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Supreme Court of the United States

OCTOBER TERM, 1969

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FILED

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JOHN F. DAVIS, CLERK

In the Matter of:

Docket No. 15

CLARENCE DeBACKER,

Appellant;

VS.

HOMER BRAINARD, SHERIFF OF DODGE COUNTY, NEBRASKA,

Appellee.

Pt. 2

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Place

Washington, D. C.

Date

October 13, 1969

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IN THE SUPREME COURT OF THE UNITED STATES

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1 2 October Term, 1969 3 4 CLARENCE DeBACKER, 5 Appellant; 6 No. 15 VS. 7 HOMER BRAINARD, SHERIFF OF DODGE COUNTY, NEBRASKA, 8 Appellee. 9 10 Washington, D. C. October 13, 1969 11 The above-entitled matter came on for argument at 12 2:05 p.m. 13 BEFORE: 14 WARREN E. BURGER, Chief Justice 15 HUGO L. BLACK, Associate Justice WILLIAM O. DOUGLAS, Associate Justice 16 JOHN M. HARLAN, Associate Justice WILLIAM J. BRENNAN, JR., Associate Justice 17 POTTER STEWART, Associate Justice BYRON R. WHITE, Associate Justice 18 THURGOOD MARSHALL, Associate Justice 19 APPEARANCES: 20 WILLIAM G. LINE, Esq. 110 East Fifth Street 21 Fremont, Nebraska 68025 Counsel for Appellant 22 RICHARD L. KUHLMAN, Esq. 23 Dodge County Attorney Court House 24 Fremont, Nebraska 68025 Counsel for Appellee 25

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APPEARANCES (Continued):

ALFRED L. SCANLAN, Esq.
Washington, D. C.
For National Council of Juvenile Court Judges
as Amicus Curiae

All of

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PROCEEDINGS

MR. CHIEF JUSTICE BURGER: No. 15, DeBacker against Brainard.

Mr. Line?

ARGUMENT OF WILLIAM G. LINE, ESQ.

ON BEHALF OF APPELLANT

MR. LINE: Mr. Chief Justice, and may it please the Court:

This case involves the question of whether equal justice under law means for adults only.

as the result of a petition filed against him in the Juvenile

Court of Dodge County, Nebraska, alleging his delinquency because of the possession of a forged check with the intention of

uttering it as genuine.

A jury trial was demanded and denied because the Nebraska Juvenile Court Act says that juvenile delinquency cases will be handled without a jury, and the quantum of proof is by a preponderance of the evidence.

Habeas corpus was sought in the court of general jurisdiction, it was denied, and the Nebraska Supreme Court, in a 4-to-3 decision -- it was the type of decision where the minority prevailed -- held that the Nebraska Juvenile Court Act met Federal constitutional requirements.

Nebraska has a State constitutional provision requiring

a concurrence of five judges to declare a State statute in-

The position of the appellant in this case has been referred to by some of the adversaries in amicus curiaes as being simplistic. Without the evil connotations of the word, it is precisely that.

Since this Court's decisions in Duncan, in Bloom, in Gault, a proceeding where a person can wind up in a penal institution for more than six months, surely has all the attributes of a serious felony case.

Q When was he tried?

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A He was tried in April -- actually February or March 1968, before Duncan and Bloom were decided.

Q How do you argue on retroactivity of Duncan and Bloom, or do you think they are even relevant?

A I don't think they are even relevant on the retroactivity. I realize that they are not retroactive.

Q Because up until Duncan and Bloom, I suppose you would say the State was not bound by the jury trial provision at all?

A Right.

Q At all. And DeStefano said that Duncan and Bloom would not be retroactive beyond what -- May 20, 1968 is it?

A May 20, 1968. This case was all argued in the Nebraska Supreme Court on May 29, 1968.

