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PROCEEDINGS BEFORE

THE SUPREME COURT

OF THE

UNITED STATES

CAPTION: ROBERT SAWYER, Petitioner

V. LARRY SMITH, INTERIM WARDEN

CASE NO: 89-5809

PLACE: Washington, D.C.

DATE: April 25, 1990

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1                   IN THE SUPREME COURT OF THE UNITED STATES

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3   ROBERT M. SAWYER,                   :

4                   Petitioner                   :

5                   V.                                   :   No. 89-5809

6   LARRY SMITH, INTERIM WARDEN       :

7   - - - - -x

8                                   Washington, D.C.

9                                   Wednesday, April 25, 1990

10                   The above-entitled matter came on for oral  
11 argument before the Supreme Court of the United States at  
12 10:57 a.m.

13 APPEARANCES:

14 CATHERINE HANCOCK, ESQ., New Orleans, Louisiana; on behalf  
15 of the Petitioner.

16 DOROTHY A. PENDERGAST, ESQ., Assistant District Attorney,  
17 24th Judiciary District Court, Parish of Jefferson,  
18 Gretna, Louisiana; on behalf of the Respondent.

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1 because the Caldwell violation in this case was worse than  
2 in the Caldwell case itself. Here, for example, there were  
3 four episodes of repeated argument. It appears almost to  
4 be calculated argument.

5 QUESTION: In -- in Caldwell the bad statements  
6 came from a judge, did they not?

7 MS. HANCOCK: Your Honor, in Caldwell the context  
8 was that the prosecutor stood up in response to defense  
9 counsel and said, what the defense counsel's telling you is  
10 not true, it's automatically reviewable, your decision is  
11 not final.

12 Your Honor is correct that following those  
13 statements, the judge did affirm the truth of, what the  
14 prosecutor was saying. So, it was a combined violation.

15 QUESTION: And here did the judge say anything?

16 MS. HANCOCK: No, Your Honor.

17 QUESTION: Did defense counsel object to the --

18 MS. HANCOCK: No, Your Honor, defense counsel did  
19 not object.

20 In this case, the Caldwell violations are revealed  
21 on page 3 and 4 of our brief where we cite from the  
22 transcript of a closing argument. Specifically, the  
23 messages came across as follows.

24 The jury was told, you yourself will not be  
25 sentencing Robert Sawyer to the electric chair. What you

1 are saying to this Court, to any appellate court, to the  
2 Supreme Court of this state, to the Supreme Court possibly  
3 of the United States, is that you are of the opinion that  
4 this is the type of crime that deserves the penalty. It is  
5 merely a recommendation.

6 In the second episode of argument, the prosecutor  
7 said, you are the people who are going to take the initial  
8 step and only the initial step. All you are saying to all  
9 the judges who are going to review this case is that this  
10 man could be prosecuted. No more, nor less.

11 Finally, Your Honor, in the third episode of  
12 argument, the prosecutor reached the level described in the  
13 Caldwell dissent where the court in dissent said -- the  
14 dissenter said, if you go so far as to tell the jury that  
15 the appellate court's going to correct them if they're  
16 wrong, then that is the most severe kind of violation  
17 imaginable. And even the dissent was willing to recognize  
18 that kind of statement would violate the Constitution.

19 It was in this third episode where the prosecutor  
20 said, don't feel like you're the one. It is very easy for  
21 defense lawyers to make each and every one of you feel like  
22 you are pulling the switch. That is not so. It is not so,  
23 and if you are wrong in your decision, believe me -- believe  
24 me, there will be others who will be behind you to either  
25 agree with you or to say you are wrong.

1           Finally, the last words the jury heard from the  
2 prosecutor in the second rebuttal closing argument were as  
3 follows: I ask that you recommend because all you are doing  
4 is making a recommendation. I ask that you recommend to  
5 this Court and to any other court that reviews Robert  
6 Sawyer's case that, as a jury, you recommend death penalty.

7           In this case, we have a situation where Caldwell's  
8 elements are met and an important starting point for  
9 understanding why Caldwell is old law and is, therefore,  
10 retroactive is to look at those Caldwell elements.

11           It is also important to recognize there are times  
12 when this Court sits -- often, I suppose -- to decide  
13 constitutional conflicts. There are also times, more rare,  
14 when this Court sits to ratify what state courts perceived  
15 to be constitutional requirements. Caldwell is a  
16 ratification case.

17           QUESTION: Ms. Hancock, I -- I take it you concede  
18 that all the cases that you say foreshadowed Caldwell were  
19 indeed state law cases.

20           MS. HANCOCK: Counsel in the Ramos decision --  
21 but this Court noted that in looking at state court cases  
22 in the death penalty context, it is sometimes difficult to  
23 discern whether those cases are based on state law that is  
24 a narrow kind of state law or state law that is informed by  
25 Federal principles.

1           Your Honor, we believe that it should be  
2 sufficient under this Court's decisions on retroactivity,  
3 sufficient evidence should be provided by state court  
4 decisions that are informed by Federal principles, that  
5 those Courts were indeed --

6           QUESTION: Were there any cases or do you cite  
7 any cases that relied on the Eighth Amendment as a ground  
8 for the result reached in Caldwell?

9           MS. HANCOCK: I can -- the Georgia and the  
10 Louisiana cases do cite Eighth Amendment cases in their  
11 decisions, as does the Mississippi Court. The Mississippi  
12 Court cites Ramos, for example. The Georgia and Louisiana  
13 states describe what they believe to be their standard of  
14 review, which is they have to look for arbitrary factors  
15 under the -- mandate in Gregg.

16           Your Honor, it should not be surprising that in  
17 the late '70s and the early '80s state courts were writing  
18 the kinds of opinions they were in these cases. Perhaps  
19 today one might look for a different pattern or demand a  
20 different pattern.

