LIBRARY REME COURT, U. S.

Supreme Court of the United States

OCTOBER TERM, 1969

Supreme Court, U. S. JAN 22 1970

Docket No. 74

In the Matter of:

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CLIFFORD TAGGART, et	: al.,	•
	Petitioners	
		*
vs.		* 0
WEINACKER'S, INC.,		
	Respondent	
		:

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Place Washington, D. C.

Date January 12, 1970

ALDERSON REPORTING COMPANY, INC.

300 Seventh Street, S. W.

Washington, D. C.

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(Inc.)	IN THE SUPREME COURT OF THE UNITED STATES		
2	OCTOBER TERM 1969		
3	100 440 000 408 407 400 605 100 500 600 600 600 600 600 800 100 100		
A) CLIFFORD TAGGART, ET AL.,)		
5) Petitioners)		
6) VS) No. 74		
7	WEINACKER'S, INC.,)		
	Respondent)		
8			
9	The above-entitled matter came on for argument at		
10	10:14 o'clock a.m., January 12, 1970.		
11	BEFORE:		
12			
13	WARREN E. BURGER, Chief Justice HUGO L. BLACK, Associate Justice		
14	WILLIAM O. DOUGLAS, Associate Justice JOHN M. HARLAN, Associate Justice		
15	WILLIAM J. BRENNAN, JR., Associate Justice POTTER STEWART, Associate Justice		
16	BYRON R. WHITE, Associate Justice THURGOOD MARSHALL, Associate Justice		
17	APPEARANCES :		
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19	912 Dupont Circle Building, N. W. Washington, D. C. 20036		
20	On behalf of Petitioners		
21	SHAYLE P. FOX, ESQ. 111 West Washington Street		
22	Chicago, Illinois On behalf of Respondent		
23			
24			
25			
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1 PROCEEDINGS 2 MR. CHIEF JUSTICE BURGER: Arguments in the first. case, Number 74, Taggart against Weinacker's, Incorporated. 3 Mr. Dunau, you may proceed whenever you are ready. A ORAL ARGUMENT BY BERNARD DUNAU, ESO. ON 53 BEHALF OF PETITIONERS 6 MR. DUNAU: Mr. Chief Justice, and may it please the 27 This case can be put in a nutshell. Picketing takes Court: 8 place in front of a store to support a strike by that store's 0 employees to obtain a satisfactory collective bargaining agree-10 ment. 39 The picketing is prohibited by an injunction as a 12 trespass because it takes place on a sidewalk which, though 13 publicly used, is privately owned. 14 We have three questions: First, that the prohibition 15 violates the First Amendment; second: Is the controversy outside 16 the jurisdiction of the State Court because the subject matter 87 is preempted by the National Labor Relations Board, and third: 18 If the State Court has subject-matter jurisdiction, does the 19 prohibition conflict with the Federally-protected right guaran-20 teed by Section 7 of the Act to engage in the National Labor 21 Relations Act to engage in concerted activity for mutual aid 22 or protection. 23 That's a pretty large nutshell. Q 24

The situation is in a nutshell. The question

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1 is proliferated.

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Q I suppose what you may have in mind is that it's a nutshell we've looked at before, too.

T think so. Our primary concern is that this controversy is controlled by this Court's decision in Logan
 Valley.

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In which one?

A Logan Valley, Your Honor; Amalgamated Food Employees v. Logan Valley Plaza.

The store which was picketed is located in Mobile, Alabama. It sold dry goods, groceries, drugs, other merchandise. The store building was surrounded by a private sidewalk, publicly used. The sidewalk is surrounded by a parking lot, privately-owned, but publicly used. The parking lot is surrounded by public streets. There are seven automobile entrances into this parking lot. The distance from the nearest automobile entrance to the picketed area is 115 feet.

Q You say the parking lot is privately-owned, but publicly used; is that it? That is, it's open to all members of the public to park there free?

A That is correct, Your Honor.Q Park there free.

A I can't say -- the record does not -- those who enter park free; there is no showing that there is any charge for parking on that lot.

Q And there is no showing that it's restricted in any way to customers of this or any enterprise?

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A That's correct. There is no showing of restriction to any element of the public.

Ω Suppose a group of people wanted to have a demonstration in favor of the Vietnam War; could they hold it there?

A We do not have in this case, the question whether when you have a public situs you may have picketing or other demonstrations or other exercise of free speech with respect to a matter not connected to that situs. In our case we had a situation in which the protest is related to the operation of the shopping center and therefore we do not have to, and we should not reach in this case, the question of whether, when the situs is public, but the protest relates to a matter other than the situs, whether the locus is appropriate for the expression of free amendment rights.

The Second Circuit has decided that it was. I believe the California Supreme Court has also decided that it makes no difference, that we do not have that question in this case.

The storey here begins on December 19, 1963. The union filed a petition with the National Labor Relations Board to be certified as the representative of the store's employees. On April 16, '64, the union was certified as the representative.

In August and September of '64 an unfair labor practice complaint issued alleging massive unfair labor practices, including 2 nine discriminatory discharges from a group of 40 or 50 3 employees and their refusal to bargain in in good faith. A

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On June 25, 1965 the NLRE issued a decision affirm-5 ing, sustaining the complaint in full. On January 28, 1966 the 6 Court of Appeals for the Fifth Circuit summarily enforced the 7 NLRB's order. 8

Meanwhile, on December 12, 1964 a strike of the store 9 employees was begun. Negotiations for a new agreement had 10 broken down. On January 22, 1965, an ex parte injunction was 29 sought and obtained restraining the picketing, enjoining the 12 picketing in front of the store as a trespass. That ex parte 13 injunction was continued on March 26, 1965 after a non-eviden-14 tiary hearing. 15

On April 9th an appeal was taken in '65; on November 16 10th the appeal was argued and submitted. On September 19, 17 1968, three-and-a-half years after the appeal was taken and 18 three years after it was argued, the Alabama Supreme Court 19 decided that the injunction should be affirmed; it said that 20 the controversy was not preempted to the Labor Board; the 21 injunction did not prohibit Section 7 rights and it did not 22 violate the First Amendment. 23

