
4 hear a claim which even the Federal district courts were
5 not able to hear.

6 Thank you.

7 CHIEF JUSTICE REHNQUIST: Thank you, Mr. Pasek.

8 The case is submitted.

9 (Whereupon, at 10:41 a.m., the case in the
10 above-entitled matter was submitted.)

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CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:

No. 89-431 - YELLOW FREIGHT SYSTEM, INC., Petitioner V. COLLEEN DONNELLY

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BY Leona M. May
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