21           But with regard to the Caldwell problem, there  
22 was a rich tradition of pre-Furman death penalty law. Thus,  
23 any state court in the late '70s or early '80s would not  
24 only be looking to this Court's Eighth Amendment decisions  
25 but would naturally as a source of first resort being --



1 rely on those pre-Furman decisions.

2 One has to think about how state courts write  
3 death penalty decisions in order to understand why it would  
4 be so natural for them to rely on what is essentially state  
5 court decision making with many different sources being  
6 used, including Eighth Amendment. But not exclusively the  
7 Eighth Amendment and not just treating it as though there  
8 were no solution to this problem other than purely the  
9 Eighth Amendment.

10 QUESTION: Ms. Hancock --

11 MS. HANCOCK: Yes?

12 QUESTION: -- was the claim you're advancing now  
13 ever raised in the state courts?

14 MS. HANCOCK: It was not raised in the state  
15 direct appeal where Petitioner was represented by different  
16 counsel, Your Honor. It was raised in state post-  
17 conviction Claim 5 of our habeas petition. It was rejected  
18 when the Supreme Court denied our writ by a vote of four to  
19 three without opinion -- the Louisiana Supreme Court.

20 QUESTION: So, you feel that the -- any  
21 requirement of raising the point on the state side first  
22 has been satisfied?

23 MS. HANCOCK: Yes, the state has not argued.

24 QUESTION: I know it hasn't.

25 MS. HANCOCK: Yes. Right. The State v. Willie,

1 and other Louisiana cases, affirm the Louisiana Court's  
2 willingness to entertain --

3 QUESTION: I'm a little surprised the state hasn't  
4 raised it, but apparently they don't want to rely on it.

5 MS. HANCOCK: Yes, the Louisiana law appears  
6 clearly to find -- to not use any kind of procedural default  
7 doctrine in this area of the law, Your Honor.

8 QUESTION: Was the Donnelly case relied upon in  
9 the proceedings in the Louisiana Court on direct review?

10 MS. HANCOCK: Not to my recollection, Your Honor.  
11 In order --

12 QUESTION: Ms. Hancock?

13 MS. HANCOCK: Yes?

14 QUESTION: Even if you assume that Caldwell was  
15 -- was old law not -- not new law, would it -- would it be  
16 compelled from a holding that when the judge misrepresents  
17 the sentencing law you have to have a new sentencing  
18 proceeding? Would it be compelled to say that when counsel  
19 misrepresents it you have to have a new sentencing  
20 proceeding?

21 MS. HANCOCK: Your Honor, the lines of authority  
22 we rely on -- and please tell me if this is not responsive  
23 -- but the lines of authority we rely on are two. The  
24 compulsion coming down upon the state courts is coming from  
25 Zant v. Stephens, the Ramos decision, decisions which focus

1 on the unacceptability of false information.

2 It's not a question of the jury relying on  
3 somebody, one actor or another, but false information being  
4 interjected into the jury's deliberations. And that false  
5 information was clearly something a state court would have  
6 regarded as unacceptable. Those decisions suggest that  
7 false information makes it -- would make a jury's verdict  
8 unreliable.

9 Then we have a second line. The Caldwell problem  
10 stands where two doctrines -- where two lines of authority  
11 converge. That second line is the Lockett and Eddings cases  
12 which suggest that a sentencer, namely the jury here, cannot  
13 be precluded from considering mitigating evidence fully, as  
14 is their responsibility.

15 So, it is those two lines of authority upon which  
16 we rely.

17 In looking at the substance of the Caldwell rule,  
18 it is important to note that it is a narrow one. It is a  
19 narrow rule for a rare problem. It is the rare prosecutor  
20 who engages in argument, such as the argument that one finds  
21 in this case which was clearly prohibited under ABA  
22 standards. Indeed, if this Court were to look at grants of  
23 Caldwell relief since Caldwell and before Caldwell, this  
24 Court would find that it is the rare prosecutor who engages  
25 in this error.

1           The narrow rule that is created to solve this  
2 narrow problem is as follows. The statements must be false  
3 and misleading. The statements need to refer to the non-  
4 finality of the jury's verdict, to go to the heart of the  
5 jury's function to talk about the jury's decision-making  
6 power not being final. A highly specialized kind of  
7 argument.

8           Third, and perhaps most important, those  
9 statements must be focused, unambiguous and strong. And,  
10 finally, they must uncorrected. It is possible that if they  
11 -- if they are corrected, that -- that even these kinds of  
12 statements will be regarded as ones which have been taken  
13 care of.

14           If one thinks about the narrow contours of the  
15 rule, several features of Caldwell are revealed. It is --  
16 Caldwell error, this is -- highly damaging. A prejudicial  
17 -- a prejudice test is in effect built into the rule itself,  
18 unlike other rules.

19           QUESTION: Well, if -- if this was so highly  
20 damaging, Ms. Hancock, why didn't the defense lawyer object  
21 when it was made?

22           MS. HANCOCK: Your Honor, defense counsel in this  
23 case, as the record shows, and as the court of appeals in  
24 its panel opinion revealed --

25           QUESTION: -- which has been superseded, hasn't



1 it?

2 MS. HANCOCK: Yes, that's right, but not this part  
3 of it.

4 QUESTION: You mean the -- the panel opinion  
5 remains dispositive of the case?

6 MS. HANCOCK: No, I merely want to illustrate to  
7 Your Honor's, question which I could directly answer better  
8 by saying that --

9 QUESTION: Well, why don't you?

10 MS. HANCOCK: -- the defense lawyer was not  
11 competent, Your Honor. He was only out of law school a few  
12 years. He was unqualified under state law to represent Mr.  
13 Sawyer. He waived his guilt-phase closing argument. He  
14 made a one-page closing argument at the sentencing phase.