Does the record show why it took all this time t 0 24 decide this case? 25

A No, sir, the record is silent with respect to the reason for the delay.

and a

3	Meanwhile, on May 20, 1968, four months before the
4	Alabama Supreme Court decided this case, this Court decided
5	Amalgamated Food Employees v. Logan Valley Plaza. This Court
6	held in that case that peaceful picketing and handbilling could
7	not be prohibited within a shopping center on the ground that
8	the shopping center grounds were owned privately. We think
9	there is no distinction between Logan Valley and this case.
10	Q Was there ever anything but a temporary injunc-
Area Area	tion issued
12	A The only two orders was the ex parte injunc-
13	tion and the
14	Q What kind of an injunction was that, temporary
15	or permanent?
16	A At that time it was a temporary injunction;
17	then on two months later it was continued until further modifi-
18	cation in accordance with due process of law. In other words,
19	from a nonevidentiary hearing two months later the injunction
20	was to continue indefinitely unless terminated or modified by
21	the Court.
22	Q And that was still by its terms, a temporary
23	injunction; wasn't it?
24	A I don't know how one would characterize an
25	injunction which is continued indefinitely, sir.
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How did the Court characterize it? 0 A A It did not. It's the identical injunction that was before this Court in Logan Valley. It terminated all Federal questions; there is nothing that can go back to the Alabama Supreme Court with respect to any Federal question. In addition, since there is a substantial question of preemption presented in this case, whether or not the injunction would be termed final within this Court's meaning of that term, would not make any difference, because with respect to a preemptive question we can get here on a temporary as well as a permanent injunction. But, for the purposes of this Court's jurisdiction, this injunction is final. C You say that when the question is one of pre-

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emption that the rule that there must be a final judgment in a state court goes out the window?

No, sir; I don't say that the rule that there A must be a final judgment is eliminated, but the final judgment rule is satisfied in a case or preemption by an order which is, in form, temporary. That meets the final judgment ruling.

Q What's your authority for that? Well, never mind; if it's in your brief I can find it.

Yes, it's in the brief, Your Honor. It's --A 0 I can find it then, don't take the time. What's the situation now, after all this delay? 0 Has the underlying labor dispute been disposed of? 25

A The underlying dispute has long been dead, -Your Honor. What remains now is that the injunction still is 2 operative to preclude any picketing on those grounds, whether 3 in furtherance of the primary start of the stores which are 2 presently operating, or in furtherance of organizational picket-5 ing. 6 Q So, the impact of this case is simply in case ing another labor dispute arises; is that correct? 8 A That's right, Your Honor, a particular labor 9 dispute which gave rise to this --10 Q Is there any argument here -- this is a pretty 1 dead duck; isn't it? 12 A No, sir. The particular controversy is a dead 13 duck. The injunction is very much alive and is available at 14 any time that the union or another organization or employees 15 would seek to review the picketing within the grounds of this 16 store. 17 Q Does the same labor union still represent 18 these employees? 19 A Well, there has been, since the certification, 20 a change in ownership so that the store which was originally 21 involved, now instead of operating the store, has leased its 22 premises to two others. Whether that lease of the premises and

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the change of ownership has affected the NLRB certification, is

itself a substantial question. But the labor organization as

such, still exists and it still represents employees in this general locale and is still certainly available to resume organizational or other picketing with respect to the stores which are now within that shopping center.

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Q Well, now, you say "within the general locale." How about right within the particular store that was the subject of the controversy?

A They are available at any time to start organizing the two employees within the two stores that are now occupying these premises and the injunction as it presently operates would preclude entry upon those premises in order to picket in furtherance of any dispute with those two stores.

So that the injunction continues at the present time to be fully operative; to bar the union or representatives of the union or employees from picketing at the entrance of either of the stores which are presently occupying the premises.

The injunction reads flatly: "Prohibits trespassing upon Weinacker's property." It remains Weinacker's property; there are stores functioning on WEinacker's property. At any time when it becomes appropriate to picket those stores or to handbill those stores this injunction precludes entry into the property for that purpose and we have and continue to have a live controversy.

Now, I said that in our view Logan Valley controls this case. The essence of Logan Valley, as we see it, is that

when an employer opens his property to the public, to customers in order to come to his store to buy, the others in the community, in order to operate his store, that employer cannot close that property to employees who seek to publicize that the store has disfavored labor policy.

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The only difference between Logan Valley and this case is that the real estate here is smaller than it was in Logan Valley. In Logan Valley the distances from the public entrances to the picketed area were from 350 feet to 400 and 500 feet. Inthis case the distances are 115 feet to 385 feet.

In a case decided by the Supreme Court of California, in which following Logan Valley the California Supreme Court 12 said with respect to a single shopowner that Logan Valley requires that handbilling be permitted on the private sidewalk 10 serving that individual storeowner, because the sidewalk was 15 publicly used; the distances were 150 feet to 280 feet. We 16 do not think that the appropriateness of the property as a place 17 for the expression of First Amendment rights with respect to a 18 dispute which relates to the operation on that property can be 19 sized by whether it's 350 feet, 400, 500 feet, 150 feet, 280 20 feet, or whatever the distances might be. 21

To us it seems that the only viable standard can be 22 the openness of the property to public entry. Once it is 23 opened it does not matter whether the distances which are open 24 are 115 feet or four to five feet. 25

Ω The Supreme Court of Alabama seems to think that Logan Valley involved a "shopping center," and that this case does not involve a shopping center.

A Well, it seems to say not that this case does not involve a shopping center, but that it involves a smaller shopping center. At the time it affirmed the injunction it had only one store operating, so of course it is a clear distinction between a one-store operation and a shopping center which has more than one store. That doesn't seem to us to have any relevance of any kind; whether one Owner opens the property or several owners open the property could hardly make a difference.

At the present time there are, in fact, two stores operating on that property so we have a shopping center in "almost the most colloquial notion of that term.