1 But DeStefano said that in trials beginning after May 20, 1968. 2 Right. Mr. Justice White, the position --3 So how do you get around that? 13 Gault left open the question of whether a juven-24 5 ile delinquey case was, in fact, a criminal case. 6 That is true, but even if it was the Sixth 7 Amendment, it wouldn't bind the States to give a jury trial at 8 the time of Gault. 9 They wouldn't at the time of Gault, but --10 And it wouldn't until May 20, 1968? 0 27 A My argument is based on this premise: that --12 Or did it rely on the Sixth Amendment at all? 0 13 A Oh, you have to rely on the Sixth Amendment. 14 And on the equal protection clause. 0 15 And on the equal protection clause. 16 If the State does, in fact, give a jury trial to 0 17 adults, then it must to juveniles situated as this one was. 18 For example, an adult in Nebraska, due to the 19 Nebraska constitutional procedures and statutory decisions can 20 get two jury trials for running a stop sign, a 6-man jury in the 21 lower court and a 12-man jury on appeal to the District Court. 22 So that argument, also, we do rely on, of course. 23 It seems to me that this is a new case, basically, 24

and until this Court decides this question, this is the case

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that should decide once and for all whether these labels that everyone is so fond of mean anything any more.

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What this case is not about, of course, is the rehabilitative features of the Juvenile Court. No one has pointed out, in my opinion, any reason why a jury trial or an adjudication based upon a criminal standard of proof will interfere one wit with the noble, benevolent features of the juvenile court system.

For example, I can imagine a juvenile court judge who has a delinquent before him being able to be much more parens patriae if he hasn't convicted him. Surely he can say, "You have been convicted by a jury of your peers. Now let's see what we can do about you, son," and the juvenile is apt to feel less resentment at the juvenile court process if he has been convicted by his fellow citizens with a standard of proof beyond a reasonable doubt.

Q What would you say if it was turned around the other way, that the judge might think he ought to be convicted, but the jury would say, "Well, this boy is a youngster. We are not going to convict him"?

A That, I think, Mr. Justice Harlan, is the magic of the whole system.

Q Is what?

A Is the magic of the whole system. I think that is the reason he ought to have it. Very occasionally judges

think people should be convicted and juries think they should not, and that is the way it works out.

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Q Why have juvenile courts at all? Why not turn them over to the adult authorities?

Means anything at all, the theory, as I understand it, is that you are not supposed to punish him; you are supposed to rehabilitate him. Of course, modern penology, I think, is supposed to be arriving at that theory, too, not the thumb screw and the rack, and so forth. We are interested in rehabilitation.

It seems to me that the juvenile court can still function; that merely because you give a boy a constitutional right to be tried by a jury, you don't then necessarily have to take away from him whatever benefits yet remain.

Q Wasn't one of the purposes of the whole juvenile concept to spare the child, the juvenile, from the traumatic experience that accompanies the whole criminal process, from indictment to the prison; that is, spare him from, among other things, the panoply of a jury trial? Wasn't that in the minds of the conceivers? I am not talking about whether you agree with it. Wasn't that the conception?

A No question about it.

Q Would you agree that the jury trial can be a traumatic experience for both an adult and a child?

A It can be, but I submit not near as traumatic as

winding up in a penal institution on the say-so of one man when
you have asked for a jury trial, and on the basis of a preponderance of evidence. I think that is so much more traumatic.

Q In your brief you almost seem to be asking for what Mr. Justice Harlan has just suggested. You say since his case is a criminal case in any realistic sense of the term. If you add all these incidents of the other world, that is, of the adult world, aren't you liable to wind up having all juveniles tried -- I am not talking about you, personally, Mr. Line.

If this process continues, aren't we, indeed, well on the way toward abolishing the whole juvenile court concept and system?

A That is the other side of the coin. The argument to that effect is made earnestly, but I don't believe realisticall Mr. Chief Justice. Ninety percent or more of criminal cases throughout this country are disposed of on pleas of guilty.

Juvenile cases, the argument is made in the amicus curiae brief, one reason that this Court shouldn't grant a jury trial is because it has been considered so invaluable it has never been demanded.

I think reference is made to Denver where there were only a very few requests made over a period of years.

On the other side of the coin, they say, on the other hand, if you do make it available nationwide, then it will be in such demand that the system will break down. We won't be

able to administrate. We won't be able to do this and we won't be able to do that.

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Q I suppose we can take judicial notice, although it is also in the record here, apparently, of the situation in the District of Columbia, for example. You are aware of how far backed up they are because they have jury trials.