15 Your Honor, this Court is not here today to decide  
16 the --

17 QUESTION: No, but you would think if this is such  
18 a terribly damaging thing, even a relatively unskilled  
19 lawyer would object to it.

20 MS. HANCOCK: Well, Your Honor, it may surprise  
21 you, but state cases before Caldwell did sometimes involve  
22 this fact pattern where a prosecutor would make these  
23 misleading statements. No objection would happen. The  
24 state courts would condemn the error and reverse. This is  
25 not a aberrational or exceptional case.

1           And in this case, Your Honor, there can be no fear  
2 of sandbagging or of strategy. The record shows plainly  
3 that this was a young inexperienced lawyer who made many  
4 mistakes and this was one of them.

5           Now, if you think about the features of the  
6 Caldwell rule, false and misleading, focused, unambiguous  
7 and strong, relating to the jury's responsibility, highly  
8 damaging, clearly this is error that is avoidable. Error  
9 like this is not something prosecutors will stray into, bump  
10 into in the heat of argument. This prosecutor went over  
11 into that forbidden zone and stayed there. And --

12           QUESTION: Ms. Hancock, it seems to me that you  
13 have to address the effect of this Court's per curiam in  
14 Maggio against Williams, decided in 1983, in which the Court  
15 summarily rejected a claim just like this.

16           MS. HANCOCK: Yes --

17           QUESTION: It makes it very hard to say that  
18 Caldwell is not a new rule in -- at least in -- in the view  
19 of this Court.

20           MS. HANCOCK: Well, counsel -- I mean, Your Honor,  
21 an answer to that question is provided by a glance at the  
22 district court's opinion in that case.

23           If you look at the district court's opinion what  
24 you discover is the counsel in that case made a Donnelly  
25 claim. In other words, the argument in that particular case

1 was very specifically that it was unfair, that it was  
2 inflammatory, that he made statements that were not allowed  
3 to be made under the scope of state law, the Code of  
4 Criminal Procedure. And he added -- blended, if you will  
5 -- the kind of inarticulate seed of a Caldwell claim by  
6 saying, well, and it also lessened the jury's  
7 responsibility.

8 Then that particular claim was abused, but the  
9 district court went ahead and considered it. And this Court  
10 held in the per curiam opinion that it was really too late  
11 for this counsel to be bringing up another claim which had  
12 been abused and, moreover, the district court acted properly  
13 in relying on Donnelly, as he did. And I believe the  
14 district court did act properly because that's the way the  
15 counsel painted it. It would not be appropriate to allow  
16 counsel to -- to make a claim that was really not made.

17 It was Justice Stevens in concurrence, who acting  
18 as perhaps defense counsel, might have or should have,  
19 noticed the -- the seeds of a Caldwell error, which in fact  
20 was at that time well established under all these state  
21 court precedents, was something that would be condemned.

22 When faced with the narrow problem of Caldwell  
23 error, state courts responded in the pre-Furman era and in  
24 the post-Furman era responded dramatically by condemning  
25 these kinds of arguments. They used the same reasoning that

1 was later adopted as Caldwell itself.

2 After Furman, state courts, mostly in the south,  
3 gave the same answer. They would not tolerate this kind of  
4 argument in a capital case. We have Georgia and South  
5 Carolina in 1975 -- pardon me, North Carolina. We have  
6 South Carolina and Louisiana in 1970 and 1980. Maryland,  
7 Mississippi, Kentucky, Oklahoma, more and more states join  
8 this group. And these states, in their opinions, relied on  
9 pre-Furman death penalty law logically, as well as on Eighth  
10 Amendment principles. They had two sources driving them  
11 toward the Caldwell rule.

12 If you are wondering how one can tell when state  
13 court decisions are informed by Federal principles, we would  
14 suggest two indicia which might be persuasive.

15 First, when state courts actually cite directly  
16 Eighth Amendment precedence, that suggests that they are  
17 cognizant of the Eighth Amendment principles and taking them  
18 into account and believe that they support the result.

19 And further, and most intriguingly, the use of  
20 these state court cases that were decided before Caldwell,  
21 when they come after Caldwell, they are treated  
22 interchangeably with the Caldwell opinion by the states.  
23 It's unusual, I would submit, for a state to treat its own  
24 decisions as though they were illustrations of a problem  
25 that was made up of Eighth Amendment law unless they really



1 believe that those were the -- equal in significance, the  
2 same kind of decision, the same kind of law.

3 Your Honor, with regard to Caldwell, some of the  
4 characteristics which explain why Caldwell is old law also  
5 suggest strongly that Caldwell belongs in that small  
6 catalogue of rights under Teague which deserve retroactive  
7 application as bedrock rights.

8 While it is -- may usually be true that Teague's  
9 second exception was reserved for rights which are new, in  
10 fact, it's perfectly possible that a right that is very old  
11 may also be fundamental enough for Teague. And we submit  
12 there are two main reasons that Caldwell should belong in  
13 this bedrock rights category, as the ABA has suggested and  
14 as we argue.

15 First, Teague did establish some guidelines for  
16 bedrock rights. Those guidelines reveal that this Court  
17 will look to see whether a right has emerged over the years.  
18 Caldwell is one of those rare Eighth Amendment rights which  
19 did emerge and there was a powerful state consensus  
20 supporting it.

21 Second, Teague's guidelines focus on a few cases,  
22 cases that the Teague court suggest belong in the category,  
23 and Caldwell is similar to those kinds of cases, such as the  
24 Mooney case. And perhaps most importantly, the Teague  
25 opinion stressed with regard to bedrock rights the

1 significance of the liability and accuracy as the sort of  
2 the touchstone of the bedrock-right category.

3 QUESTION: Can you give me an example of any of  
4 our cases in the capital sentencing area in recent years  
5 that are not fundamental?