Q Well, at the present time, as you say, the Petitioner doesn't himself operate a store; he rents space.

A Yes, sir; but we need to remember that insofar as that aspect of the case is concerned, in Logan Valley the action was brought both by the lessor and by the store operator and no one ever suggested that the lessor did not have an adequate interest to preclude entry upon that property.

22 Q Where is this located? In downtown Mobile or 23 in suburbia?

A Tt's not suburbia; it's downtown Mobile, Your

Honor.

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Q Downtown.

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3 Q I suppose you would not contend that the right A to picket is extended to the inside of the store?

A No, sir; we make no such claim. The right of picketing extends, as it would, were the store to front on a public street to the immediate entrance to that store, leaving ample room for ingress and egress to the store. We make no claim that we are entitled to be inside the store.

Q What if, instead of using the open area as a parking lot, the store undertook, as they do in some parts of the world to set up booths and shops and table out through the parking area and have an open-air shop. Would you then think the parking area had become as you now conceive the inside of the store is?

A Well, assuming you had stands open rather than stores which have a cover on them, I see no difference. There have to be public ways to get to those places within the shopping area. So long as there are public ways and there is a public way in front of a particular stand that you have a dispute with, it would be our position that you would be entitled to go in front of that open stand so long as it was open property and it would necessarily have to be because there is no other way for a customer to reach that stand to buy.

Do you see any difference in the standing

invitation to the public to use the parking lot and the sidewalk and a standing invitation to the public to come in and look around and ---

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A I think they are all part of the same package with respect to a shopping center, Your Honor. The windowshopper is a potential customer and you would just as soon have him in these taking a look at what you have in your windows, and ultimately he's going to get into that store. It's the openness of the property. The very fact that the Federation in its amicus brief put it, with respect to the character of four stores which have private property on which they front, but that private property is intended for use to enable the customer to come. It put it this way in its amicus brief:

SMALLER: "Such retail establishments have in common with large shopping centers a desire to maximize the accessi= bility of the public to their premises. It is an integral component of every retail business that it be freely open to the public. And therefore, our position as to whether the open property happens to be smaller or larger cannot be the criterion. So long as it's open, then it has to k open to employees to publicize thesdisBaropolabor policy of a particular employer operating within the real estate."

Now, in this case I think this is particularly plain, because here we have employees of that very store who want to 24 picket or handbill and are barred from those very premises. 25

Now, when they are working for that store they are parking their Car on that parking lot, they are using those walkways and they are entering the same entrance in order to get to work. Now, it doesn't seem to us that those employees, when they are dissatisfied with the employment terms, become trespassers instead of invitees, when they park their car on that same parking lot, walk over the same walkways, but this time picket in front of the store. You don't become a tresspasser rather than an invitee when you change from a working employee to a striking employee.

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It was held by the Alabama Supreme Court that picketing is more than speech. Sure it's more than speech, but it was more than speech in Logan Valley, as well. And "more than speech" means only that the patrol in front of the store may be regulated with respect to the number of pickets, if there are too many there or if they are too close to the doorway and interfere with the ingress and egress, then you tell them to get away from the doorway and picket on the far side.of the sidewalk. That's what we mean by the regulation of the plus aspect of picketing; we do not mean that you can ban it altogether from an otherwise appropriate open place.

It is suggested in this case that there was actually obstructive picketing. We'll pass the question whether on this record it is possible for anyone to say there was obstructive picketing. There were six identically-worded affidavits which

which said there was obstructive picketing. There was an answer filed by the union which said there was no obstructive picketing, sworn to by two officers of the union. I do not know how, as between six paper swearers on the one side, and two paper swearers on the other, one could ever find a fact one way or the other. You need an evidentiary hearing.

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But, suppose -- suppose there was obstructive picketing in that case, all that that would authorize would be the elimination of the instruction; not the elimination of picketine; and that's the point of this case here.

The Court says, the Alabama Supreme Court, "It doesn't look to us as if the picketing at the entrance to the parking lot would be less effective than the picketing in front of the store." Our fundamental answer is that that's the wrong question. If a place is otherwise appropriate for the exercise of free speech rights, that place does not become inappropriate because there are other places as well that want to exercise free speech rights.

But, if one is to look to comparative effectiveness it's perfectly clear that the picketing and handbilling cannot possibly be nearly as effective at the entrance to theparking lot as it is at the front of the store.

First of all, with respect to handbilling. I don't care how slowly a car moves from a public street through an entrance into a parking lot, it's still moving. You cannot very well distribute handbills to a moving vehicle and you sure can't distribute handbills to a moving vehicle on a cold day when those windows are up tight and no one is lowering windows to receive handbills on a cold day. And once those people are in the parking lot you can't get to them to distribute handbills. So, handbill distribution is very much enfeebled by this kind of injunction.

Take picketing itself, again, when you're driving a car through an entrance into a parking lot you are not paying much attention to pickets or what's said on the side. When you park that cs and you are moving to the store those pickets are in back of you. When you get tothe entrance there is no message. We want the message at the place that means something: at the entrance to the store.

Now, it's perfectly clear, the union strenuously wants to get into these premises; the employer strenuously wants to keep us out; neither the union nor the employer are engaging in abstractions with respect to the philosophical reach of free speech. We want in because that's where the picketing and handbilling is effective; the employer wants us out for the same reason. And that seems to me to be perfectly obvious.

22 Q Mr. Dunau, is there a map of the premises any-23 where in the record?

A Yes. Well, not in the record, sir, but as an appendix to our brief we have appended a diagram of the property

100 and there are like diagrams in the appendixes to the Respon-2 dent's brief. 3 They are in agreement. 0 Beg pardon? A A 5 0 They are in agreement? A Yes, sir; there is no difference with respect 6 to the diagrams. 1 Q I thought the Respondent's brief took you to 8 task for your diagram. 9 Well, they say ours is indecipherable; I think A 10 theirs is, but I don't think either of us claim that the other's 11 are inaccurate and there is a slight difference with respect to 12 how many feet from the picket area to the entrance, but that 13 depends on where you are measuring from, at what terminal 14 point. There is no difference in the accuracy of either dia-15 gram. 16 Would you mind telling me just where on the 0 17 premises the picketing was taking place? 18 A Yes, sir. The picketing was in front of the 19 main entrance to the store. 20 Did that have a shelter in front of it? 0 21 I'm not sure now whether the record shows there A 22 was an overhanging porch; there may or may not have been. 23 Q Is that immediately where the customers drive 24 up? 25 17

No, sir.