A That is true. Again, surely the availability of a jury trial cannot depend upon the administrative convenience of a court.

Q What happens to the juvenile concept if we grant bail to the juvenile when he is 13 or 14 years old and it takes five or six years to get him to trial? Is there any point in trying him then?

A Mr. Chief Justice, you have run a ringer in on me on bail because that is not an issue that I have addressed myself to and that is not presented by this case.

Q It is part of the whole problem, though, isn't it?

A It is part of the whole problem, but then, right there, I think you get into a whole new issue. It is probably that people are acutely aware of it now because I read in the paper after I got here about the juvenile crime involving dropping a rock off an overpass where he had been out on bail. So that becomes fresh in a person's mind.

But again, bail is something that shouldn't, perhaps, be just automatic. Certainly society can protect itself from

people who are psychiatrically disturbed if they think there is going to be a high risk of danger to society. The system should be able to take care of that. The fact that there are problems in that perhaps if this Court decides a juvenile is entitled to a jury trial, the fact that perhaps it might be used as a later decision that bail rights should be enlarged, I respectfully suggest one step at a time.

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Here I think the realities of the situation are -Duncan said the purpose of a jury trial is to provide protection
against an arbitrary prosecutor or a biased judge. Most attorneys
I think, are going to waive jury trial for a juvenile. You are
not going to, as his counsel, put him through this traumatic
experience unless you think that it is in his best interest.

I wanted to put DeBacker through the traumatic experience because I was satisfied, it was my judgment, that he would be acquitted.

Q First of all, I suppose a jury trial would necessarily involve a public trial, wouldn't it?

A Yes, Your Honor.

Q Which, of course, would run contrary to the idea, as the Chief Justice has said, which was in the minds of those who conceived the juvenile court system. One of their ideas was that the proceedings be private. Isn't that correct?

A That is correct.

Q But beyond that, you keep talking about guilty

of this offense, and guilt or innocence. The charge was that this young man, this juvenile, was a delinquent child and I suppose evidence of whether or not he was a delinquent child would go far beyond the evidence on the question of whether or not he committed a specific offense. It would also involve all sorts of things about his previous record and about his conduct generally and his environment and his reputation and all those things that are generally entirely inadmissible in a criminal trial when the only question is whether or not the defendant committed a particular offense defined in the indictment. Isn't that true?

A That was gone into in the dispositional stage,
Mr. Justice Stewart. It was not referred to before the juvenile
court judge made his adjudication. Our statute statutorily
declares a person delinquent if he violates a statute of the
State or a municipal ordinance.

DeBacker was declared a delinquent because he violated the forged check statute. Then after that the judge did go into his background, prior offenses, prior troubles with the law, in deciding, apparently, to commit him summarily to the Boys Training School. But it was not an issue and the proceeding was not founded on the basis that he was delinquent generally. It was that he is delinquent because of the forged check.

Q Under the law of Nebraska, is that the only basis on which a person can be found to be a delinquent?

A No. There is a special supervision portion of the statute. He has to be in violation of any law of the State or any city or village ordinance. If he is hopeless, homeless or destitute, under Section 43-201, he is a dependent child.

Q Delinquency involves an act that would be violative of a criminal statute if performed by an adult.

A Yes.

Q Necessarily so? Is that true in Nebraska?

A Yes. Subdivision 4, "Delinquent child shall mear anycchild under the age of 18 years who has violated any law of the State or any city or village ordinance."

Q I see.

A Section 5 is, "A child in need of special supervision shall mean a child who is under the age of 18 years and is wayward, habitually truant, deports himself so as to endanger his morals or the morals of others."

Q Under Nebraska law, can a child in need of special supervision, as the statute defines it, be put into custody in an industrial school or a special school?

A I believe that he could.

Q But not as a delinquent.

A But not as a delinquent.

Q Your submission, as I understand it, is that any proceeding that can or does result in involuntary custody for a substantial period of time, with respect to any such proceeding

the Constitution requires the right to a jury trial.

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A That is correct, Mr. Justice Stewart.