6 MS. HANCOCK: Well, Your Honor, that's a tough  
7 question since you've decided many cases and this is the  
8 first case to raise this question.

9 QUESTION: Well, but as you look back over our  
10 jurisprudence, it seems to me that most of them would fit  
11 within the guidelines you've just suggested. And if that's  
12 so, Teague's a dead letter.

13 MS. HANCOCK: I think, on the contrary, Your  
14 Honor, that Teague is not at all a dead letter, that  
15 Teague's demands are quite difficult to meet. And there  
16 are examples of rights which this Court might well find to  
17 be important, something that is necessary to a capital  
18 sentencing process, but not going to the heart of  
19 reliability. And --

20 QUESTION: Well, would you say that every capital  
21 sentencing procedure that reduces the risk of an unreliable  
22 determination falls within the second example?

23 MS. HANCOCK: Your Honor, that's a very difficult  
24 question to answer because whenever this Court writes Eighth  
25 Amendment opinions upholding defendant's rights, it is

1 common for that to be said about the right, that they reduce  
2 the risk of unreliability.

3 However, that means that if the question to Your  
4 Honor's question is yes, then you have, and I have just  
5 accepted, a per se -- shall we say carte blanche --  
6 validation of all Eighth Amendment rights into Teague. And  
7 I don't think that either Teague or Penry suggests that  
8 sweeping categorical judgments based on one line in an  
9 opinion would be enough.

10 Our position here is much narrower today. We  
11 would suggest that -- that the Teague inquiry should be  
12 conducted a case at a time. And one really has to think  
13 about the Eighth Amendment right in question. What does it  
14 do? What function does it serve? How close is it --

15 QUESTION: But it does seem your argument would  
16 sweep --

17 MS. HANCOCK: Oh --

18 QUESTION: -- in a great many of the --

19 MS. HANCOCK: Well --

20 QUESTION: -- of the criminal procedure rulings  
21 and I think that has to be a matter of concern. And, in  
22 any event, in this particular area, you certainly -- a  
23 defendant can fall back on the Donnelly due process claim  
24 if something is truly fundamentally unfair. Isn't that  
25 true?

1 MS. HANCOCK: Yes. Let me address Your Honor's  
2 first observation and then speak about Donnelly.

3 Your first observation, may I answer and say that  
4 we are not making a sweeping argument. We are not seeking  
5 to have the words reliability in an opinion be the  
6 touchstone to a Teague solution.

7 Rather, we are arguing that Caldwell is almost  
8 unique, one of a small number of possible cases, because it  
9 has these features. It has already emerged right out of  
10 Skipper. One can think of other examples recently. Those  
11 rights are not as ancient as Caldwell. Finding 1877 support  
12 for some of this Court's Eighth Amendment rights is not  
13 automatically going to happen.

14 With regard to Donnelly, Your Honor, Donnelly was  
15 really the case that distracted and misled the Fifth Circuit  
16 majority blow. And yet -- and it is true that Donnelly and  
17 Caldwell do overlap. There are defendants who will be able  
18 to make claims under both categories.

19 However, the cases deal with vastly different  
20 problems. Donnelly relied on the -- so in fact the trial  
21 as to violate due process standard, which was not unique to  
22 closing argument. That was the standard of this Court used  
23 again and again for due process violations with regard to  
24 jury instructions, the admission of evidence. It was the  
25 garden variety due process expression of the test that this



1 Court uses whenever an error is committed and the impact of  
2 that error needs to be weighed in light of the entire case.

3 A Donnelly situation involving a prosecutor, Your  
4 Honor, can happen in any case. The prosecutor can stray  
5 into an error, talk about something outside the record, say  
6 something bad about the defendant, and surely the due  
7 process test is appropriate for that kind of error for the  
8 same reason it fits all other traditional errors in all  
9 criminal cases.

10 The Caldwell test is for a different problem, a  
11 problem that is avoidable, a rare error, and the Caldwell  
12 test has a special prejudice component built into it. It  
13 must be false and misleading, focused, unambiguous and  
14 strong, et cetera.

15 QUESTION: Well, all of that lends support to the  
16 notion that it's certainly articulated a new rule.

17 MS. HANCOCK: No, Your Honor, superficially one  
18 might think that that is the case. But interestingly  
19 enough, Donnelly was not the basis for analysis that state  
20 courts used when they were perceiving the Caldwell error.  
21 In other words, Donnelly is a fair trial standard.

22 By the time Furman came down -- and surely after  
23 Gregg and in Lockett and Eddings and all the other Eighth  
24 Amendment precedence upon which we rely -- Donnelly standard  
25 is not in use. And the state courts are properly not even

1 considering it.

2 Your Honor, we submit that the Fifth Circuit might  
3 very well -- the majority might very well have thought of  
4 Donnelly itself because they seem to decide Donnelly claims  
5 commonly coming up out of state courts. Whereas the  
6 Caldwell problem only comes along every once in awhile.  
7 State courts perceived that Donnelly and Caldwell treated  
8 very different problems and required very different  
9 solutions.

10 Thank you, Your Honor, I'll speak later.

11 QUESTION: Very well, Ms. Hancock.

12 Ms. Pendergast, we'll hear from you.

13 ORAL ARGUMENT OF DOROTHY A. PENDERGAST

14 ON BEHALF OF THE RESPONDENT

15 MS. PENDERGAST: Mr. Chief Justice, and may it  
16 please the Court:

17 The issue here -- here is the retroactivity of  
18 Caldwell v. Mississippi to Sawyer's case. Caldwell v.  
19 Mississippi cannot be applied retroactively because it is  
20 a new rule of law and it fits within -- it does not fit  
21 within the second exception of Teague v. Lane.