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2 To pick up their packages? 0 In this shopping center there is no showing 3 A A. on this record that there is a particular pick-up zone. So far as it appears the customer simply still walks out of the 5 store and goes to wherever he has parked his car. There is no 6 showing of a pick-up zone in this case. 7 But the picketing was right there where they 3 0 walk down ---9

The picketing was in front of the entrance A 10 to the store. According to one set of affidavits it was so close to the store entrance that it obstructed incress and 82 egress. According to our version of it it was sufficiently 13 removed so that it did not obstruct ingress and egress. 14

We would take the position with respect to that matter that there was an available sidewalk in front of the store and we were surely entitled to picket on the far edge of that sidewalk, leaving ample room for ingress and egress to the store.

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No findings on that, or no map?

Not in the record; no, sir.

We think that this case and Logan Valley come down to 22 the same thing. On the one side we have property which is 23 open to the public. We have employeed who seek to make a labor 24 appeal. They want tomake it on that open property and they want 25

to make it a natural and effective place; and on the other side you have nothing, again, but naked title. On that equation this Court in Logan Valley said the First Amendment right prevails. I think it prevails in this case here, too.

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Now, with respect to this preemption question in this case, this Court said in its Hornbook Law at the present time: "When an activity is arguably subject to Section 7 or Section 8 of the Act, the States, as well as the Federal Courts must defer to the exclusive competenceof the National Labor Relations Board. If the danger of State interference with nationalpolicy is to be averted.

12 Now, clearly we have in this case, conduct which is 13 surely arguably protected by the National Labor Relations Act. 14 Primary picketing in support of a primary strike is arguably 15 protected; indeed, it cannot be arguably said to be anything but protected. Now, does it make a difference with respect to 16 17 the preemptive character of the controversy that it take place 18 on private but open property, the board day-in-and-day-out, 19 must decide, and does decide just these very questions: when 20 does private property yield to the realization of a Section 7 21 right? It seems to us that the

It seems to us that the conflict; the very conflict that Garmon seeks to avoid can no better be illustrated by reading to you what the order of the Board was in the case called: "Fashion Fair, Inc.," which is on page 2 to 3 of our

reply brief. Employees were discharged by an employer; they picketed in front of his premises. His premises were located in a shopping center with two or three other stores. The employer evicted those employees from the premises and the NLRB said that was an 8(b)1 violation and this is the order it entered: "Cease and desist from ordering employees to leave public or quasi-public areas where they are lawfully engaged in peaceful picketing of the employer's premises or in other lawful concerted activity."

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10 Ω How else would the employer ever get the
11 question before the Board except by eviction?

12 A We have no complaint with respect to getting 13 the question before the Board. He could get before the Board 14 for example, simply by asking those pickets to leave. That was 15 enough for us to file an unfair labor practice toward charge 16 with the Board and to get the controversy there.

17 We have no objection to raising the question in that18 fashion.

19 Q Would you raise it if he just asked you to 20 leave and would you then file a complaint or what?

A Well, if he asked us to leave and nothing else
was done and we still were there, presumably --

23 Ω Well, would you leave? I gather -- I don't 24 suppose you would; would you?

A That depends on individual situations. If you'v

got -- if you want to avoid a physical encounter, you leave, obviously.

3 Q But if he really wanted to find out the
4 Board -- if this was protected. "You say here it's arguably
5 protected; I'd like to find out whether it was or not." The
6 only way he could insure that, I suppose, would be to evict you
7 from the premises.

8 A He must take action adverse to our exercise 9 of handbilling --

10 Q So, he must use self-help, rather than the 11 courts in order toinsure getting before the board.

12 A Sir, in no case does anyone ever go to a court 13 until he first asks the people to get off his premises. In 14 fact, the requirement that you get off would be a condition 15 precedent to any state trespass.

16 Q That isn't my point, though. Then you don't-17 leave.

Yes.

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19 Q Then you don't leave; what does he do then? 20 He must evict you in order to make sure that the question gets 21 before the Board.

22 A Yes. But that's the way these questions get 23 before the Board all the time. This is no isolated case.

24 Q I was just wondering, Mr. Dunau. 25 A Sir, that's the way the question gets before

the Board, by activity by the employer adverse to the SEction 7 8 2 rights that makes it possible to complain there is an interference; yes, sir. And there has got to be some overt activity. 3 For us it's sufficient overt activity to be asked to leave a A public place. 5 6 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Dunau. Mr. Fox. 7 ORAL ARGUMENT BY SHAYLE P. FOX, ESO. 8 ON BEHALF OF RESPONDENT 9 MR. FOX: Mr. Chief Justice, and may it please the 10 Court: In answer to Petitioner's argument I'd like to briefly 11 go into a few of the salient facts which have not been emphasized 12 to discuss further from these facts how they indicate that the 13 character and nature of this property is private and not public. 10 What does this store sell? 0 15 This store sells groceries and drugs. A 16 0 Only? 17 Yes, sir, Your Honor. I think at the time of R 18 the hearing there were small hardware items as well, but it was 19 in the traditional style of today's supermarket, including 20 groceries and drugs. 21 And how large was it? 0 22 A I don't know the square feet involved. There 23 is a picture of the store building as an appendix to the 28. Respondent's brief. 25

It was a large store, good sized; wasn't it? 0 Yes; good-sized grocery store. A very large-A sized supermarket grocery store.