Q So if you are correct in your tentative answer as to the Nebraska law with respect to a child in need of special supervision, a jury trial, it would follow, would also be required for such a proceeding. Is that correct?

of special supervision seems to me to be a child who is in a status. A delinquent child is a child who, by his voluntary, volitional conduct, has violated the law of the State. I think that it would not necessarily apply to a child in need of special supervision.

For example, if a child is found on a doorstep and becomes a ward of the juvenile court, that child doesn't need a jury trial to determine whether or not somebody will look after him.

Q You have answered tentatively, and I am not holding you to this at all, but your impression is that in Nebraska a child is determined to be one who is in need of special supervision, he can be sent to an industrial school and there confined against his will for a substantial period of time. Let's assume that is true.

I suppose it would follow from your argument that the Constitution requires a jury trial before he can be found to be a child in need of special supervision.

A I think so. I have some difficulty with this

concept of how you determine in advance how serious a case is

going to be, as to whether the jury trial is going to be avail
able. But I think if it is contemplated in the process with

this child that he is going to be confined for more than six

months, then he ought to have a jury trial.

Q In this gray zone, who would make that decision, Mr. Line? The court? The prosecutor?

A Who would make the decision, you say, in the gray area?

Q About the jury trial; grant it as a matter of right.

A Well, first of all, it would, I think, require a demand of the juvenile's counsel. Second, I suppose then it requires the judge to search his mind and determine what he is going to do with the child. There, frankly, I have difficulty.

The Frank case that referred to probation being imposable for over six months without a jury trial and then if probation is violated only a sentence of six months could be imposed. I don't know how a judge can determine what he is going to do with the person before him until he knows what the facts of the case are.

Q Isn't that one of the considerations that led the founders of the system of juvenile courts to eliminate the jury and let, presumably, an expert in juvenile matters deal

with it?

A I think that is perhaps one of the considerations, but certainly a juvenile court judge is no particular expert in deciding whether or not DeBacker forged the check or broke into a filling station. That, I think, is still within the traditional competence of the jury.

MR. CHIEF JUSTICE BURGER: Mr. Kuhlman?

ARGUMENT OF RICHARD L. KUHLMAN, ESQ.

ON BEHALF OF APPELLEE

MR. KUHLMAN: If the Court please, first of all I would like to point out that the reference to the young lad DeBacker being in the State Reformatory, that he is there under a transfer statute which is not involved with deciding whether or not there should be a jury in juvenile cases. This is a transfer statute where the young man is transferred after a hearing at Kearney, and I maintain that the method to attack this is to bring a habeas corpus at the penal complex to decide whether this transfer statute is unconstitutional.

This is a separate matter that should be determined.

The only thing here is whether or not the trial of the young man in County Court or in the juvenile court need be with a jury. The fact that he was eventually transferred to the men's reformatory doesn't have anything to do with this jury question.

Q Has a separate lawsuit or a separate proceeding been initiated attacking that transfer, did you say?

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A No, there has not. I maintain that this is the way to attack it.

Q You say the way to do it is in a separate proceeding.

A Rather than to say that the statute which says the juvenile is not entitled to a jury should be attacked. The attack should be against the statute that allows the transfer, rather than the statute on the jury.

Q And this petitioner was, in fact, transferred to an adult penal institution.

A Yes, he was.

Q The Nebraska Juvenile Code is oriented along judicial lines, rather than along social welfare lines. We have included in the Nebraska statute the notice, which has always been there, for years, even prior to Gault; of the right to counsel; of the right to confrontation; the right against self-incrimination; the right to cross-examination; the right to a transcript of the proceedings; the right to appellate review.

All of these things have always been a part of
Nebraska's juvenile court law. This is a matter of the determination of due process, the fact that the youngsters have
always had this, that this is oriented along judicial lines
rather than along social welfare lines

MR. CHIEF JUSTICE BURGER: Shouldn't this red light be on, Mr. Clerk?

T see. It is due to an electronic inadvertence.

We will hear you tomorrow morning, Mr. Kuhlman.

(Whereupon, at 2:30 p.m. the argument in the aboveentitled matter was recessed, to reconvene at 10 a.m., Tuesday,

October 14, 1969.)