22 Caldwell is a new rule of law because it extended  
23 the Eighth Amendment to an area formerly regulated by due  
24 process and by state law. Before 1985, no case had  
25 addressed prosecutorial argument in the light of the Eighth

1 Amendment. Prosecutorial argument had always been dealt  
2 with under -- due process analysis or under state law  
3 analysis.

4 The prior cases of -- from Furman to 1985 from  
5 this Court dealt with the Eighth Amendment as applied to  
6 procedures by which states would impose a death penalty and  
7 dealt with substantive issues which should go before the  
8 jury, such as aggravating circumstances, mitigating  
9 circumstances, jury instructions and things that the court  
10 would tell the jury. But never before had argument, mere  
11 argument, been raised to the level of the Eighth Amendment  
12 until Caldwell.

13 Now, we know from this Court, most recently in  
14 *Boyd v. California*, that argument is considered different  
15 from jury instruction and evidence, that a jury is told that  
16 they are not to rest their verdict on argument that mere  
17 argument. Their verdict is to rest on evidence and on jury  
18 instructions.

19 And so, when we talk about argument, we are  
20 talking about a different entity from what the cases had  
21 dealt with prior to Caldwell. And there is no Federal case  
22 law to have predicted or dictated the outcome in Caldwell  
23 which applied the Eighth Amendment to prosecutorial  
24 argument. And we know that from Caldwell itself.

25 If we look at the Caldwell opinion, Justice

1 Marshall used Donnelly as a comparison, but then he used  
2 state law cases and the development of analysis on  
3 prosecutorial argument in the state law. Plus, he used the  
4 ADA standards. But there was no Federal case law for him to  
5 use that dictated the outcome in Caldwell.

6 Also, if we look to the various circuits, such as  
7 the Tenth Circuit and the Fifth Circuit, the Federal  
8 analysis up until 1985 of prosecutorial argument was under  
9 the due process clause. Even in Sawyer's brief they cite  
10 no cases, no Federal cases, which could have predicted  
11 Sawyer's outcome.

12 Nevertheless, this Court has just recently told  
13 us in *Butler v. McKellar* that when we look at a case on  
14 Federal habeas, that it is sounder to apply the law that  
15 was in place at the time that the conviction became final.  
16 Sawyer's conviction became final in July of 1983. In July  
17 of 1983, this Court issued two very critical opinions that  
18 are applicable to Caldwell and Sawyer. That is, *California*  
19 *v. Ramos* and *Maggio v. Williams*.

20 Now, *California v. Ramos* is the case where this  
21 Court sanctioned the California statute that okayed the  
22 governor -- the information that the governor could commute  
23 a sentence of life in prison. This Court said that that was  
24 not --

25 QUESTION: We -- we said it didn't violate the



1 Federal Constitution.

2 MS. PENDERGAST: Exactly, and that it was not an  
3 arbitrary factor. I -- a state court could have assumed  
4 that post-conviction -- in 1983 that it was okay to give  
5 the jury information on post-conviction procedures. In  
6 fact, the Mississippi Supreme Court in Caldwell used Ramos  
7 as a reason to affirm that death penalty. It was a four-  
8 four decision. And the four-member plurality used Ramos.  
9 The four --

10 QUESTION: In -- in this case to -- to affirm the  
11 conviction?

12 MS. PENDERGAST: Oh, no. In Caldwell, the  
13 Mississippi Supreme Court, it was a four-four decision.  
14 And the four dissenting justices did not quarrel with the  
15 use of Caldwell. They dissented based on state law.

16 The second case is Maggio v. Williams. And that  
17 was the case out of Louisiana where the prosecutor did tell  
18 the jury about the mandatory statute that mandates an  
19 automatic direct appellate review of death penalty cases.  
20 He used -- and he used that statute to tell the -- to urge  
21 the jury to vote for the death penalty.

22 When this Court reviewed it, it issued a per  
23 curiam opinion and said of the four issues on that case,  
24 the contentions warrant little discussion. But in the per  
25 curiam opinion this Court did review -- briefly review the

1 issues, and in response it acknowledged that the District  
2 Court had viewed the improper prosecutorial arguments under  
3 the Donnelly -- under the Donnelly due process and --  
4 despite the fact that this could have been dismissed for  
5 abuse of the writ.

6 So, in 1983 this Court could have applied the  
7 Eighth Amendment to prosecutorial argument and it did not.  
8 And between 1983 and 1985, there were no Federal cases which  
9 predicted the outcome in Caldwell.

10 And that's my basic premise for arguing that  
11 Caldwell is a new rule of law if you look at the precedents  
12 out of this Court and out of the Federal circuits around the  
13 country up until 1985.

14 The petitioner urges this Court to rely on the  
15 development of the jurisprudence in various states in order  
16 to say that Caldwell is not a new rule. If this Court would  
17 rely on state court jurisprudence developed based on state  
18 law in order to say that Caldwell is an old rule, that would  
19 in itself would be a new rule for this Court and would be  
20 inapplicable to Sawyer here on collateral review. Because  
21 this Court as -- most recently as Dugger v. Adams, said that  
22 the availability of a claim under state law does not  
23 establish a claim that was available under the U.S.  
24 Constitution.

25 And I submit to you that the -- all of the state

1 cases that the petitioner does cite address improper  
2 argument based on state law or based on no argument at all.  
3 That some of the cases just merely say this argument was  
4 improper and they vacate the sentence or reverse the  
5 conviction. So that the state law -- if this Court says  
6 Caldwell is an old rule because of state law jurisprudence,  
7 that in itself would be a new rule and would be not  
8 available to Sawyer here on collateral review.

9 I also think that petitioner is misguided in using  
10 Butler v. McKellar as a guidance that that discussion of  
11 state cases in Butler supports their view of Caldwell being  
12 an old rule. In Butler v. McKellar this Court used the  
13 state court's interpretation of Edwards v. Arizona. So,  
14 what we have are state courts interpreting Federal  
15 constitutional law and coming to opposite conclusions. And  
16 this Court felt that then Robertson would be a new law.