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Going on from the argument that this property was private, rather than public under any concept of this Court, it isour contention that even if the property were to be held quasi-public under the previous decisions of this Court, that the State of Alabama did no more than reasonably regulate the First Amendment rights of the Petitioners and finally, that in doing so, the Alabama Court exercised its proper jurisdiction in accordance with its traditional rights to remedy a wrong against property and persons within its jurisdiction, subject to its protection.

Now, the facts in thise case that we discussed a 14 moment ago: the building was set back from the street. This is 15 a supermarket with a parking lot; it is large. The parking lot 16 is large, as well. However, the major portion of the parking 17 lot is not between the public street and the store. The parking 18 lot surrounds the store. At the front of the store there is 19 room for two rows of parking; one facing the store; one facing 20 the street, and an aisle between them for cars to maneuver within the parking lot. 22

Directly adjacent to this parking lot is a broad 23 public sidewalk, running the full length of the street, the 24 public street upon which this store faces. 25

0 Mr. Fox, among the various exhibits attached (rate to the appendix to your brief or your fellow-counsel's brief, 2 which, in your opinion, gives us the best picture of what you 3 are trying to decide now? A. I think the plat on 40, if you would like a A 5 diagram, ---6 Forty? Your brief? 0 my. A-40; yes, Your Honor. A-40 shows the store A 8 and diagrams the distances between the store and the public 9 street. I think he best picture of the premises is probably 10 A-7, which is a photograph indicating exactly what I am dis-11 cussing now, the two rows of parking in the public street. 12 Where did the picketing take place? 0 13 As far as I'm able to ascertain from the A 14 opinions of the Court in the record, it took place on the side-15 walk, the public sidewalk first, and then various places in the 16 parking lot as well as the sidewalk directly in front of the 17 main entrance to the store building. 18 According to he Supreme Court of Alabama, in affirming 19 the Lower Court, they found that the pickets were in the way of 20 people coming in and out of the store, so, presumably they 21 were ---22 On the sidewalk? Q 23 Right on the sidewalk in front of the front A 24 They did not come into the store. door. 25

They did not come into the store? 0 the state A No; they did not come into the store. 2 If I understand Petitioner, they say there is 0 3 no basis for that finding. A A I think I have difficulty with it, either 23 guarreling with it or accepting it in this Court. It was 6 based upon affidavits in support of a petition for temporary 37 judgment which said --\$ Which said they were obstructing; was that 0 9 the word? 10 That was the word. 13 27 What does that mean? 0 12 It could mean that their presence was in the 13 13 way of those -- their physical presence was in the way of 34 those coming in and out of the store. 15 Couldn't you say that if they were out in the 0 16 street they were obstructive? Couldn't you say if they were 17 half a block down the street they were obstructing? 18 I suppose they could have. It would be a 13 19 fair construction that anywhere on the lot they may have been 20 obstructing the conduct of Respondent's business. However, I 21 don't think the burden is on me to substantiate that finding 22 in this Court when, on two occasions in the lower court, 23 Petitioners failed to avail themselves of statutory provisions 24 for supplying counter-affidvaits. They could have had their 25

(Desi hearing if they wanted it then. 2 Was there any provision for live testimony? 0 I do not think there is, unless the court 3 2 2 wants it. I think that is a discretionary matter; but I do know that under two sections of the Alabama Code they would 33 have filed counter-affidavits and did not do so. 6 7 But they could have had a hearing, too; 0 couldn't they? 8 They had a hearing. They had a hearing based A 9 upon the record in front of the Court at that time. 10 Which consisted of five affidavits. 0 31. The affidavits of Respondent only. A 12 That's a hearing? 0 13 That's a hearing. A 9A Sufficient for permanent injunction? 0 15 A Sufficient for permanent injunction under 16 Alabama law. 17 Under Alabama law. 0 18 Yes, sir. It hasn't been challenged in this A 19 Court as a failure to grant Petitioners due process of law 20 under the United States Constitution. That has not been 21 challenged in this Court. 22 Q Were they offered an opportunity to offer 23 counter-affidavits? 24 A Two separate provisions of the Alabama Code 25 26

gives them that right.

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2 What did the judge do about it? 0 3 The judge accepted the evidence before him, B 12. which were the affidavits of Respondent ---5 Did he suggest or ask about any affidavits? 0 The record does not indicate. 6 A 7 Did the lawyers ask for the right to offer 3 any counter-evidence? 8 It is not so indicated in the record. It 4 9 appears in the record that the only argument raised by 10 Petitioners in the Lower Court is not a factual argument; they 29 quarreled with the jurisdiction of the court and that was their 12 sole contention before the court below. 13 What are you claiming here that the court had 0 14 a right to enjoin? At what place? 15 I claim that the court in precluding the 73 16 pickets from coming onto this limited property, were within 17 their jurisdiction and acted properly and they had the right to 18 move the pickets, in effect, 100 feet away by moving them out 19 to a public sidewalk, a safe and proximate place to stand, only 20 100 feet from the front door of the Respondent's premises. 21 I understood you to say that the court en-0 22 joined picketing on a public sidewalk. 23 No. I did not make myself clear. A 24 I thought that's what you said. 0 25

The court did not enjoin picketing per se. A 1 The court said, "There will be no picketing allowed on the 2 premises of the Respondent only." What the effect ---3 Was that the only injunction? 0 A That's the only injunction. A 5 But it does not enjoin picketing on the side-0 6 walk? 7 E Not at all. Pickets have every right today 8 to get out to the public sidewalk, 100 feet from the front door 9 of the Respondent's property, and picket. 10 0 You construe that as meaning enjoined from 19 being anywhere -- picketing anywhere in the parking lot? 12 Anywhere in the parking lot at all; anywhere A 13 within the lot lines and --14 0 Well, where did it actually take place, 15 according to the record? 16 Within that parking lot and on the Petitioner's A 17 lot directly in front of the front door of its premises. The 18 picketing took place right at the store. The public sidewalk 19 open to the pickets now is 100 feet away from the front door. 20 They are moved 100 feet by this injunction that is presently 21 pending. 22 Now, our contention is that this is private property, 23 by virtue of the fact that, unlike Petitioner's claim, we do 24 not believe that openness to the public is the only viable

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standard. That principle brings us smack into a dichotomy with their position on no claim to coming into the store itself. The same standard being applied in the two circumstances: the store and the parking lot, would allow the pickets into the store. This is not a reasonable standard, and this is not, in our opinion, what the court in its fecision in Logan Valley, calling private property quasi-public or available for public use or open to thepublic.

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In that case, as well as in the case of Marsh versus Alabama, it wasn't the openness to the public which was the sole standard; it was the use by the public in a particular way. The public used the property in the previous cases as a sidewalk; as a park, as a thoroughfare to go from one place to another, or as the Court said in Logan Valley, "freely open to the public in the area and those passing through."

The parking lot in this store is not freely open to the public and those passing through. Nobody passes through this parking lot that is not going into the Weinacker's store building.

20 Q The difficulty here is that it is not in the 21 record; is it?

A Oh, yes. Oh, there is no statement in the record that the general public does not use this property. The only statement in the record is that it's private property and as private property, without an indication that it is used as a

public thoroughfare, the fact that there is a public thorough-- Pas fare directly adjacent to it, a public sidewalk directly ad-2 jacent to it, would indicate that there is no need for this 3 private property to be used as public property. 13 Q Well, would these employees have been excluded 5 if they had not had the picket signs? 6 A They would not. They would be allowed to walk 7 into the store. 8 Q That makes it public; doesn't it? 9 No; because any store, then, is public. A 10 What about the parking lot? 0 11 W at is the difference? I see no difference A 12 between ---13 So, the only way that they become trespassers 0 14 is when they pick up the sign. 15 It is when they conduct themselves in a manner A 16 that is inimical to the conduct of the business on the premises 87 Which is carrying a picket sign? Q 18 Carrying a picket sign; throwing a bomb. 私 19 Well, was a bomb thrown here? 0 20 No, no; but anything that --Th 21 C The only thing that made their action illegal 22 was the picket sign? 23 That is correct. The picket sign, because of A 20 its effect of being inimical to the conduct of the business. 25

And we submit that Petitioner is entitled to as much protection of his conduct of the business as the pickets are tocome on and utilize their most effective economic weapon against the Respondent.

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Q Suppose there had been a fence around the place with a guard at the fence.

A That would have tended to indicate that the property was less open to the public. It wouldn't be a usual manner of conducting a retail business. We do concede that this is a retail business, open generally to the public to come on the property and shop. We wanted th public in our premises.

Q You mean the general public, including pickets? A No, because there the general public is conducting themselves detrimental to our conduct of our business. They are interfering with our right to conduct the business. They are not there to buy.

Q But your contention is that any part of that property was to be freed by the law from people who did not come to buy goods from the store?

A There was no part of it being used by the general public, other than the instance of the pickets or the people who came to buy in the store. There is no evidence in the record that people walked across this property to go from one place to another; there is no evidence that people came onto this property to park their car while they went to visit friends

in the neighborhood. This was just a grocery store, and the only instance in the record of people using it, other than to shop is the use by the pickets here.

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How many pickets were there?

I think they varied from time to time. I A don't really know what the maximum was. I dont submit to this Court that that is a contention here or that is an issue. We believe that we have the right to exclude every single one of them for two reasons: one, that this is private property and the private property-owner has the right to seek remedy from the presence of a person who is disrupting its business in any way and two, that even if, under the standards of this Court, this property, because it is a retail business, the parking lot, is held to be quasi-public, is still reserved to the lower court the right to reasonably regulate the exercise of First Amendment rights. And it is our contention that moving the pickets 100 feet where they are still within sight and sound of the front door, is a reasonable regulation. Now, how do we distinguish this from Logan Valley?

20 Q Does one have to agree with that argument of 21 yours to agree with you?

A No; you could find this is private property. If this is private property they could be excluded. That's traditional; the man who owns the property can exclude anybody whose interests are opposed to himself.

As I understood you you were arguing the 1 0 reason, so long as you hamper the right to freedom of speech 2 in a reasonable way you can hamper it. 3 I agree. That's a secondary contention. ß 23 That's what you are arguing. Does one have to 0 5 decide -- to be on your side, to agree with you on that handi-6 cap to the exercise of free speech? 7 I think you could agree with me on my prior A 8 contention and come to the same results, whether or not the 9 regulation is reasonable. 10 You mean the private property aspect? 0 11 That's right, because the general public does A 12 not have free speech rights on private property. There is no 13 free speech right --10 Well, I may say to you that there would have 0 15 to be something like that before I would agree with you, because 16 I do not agree that the judges or the Congress can reasonably, 17 according to their judgment of what's reasonable, handicap the 18 right of free speech. 19 Handicap is right; I agree with that. But they A 20 could regulate the place in which free speech is to be conducted. 21 The place, the location, as may have been --22 What you are saying is that they don't have the 0 23 right to exercise free speech anyplace, at any time, at any way 24 they choose. I can understand that argument. 25

A That's exactly what I'm saying, and I'm saying that an injunction which merely moves people 100 feet with nothing intervening along that 100-foot distance to block the reading of a picket sign or to listen to the sound of the voice coming from 100 feet away, does not unreasonably interfere with the communcation of ideas.

Q It's all right for other members of the Court, I presume, but I can get along better with my understanding if I don't have to bring in your "reasonably."

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Well --

Q If there is a right to handicap free speech when the Court thinks it's reasonable, then I don't understand the First Amendment.

A I don't say handicap, but I see no handicap when the exact channel of communication that's being requested by the pickets is still open to them and all they are being told is to move 100 feet. That is not a handicap to communications. Petitioners are alleging that that makes their communication less effective.

Q It might be a handicap, but that doesn't settle it; does it? It would be a handicap to keep people from coming into your home day or night in order to argue with you on public questions. What would be a handicap; wouldn't it?