17 But what petitioner has in her brief are state  
18 courts interpreting state law and coming to either similar  
19 conclusions or opposite. But what we don't have for  
20 Caldwell purposes --

21 QUESTION: Well, Ms. Pendergast, there certainly  
22 is an impressive array of cases from state courts showing  
23 a long history of condemnation of false and misleading  
24 prosecutorial arguments that diminish the jury's sense of  
25 responsibility. Isn't that so?

1 MS. PENDERGAST: That's so, Your Honor. But those  
2 cases were decided under a due process analysis, and they  
3 were not decided --

4 QUESTION: Well, does it --

5 MS. PENDERGAST: -- under an Eight Amendment --

6 QUESTION: -- does it indicate that at least the  
7 Caldwell rule comes close to being essential to  
8 fundamentally fair proceedings?

9 MS. PENDERGAST: No. Nevertheless, I argue to  
10 this Court that this does not qualify as a second exception,  
11 that it is not a watershed rule which implicates the  
12 fundamental fairness of the trial.

13 QUESTION: Well, that has to be your argument, of  
14 course. And yet it is ironic, isn't it, that today the rule  
15 would be the other way? And here's a capital case.

16 MS. PENDERGAST: Your Honor, I don't -- this case  
17 here does not rise -- arise to the level of -- the argument  
18 here does not rise to a Caldwell violation level if we --  
19 if you look at the entire record. But --

20 QUESTION: Well, I have looked at the entire  
21 record, and I think I disagree with you mildly on that one.

22 MS. PENDERGAST: I can -- I do -- Caldwell is not  
23 a watershed rule. The watershed rules are right to counsel,  
24 right to due process, right to present a defense and the  
25 right to a fair and an accurate trial. A fair trial not



1 produced by mob violence. An accurate trial not based on  
2 perjured testimony.

3 When we look at the sentencing hearing --

4 QUESTION: Would you tend to say that a rule  
5 essential to the fundamental fairness of the proceeding  
6 could be a watershed rule?

7 MS. PENDERGAST: I think a watershed rule has to  
8 be essential to the reliability of the outcome of that trial  
9 and without which we feel like you would not have a reliable  
10 verdict. And my argument is that a Caldwell -- you -- it's  
11 an enhancement. You could have a Caldwell violation and  
12 still have a reliable verdict.

13 If I don't give a defendant a right to counsel,  
14 then I call into question the reliability of that verdict.  
15 If I don't allow a defendant to put forth a defense, the  
16 reliability of that verdict is totally unacceptable.

17 But a Caldwell -- you could have a Caldwell  
18 violation and still have a reliable verdict. It's an  
19 enhancement. Caldwell is a prophylactic rule that enhances  
20 the reliability. It's a prophylactic rule that reduces the  
21 risk of unreliability, whereas the right to due process is  
22 -- ensures the risk of reliability. A watershed rule is a  
23 positive statement which ensures the risk -- ensures the  
24 reliability of the outcome of the trial.

25 Caldwell is a prophylactic rule that does not --

1 that reduces the risk of the reliability of the trial. I  
2 liken it to hearsay. I think that the hearsay rule is a  
3 good analogy, because in the hearsay rule we do not let  
4 evidence in that is -- that has questionable reliability.  
5 And what is the point of excluding hearsay evidence but to  
6 reduce the risk of an unreliable verdict.

7 → And yet, we have exceptions to the hearsay rule.  
8 When evidence has a high indicia of reliability, we allow  
9 it into -- in front of the jury, such as business records.  
10 Well, Caldwell is the same sort of rule designed to reduce  
11 the risk of unreliability. There could be exceptions to  
12 Caldwell. In fact, Ramos gives us a type of an exception  
13 to a Caldwell-type comment, that we can tell the jury  
14 something about post-conviction procedures. When, in fact,  
15 we could --

16 QUESTION: Well, does -- does Caldwell stand for  
17 anything more than the proposition that the information may  
18 not be misleading?

19 MS. PENDERGAST: It stands -- you cannot mislead  
20 the jury. The information may be improper, but it has to  
21 -- Caldwell says it has to mislead the jury.

22 QUESTION: So --

23 MS. PENDERGAST: So, you have two things --

24 QUESTION: So if you want to bring something under  
25 the head of Caldwell, I would -- I would think you would

1 have to show that the information is -- is inaccurate or  
2 false.

3 MS. PENDERGAST: Yes, Your Honor.

4 QUESTION: And so that if one refers to -- to some  
5 further proceeding, and there is such a further proceeding,  
6 that information would -- would not be prohibited by  
7 Caldwell?

8 MS. PENDERGAST: I think Caldwell would not  
9 necessarily prohibit it. I think we could give jurors  
10 accurate information regarding post-conviction procedures.  
11 And perhaps --

12 QUESTION: At least -- if there was any  
13 constitutional objection to it, it would not be because of  
14 a Caldwell case?

15 MS. PENDERGAST: Probably not.

16 QUESTION: But counsel --

17 QUESTION: But that's misleading with respect to  
18 the Caldwell. I mean, it can't be misleading with respect  
19 to the jury's role --

20 MS. PENDERGAST: Exactly.

21 QUESTION: -- and responsibility.

22 MS. PENDERGAST: Exactly. Exactly. I submit to  
23 you --

24 QUESTION: Not just any type of other misleading  
25 information?

1 MS. PENDERGAST: No, Caldwell addresses was the  
2 jury misled as to its role as sentencer.

3 And I submit to you one other idea that could lead  
4 us to a conclusion that Caldwell does not fit within the  
5 second exception and that is, we could eliminate argument  
6 from the sentencing hearing. Eliminate the argument, then  
7 you wouldn't even need a Caldwell and you could still  
8 suppose that these -- or believe that the sentencing  
9 hearing, after all the evidence is submitted, then we just  
10 send the jury away to make a determination without argument.  
11 And that sentencing hearing could be still reliable even  
12 without argument. So --

13 QUESTION: Yes. Yes, but I'm a little puzzled.  
14 There was argument in this case?

15 MS. PENDERGAST: Yes. Yes.

16 (Laughter.)