A Well, it would be a handicap that this Court, I am sure, would find to serious that they would be willing to

then handicap free speech and preserve the rights in the home. The idea when we have a conflicting constitutional right being claimed by two parties is that this Court and other courts have looked to the detriment to one by upholding the other. In the case of a home; somebody coming into a home, I think it would be clear that the damage to the privacy of the home, a right guaranteed to the homeowner, would be so severe that the handicap to free speech would be added.

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Q What you're saying, in effect, is they wouldn': have a right to go into the home in order to exercise the right of free speech against the owner's consent.

A They would be required to stand out on the public sidewalk in front of the home, or the nearest area traditionally available for the exercise of First Amendment rights.

Q And if they were using a sound truck, as advertisers sometimes do, and candidates for political office sometimes do, they might not be free todo that at three o'clock in the morning.

A They might not be free to do it at all, This Court has upheld regulation of these sound trucks, even on city streets.

Q I'm assuming a case where they are permitted, they might not be permitted at three o'clock in the morning. A It may be only permitted on certain streets

and not others, and it always seems to occur in public streets. 19 Here we're taking them off the public street, even though a 2 public street is right there for their use and seeking to put 3 them onto private property or even quasi-public property. The 1 idea in the previous cases of putting them on public property 5 was -- on private property, was the purpose of avoiding the G substantial detriment to the exercise of free speech rights, m because of the unavailability of public property in the area. 8 That is the rationale, the underlying theme in Logan Valley. 9 "We'll let them onto the shopping center premises, because they 10 can't stand in the middle of the highway and even if they were 11 there the message could not be brought to the people entering 12 the store." We don't have this situation here. The message 13 can be brought. It is not the duty of the property-owner --14 Q - How about the parking entrances that appear to 15 be behind the building? 16 There appear to be some there ---A 17 Where is the public sidewalk? 0 18 You would have to cover seven entrances. I A 19 think the pictures indicate that the front of this -- and we 20 have a picture of back of the store, too. 21 I'm talking about the automobile entrances. 22 There are seven; is that correct? 23 Yes, and there are some in front, too. A 24 Q But you would have to have pickets at seven 25

entrances.

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Seven pickets. A 2 0 And if the people driving the cars looked at 3 the picket signs what would happen, while they were driving? B They would have to be looking in that direc-A 5 tion anyhow. They are crossing a public sidewalk to get into 6 the lot. So, they are looking for pedestrians. 7 But, I'm talking about these that are driving 0 8 in. 9 A They have to cross the public sidewalk to 10 drive in. 99 And if they drive by the picket sign and they Q 12 read the picket signs while driving, what happens? 13 Those who are sympathetic to the message being A 14 imparted to them will turn around and drive out, and those who 15 are no. sympathetic --16 And hit the other one that's looking. 0 17 A Pardon me? 18 And hit the other one that's just reading. 0 19 No, this is what I called attention to in my A 20 brief, as well. In Logan Valley they drove in across an 21 earthen berm into a large shopping center. There was no reason 22 to assume they were slowing down substantially after leaving 23 the highway. 20 In this physical situation the car has to cross a 25

public sidewalk. It goes up onto a driveway, crosses a public 8 sidewalk and goes into ---2 And stops and reads the sign? 0 3 Well, he certainly is going slow enough to 24 1 read the sign from there, but --5 But, this is the downtown area of Mobile? 0 6 It's, I believe, a residential area near the A 7 center of town. 8 Considerably traffic, I would assume, if you 0 9 have seven entrances. 10 Well, according to the pictures in the record, A 11 it appears that most people use the front entrances, although ---12 How does that appear from the picture? 0 13 The pictures I have here -- I'm not submitting A 14 this as a fact ---15 Oh, I see; I see, I see. 0 16 14 But the back of the store in Exhibit A-5 17 indicates that there's no store windows; there is no entrances 18 to the major selling areas; it's really the back end of the 19 building where the next and several photographs indicate the 20 front door, which is the only probably used by most of the 21 people, although it's not clear in the record. 22 Do you know enough about Mobile to know just 0 23 about where it is in reference to the center of the town? 23 No, but I have ---A 25

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The Hawthorne Hotel and ---

No, Your Honor, I really don't, but what I A have done is I have included diagrams of the City of Mobile so that the store can be picked out of the map itself. They are not easy to read, I must confess. I am not familiar with the city, myself.

The question has been raised, and I must address myself to it as to whether or not the entire area of the conduct here has been preempted by the National Labor Relations Act, and therefore the National Labor Relations Board has exclusive jurisdiction to try this matter.

I do not have any excuse for not raising as it was found in previous cases. I think the issue is clearly before this Court. The major contention in support of a finding that there was jurisdiction in the Alabama Supreme Court, is that once they have concluded that there was no impairment of First Amendment rights and once the Court has concluded that the property rights of the Respondent to conduct its lawful business, are being jeopardized by the conduct of the Petitioners, the court below has come to the conclusion that Petitioners are engaging in an unlawful act.

Once that conclusion is reached, and properly so, if ... that is -- if that conclusion is properly so, it is the traditional right of the state courts to provide a remedy for that wrong. The cause of action for remedying an unlawful trespass 25

are amongst the oldest in our laws.

The State of Alabama below followed the test enunciated by this Court for the determination as to whether Petitioners were validly exercising First Amendment rights. They found that it would not interfere with the First Amendment rights of the Petitioners, to move them away 100 feet and that it would seriously impair the operation of Respondent to allow them on the property. This is the balancing test earlier described. They followed the law in that respect.

And then they found that there was a trespass, an unlawful, interfering trespass on the property. Now, to say that after such a finding the court would be powerless to act would mean that there is no law if there is no enforcement of it here.

Petitioner, in his argument -- counsel in his argument; says he doesn't know whether they asked him to leave or how it would get up before the board or not. I think at laest in this respect the record is clear as stated in the Alabama Supreme Court decision. Petitioners were asked *o leave and refused. Their failure to leave the premises left the property owner here with nothing to do but to go to the Supreme Court of Alabama to be assured of self-help.

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You could have removed them.