17 QUESTION: And it was misleading?

18 MS. PENDERGAST: I do not think this jury was  
19 misled.

20 QUESTION: You don't think that -- well, that  
21 isn't the question I asked. Maybe the jury wasn't because  
22 of the instructions that came in later. But the argument  
23 itself was misleading, would you not agree?

24 MS. PENDERGAST: I would not condone some of the  
25 things the prosecution said.



1 QUESTION: I know you wouldn't condone it, but  
2 would you agree it was misleading?

3 MS. PENDERGAST: Yes, I would agree that --

4 QUESTION: Thank you.

5 MS. PENDERGAST: -- some of it was misleading.

6 If this Court decides to do a merits analysis, I  
7 have -- I think we have to remember that several courts,  
8 including -- five courts reviewed the merits of this case  
9 and found that this jury was not misled.

10 The Louisiana Supreme Court did review this case  
11 on direct review. Under Rule 28, the Louisiana Supreme  
12 Court is mandated to review all sentencing hearings for  
13 passion, prejudice and arbitrary factors. And the Supreme  
14 Court did review this, although it did not address these  
15 remarks, in 1982. That same year the Louisiana Supreme  
16 Court did reverse two other cases for improper prosecutorial  
17 argument.

18 So, I submit to you that this Louisiana Supreme  
19 Court in 1982 did look at these arguments. In fact, it did  
20 address on its own the prosecutor's reference to pardon.  
21 And in Louisiana, the Louisiana Supreme Court has made it  
22 clear that in the death sentencing hearing, it is not  
23 necessary even for the prosecutor to object. They will look  
24 at anything and comb the sentencing hearing for any passion,  
25 prejudice or arbitrary offenses.

1 QUESTION: You mean for the defense counsel to  
2 object, don't you?

3 MS. PENDERGAST: Yes, I do.

4 QUESTION: You just said prosecutor.

5 MS. PENDERGAST: I'm sorry. That the defense  
6 counsel does not even have to object in order for them to  
7 review what they consider would be passion, prejudice or  
8 arbitrary factors. So --

9 QUESTION: Why do you suppose here it was that  
10 the state court did give relief to the defendant?

11 MS. PENDERGAST: Because it did not rise to the  
12 height of a -- well, what we call now as a Caldwell  
13 violation. Because I think that when you look at the  
14 context in which it was said that these remarks are not so  
15 offensive as to reduce -- diminish the jury's sense of  
16 responsibility. I think the jurors were well educated from  
17 the voir dire, from the judge's instructions.

18 QUESTION: But you are -- you are making the  
19 argument that even assuming it would rise to the level of  
20 a Caldwell violation in our view, that the defendant should  
21 not get relief?

22 MS. PENDERGAST: Yes, I am. I think that when  
23 you look at the comments they were said in -- in a string.  
24 None of them were focused. These comments were not focused.  
25 They were said in the midst of an argument. They were said

1 -- references, brief references. No one was told this would  
2 be reviewed. It was said in a string of references in order  
3 to encourage the jurors to believe that people would support  
4 them no matter what they did, to alleviate some of their  
5 personal guilt for having to make this decision.

6 But the prosecutor did even undermine his own  
7 statements by saying -- so that I contend that the  
8 prosecutor gave conflicting remarks. The prosecutor said  
9 things like the decision is your hands. It is a difficult  
10 decision. You will decide. So, I think he undermined his  
11 own remarks that are complained of here today.

12 Also, it's very important that the court did not  
13 re-enforce this argument, that the court told these jurors  
14 before the penalty phase, that you -- that this will be a  
15 binding recommendation. The court said, "The jury in a  
16 capital case is given authority to make a binding  
17 recommendation to the trial judge as to the sentence that  
18 should be imposed."

19 And I think that if you look at the entire context  
20 in which these remarks were said and remember that the  
21 judge's instructions at the end of the guilt phase, at the  
22 end of the penalty phase, all encouraged the jurors to take  
23 their role seriously and emphasized that they would  
24 determine, that it was their decision to make. And I don't  
25 think that these jurors were misled by the brief innocuous

1 comments that this prosecutor said.

2 QUESTION: Would you agree that every judge on  
3 the Fifth Circuit felt there was a Caldwell violation?

4 MS. PENDERGAST: No, I would not agree to that.

5 QUESTION: And explain it for me.

6 MS. PENDERGAST: In the en banc opinion, we have  
7 -- the -- they review the case for prejudice and, if I may,  
8 Your Honor, the opinion says, "If Sawyer were able to show  
9 actual prejudice, he would be able to proceed under the more  
10 general fundamental fairness standard of Donnelly. Yet,  
11 Sawyer has not contended that such prejudice exists here and  
12 we, after a thorough review of the record, can find none."

13 And I submit to you, if they can find no prejudice  
14 under Donnelly, then certainly they did not find a prejudice  
15 under Caldwell, and that we have the panel decision which  
16 found two to one there was no prejudice under Caldwell. We  
17 have a district court judge found no prejudice under  
18 Donnelly or Caldwell. And I think there have been plenty  
19 -- then we have the district -- state district court judge  
20 which found no prejudice.

21 QUESTION: What's your understanding of the  
22 difference between the prejudice inquiry under Donnelly and  
23 under Caldwell?