A I could have removed them and if they would have resisted then I suppose I would have had to hire people to

help me or to get a gun and shoot them. That would have been 3 left had they failed to leave -- had the state court no juris-2 diction under the circumstances. All I could do was exert 3 greater physical force and they were capable of resisting, in A order to get them off the property. There is no procedure by 5 which anproperty owner can apply to the National Labor Relations 6 Board tohave pickets removed, and this would be true if they 17 were in the middle of the sore or sitting on the check-out 8 counters with their signs, and saying, "Don't shop here; don't 9 pay for what you buy; we don't like this store." There is no 10 way to go to the Board to do this. 11 And the picketing is not an unfair labor 0 12 practice by the union; is it? 13 It is not; it is not. A 14 Whether it is violent, or otherwise? 0 15 Well, now we get into an area where there is A 16 jurisdiction between the state courts and the board. 17 Well, I know, but --0 18 I could be, yes ---A 19 Q What if there was mass picketing or extensive 20 picketing. Does the employer have a remedy before the board? 21 A If it has an effect on other employees he 22 would be able to bring a charge under 8(b)1. If it was for 23

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boycott, he could bring it; but the mere fact that the mass

some unlawful purpose specified in the act, such as a secondary

picketing interfered with his business would not give the board jurisdiction of the matter. There would have to be additional facts.

I see.

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A Now, these facts are not in this record here, and we submit that once the Court finds an unlawful trespass it's no different than this Court has found before with regard to libels which would tend to provoke violence, mass picketing which would tend to provoke violence, threats -- mere threats of imminent violence when it was reasonable to anticipate that violence would follow, the Supreme Courts of several states have held that failure to remedy a trespass leads to imminent violence. This is the traditional area for the exercise of state jurisdiction. Absence of state jurisdiction the propertyowner would find him remedyless.

In conclusion, we submit that the Alabama Supreme Court followed the concepts enunciated by this Court in prior decisions in determining whether its removal of the pickets from this parking lot impaired the free speech rights of the Petitioners, finding it did not; and finding their presence on the premises of Respondent was inimical to the conduct of Respondent's usiness, they precluded them.

Q How do distinguish this case from Logan Valley? A The availability of proximate public area from which the message could be imparted to those walking in and out of the store, for one thing; and second, the fact that this property was not open to the general public to the extent of the Logan Valley Plaza because it didn't replace a business district. It was merely a store in a district set back from a public street.

Logan Valley, if you didn't find the way you did, there would be no street or sidewalks in the area from which people could exercise the First Amendment rights. This is the traditional place to exercise First Amendment rights and the shopping center, the size of it, eliminated the traditional place for the exercise of the rights.

On the other hand, here the traditional place is available. It's 100 feet away. You can see from there; you can hear from there. There's been no impairment whatsoever of communication, which is, we submit, the test of First Amendment rights. Absent some protection being offered by jurisdiction of the state courts, there would be absolutely no remedy, and as Mr. Justice White points out, there would be a necessary resort toself-help and the concommitant threat to the public order.

Ω You would concede, I take it, that the message gets through better on the private sidewalk right in front of the door.

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And still better if it's inside the store.

I certainly do, but I don't think ---

A Clearly, because there would be a greater interference with the business relationship, which is what is 2 intended. But that is not the obligation of preservation of 3 First Amendment rights to do it in the most effective place; A merely, to maintain a channel of communications, 5 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Fox. 6 Mr. Dunau, you have two minutes. 7 MR. DUNAU: Unless there are questions, I have no 8 argument. 9 Yes, I have one, Mr. Dunau. If, in fact, you 0 10 have concluded on the issue of obstruction on this record, if 11 we are, I take it he would not be entitled to a reversal -- a 12 complete reversal of this injunction? 13 A Sir, the --14 Accept my premise; don't argue with me. 0 15 No, I just want to address it to the specific A 16 injunction. We would be entitled, even on the assumption of 17 obstructive picketing, to the elimination of that part of the 18 injunction which prohibits trespassing upon the property of 19 Weinacker, because the obstructive picketing would authorize 20 only enough injunction reaching the obstruction, not the 21 elimination of picketing. 22 Now, there is a further provision in the injunction 23 which says, "And interfering with Weinacker's property and right 24 1

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of ingress and egress to the property and place of business is

that means physical obstruction, that part of the injunction would stand if the findings stand. I am not sure how to read that part of the injunction. It's imprecise and I think, fatally imprecise with respect to --

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Ω Well, at the very least, then, I gather, you would agree there would have to be a remand for a tailoring of thatprovision to deal with the issue of obstruction.

A That's correct, sir; so that we are taking the findings as they now are, that is, if there was obstruction, if we are correct on our general proposition, if trespassing on property goes out and the injunction must be tailored to fit the obstructive picketing.

13 Q Mr. Dunau, you don't live in Mobile; maybe you 14 couldn't answer this question, but I know a little about Mobile 15 and I am wondering, if one here on your side, from Mobile, if 16 they could place this spot, as far as I am concerned, in relation 17-to the center of the town where they have the hotels?

18 A I have tried, Your Honor, with respect to the 19 maps used, which are in the Respondent's brief, to pinpoint 20 where the property is. Now, if you look on A-38 of Respondent's 21 brief, and at the top of that page you will see Government 22 Street, running somewhat diagonally across the top of the page, 23 and there is a number 246. It's within that area of 246 that the 24 store appears. If you will note, Government Street, Catherine 25 Street, in 246.

What street? 0 -Catherine Street and Government Street. It's A 2 248 at the right margin of the page; if one works inward from 3 248 you find the location of the store. A 0 Is it adjacent to Government Street? 5 That's correct, sir. It faces Government ---A 6 it faces on Government and Catherine Streets. 17 I think I understood you to answer a question 0 8 of mine by saying it is in town; it's not out in the suburbs. 9 A. It's not suburbia. 10 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Dunau. 11 Thank you for your submissions. The case is submitted. 12 (Whereupon, at 11:15 o'clock a.m. the argument in 13 the above-entitled matter was concluded) 14 15 16 17 18 19 20 21 22 23 20. 25