24 MS. PENDERGAST: My understanding would be the  
25 same as the Fifth Circuit. That it would be like a -- an



1 intertwining of a Donnelly fundamental fairness error -- I  
2 mean -- excuse me -- a fundamental fairness analysis to  
3 decide -- like where you could -- would compare the facts  
4 of Donnelly and the facts of Caldwell with the facts of this  
5 case and to see if there would be a Caldwell-type error.  
6 Does it reach to the level of the objectionable elements of  
7 Caldwell? And then, if it does -- then, if it does reach  
8 that level, then we have to have a reversal.

9 QUESTION: And there is -- if it reaches that  
10 level, as you understand it, then there isn't a further  
11 inquiry as to prejudice?

12 MS. PENDERGAST: Right. That's how I understand  
13 the Fifth Circuit opinion, and I am urging this Court to  
14 affirm the Fifth Circuit opinion.

15 QUESTION: And -- and in your view, is that the  
16 new aspect of the -- of Caldwell rule?

17 MS. PENDERGAST: Excuse me, Your Honor, would  
18 you --

19 QUESTION: In your view, is -- is that the new  
20 aspect of the Caldwell rule?

21 MS. PENDERGAST: I think the new aspect of the  
22 Caldwell rule is the application of Eighth Amendment to  
23 argument, prosecutorial argument, which is -- it's such a  
24 different entity, never would we have --

25 QUESTION: You mean it's simply -- it's simply

1 the -- the -- the constitutional source of the rule, but  
2 not its application?

3 MS. PENDERGAST: Exactly. I think it's the fact  
4 that --

5 QUESTION: In application it's essentially the  
6 same as Donnelly?

7 MS. PENDERGAST: It's essential -- it incorporates  
8 Donnelly. It incorporates Donnelly to decide if there is --

9 QUESTION: Well, that sounds to me like an old  
10 rule.

11 MS. PENDERGAST: But the new rule part is that we  
12 have never before raised argument of counsel to the level  
13 of an Eighth Amendment violation.

14 QUESTION: Well, isn't a new consequence of  
15 Caldwell that if there is a Caldwell violation, there is no  
16 further prejudice inquiry. If there is -- in Donnelly there  
17 is a prejudice inquiry.

18 MS. PENDERGAST: Exactly. Exactly.

19 QUESTION: Well, that means the rule isn't the  
20 same, that just labelling it Eighth Amendment isn't the  
21 answer. That, in fact, the test is different.

22 MS. PENDERGAST: The test would be different --

23 QUESTION: What is your position?

24 MS. PENDERGAST: My position is that the test is  
25 different for an Eighth Amendment violation, and that we go

1 to -- once we find that there is this error, then there is  
2 no test for prejudice and that would be the difference in  
3 a Caldwell. Specifically -- and that's what makes Caldwell  
4 a new rule, because the Eighth Amendment demands a  
5 heightened scrutiny and the reliability that this sentence  
6 of death is the appropriate sentence for this defendant in  
7 these circumstances for this crime.

8 QUESTION: Thank you, Ms. Pendergast.

9 Ms. Hancock, you have four minutes remaining.

10 REBUTTAL ARGUMENT OF CATHERINE HANCOCK

11 ON BEHALF OF THE PETITIONER

12 MS. HANCOCK: First, Your Honor, the -- the date  
13 of final conviction in this case was April 2nd, 1984. The  
14 Fifth Circuit unanimously treated that as the date properly  
15 under Teague. That was the date cert. was denied.

16 The state here suggests that the date should be  
17 July. If that were to be true, this Court would have to  
18 hold that when cert. is granted and a judgment is vacated,  
19 that's not a -- somehow that's a final conviction. Teague  
20 sensibly uses the cert. denied date, because it provides a  
21 bright-line boundary for the last opportunity for review of  
22 Federal questions following a state appeal. Now, Ramos was  
23 decided the same day that the conviction was final.

24 Second, it's quite clear that the Darden case in  
25 a footnote recognized the dramatic difference between

1 Caldwell error and Donnelly error. This Court established  
2 a wall between the two doctrines, recognizing the unique  
3 aspects of Caldwell.

4 Essentially the state's argument would do away  
5 with that wall, would blend back by various means the  
6 Donnelly analysis into a Caldwell inquiry, whether by  
7 modifying the correction standard or by other means.

8 The Fifth Circuit made a mistake that really was  
9 based on its belief that Caldwell added something to  
10 Donnelly. With all due respect for the Fifth Circuit  
11 majority, Caldwell dealt with a problem that was an old  
12 capital sentencing problem. Donnelly dealt with a problem  
13 that was a generic, fair trial, every kind of case problem.  
14 And when Caldwell came down, it ratified and echoed the  
15 consensus of what the rule should be for this old capital  
16 sentencing problem.

17 Thus, Caldwell didn't add something to Donnelly.  
18 It reinforced a particular line of thought about a  
19 particular problem, and it was really in some ways a  
20 coincidence that the two cases dealt with closing argument.

21 Finally, Your Honor, on the merits we submit that  
22 we have met the Caldwell standard, the Caldwell formula,  
23 which is strict and demanding, that we are similar to those  
24 rare cases where relief has been granted. And we seek to  
25 have this Court reaffirm Caldwell, reaffirm that wall



1 between the doctrines and grant a re-sentencing hearing  
2 where a verdict may be determined by a jury that is not  
3 misled about its sentencing responsibilities.

4 Thank you.

5 CHIEF JUSTICE REHNQUIST: Thank you, Ms.  
6 Pendergast. The case is -- oh, pardon me, Ms. Hancock.

7 The case is submitted.

8 (Whereupon, at 11:47 a.m., the case in the above-  
9 entitled matter was submitted.)

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## CERTIFICATION

*Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:*

*No. 89-5809 - ROBERT SAWYER, Petitioner V. LARRY SMITH, INTERIM WARDEN*

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*and that these attached pages constitutes the original transcript of the proceedings for the records of the court.*

BY Alan Friedman

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