SUPREME COURT OF THE UNITED STATES

IN THE	SUPREME	COURT	OF	THE	UNITEI	STATES
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VIKING RIVER	CRUISES,	INC.,)	
	Petitio	ner,)	
V	•) No.	20-1573
ANGIE MORIANA,)		
	Responde	ent.)	

Pages: 1 through 78

Place: Washington, D.C.

Date: March 30, 2022

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1	IN THE SUPREME COURT OF THE UNITED STATES	
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3	VIKING RIVER CRUISES, INC.,)	
4	Petitioner,)	
5	v.) No. 20-1573	
6	ANGIE MORIANA,)	
7	Respondent.)	
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10	Washington, D.C.	
11	Wednesday, March 30, 2022	
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13		
14	The above-entitled matter came on for	
15	oral argument before the Supreme Court of the	
16	United States at 10:00 a.m.	
17		
18	APPEARANCES:	
19		
20	PAUL D. CLEMENT, ESQUIRE, Washington, D.C.; on beha	lf
21	of the Petitioner.	
22	SCOTT L. NELSON, ESQUIRE, Washington, D.C.; on beha	lf
23	of the Respondent.	
24		
25		

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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: Justice Thomas
4	is participating remotely.
5	We'll hear argument this morning in
6	Case Number 20-1573, Viking River Cruises versus
7	Moriana.
8	Mr. Clement.
9	ORAL ARGUMENT OF PAUL D. CLEMENT
LO	ON BEHALF OF THE PETITIONER
L1	MR. CLEMENT: Mr. Chief Justice, and
L2	may it please the Court:
L3	The outcome here is controlled by this
L4	Court's decisions in Concepcion, Epic, and Lamps
L5	Plus. After those decisions, a state is not
L6	free to simply declare that a state statute is
L7	too important to be relegated to bilateral
L8	arbitration.
L9	None of the varying theories offered
20	by Respondent or the lower courts supports a
21	different result. Respondent suggests that the
22	waiver here is an invalid effort to immunize
23	Viking rather than a valid effort to preserve
24	bilateral arbitration, but Viking remains liable
25	to Moriana for any labor code violation that she

- 1 can prove affected her personally and remains
- 2 liable to the state for civil and criminal
- 3 penalties.
- 4 The only thing that is foreclosed is
- 5 Moriana's effort to inject the facts and
- 6 circumstances of countless other workers into
- 7 this dispute, despite her agreement to arbitrate
- 8 bilaterally. The Ninth Circuit viewed PAGA
- 9 claims as more consistent with arbitration than
- 10 class actions, but employer-wide PAGA claims are
- 11 very similar to employer-wide FLSA collective
- 12 actions.
- 13 And Moriana's own complaint
- demonstrates the great difference between an
- 15 effort to inject all manner of labor code
- 16 violations for the entire sales force, as
- 17 opposed to Moriana's dispute about her final
- 18 paycheck. The former requires a claim
- 19 settlement process borrowed from a class action
- 20 manual. The latter can be arbitrated in an
- 21 afternoon.
- 22 California's Supreme Court, for its
- 23 part, said that PAGA claims are outside the FAA
- 24 entirely based on a misplaced analogy to Waffle
- 25 House. But Iskanian's theory that the PAGA

- 1 claim belongs to the state and the state didn't
- 2 agree to arbitrate would make all PAGA claims,
- 3 whether individual or employer-wide, immune from
- 4 arbitration, which would make the conflict with
- 5 the FAA unmistakable.
- And the analogy to Waffle House is a
- 7 nonstarter. Here, the same party that is in
- 8 court seeking to litigate on behalf of the
- 9 entire workforce is the self-same party who
- 10 agreed to arbitrate bilaterally.
- 11 I'd welcome the Court's questions.
- 12 CHIEF JUSTICE ROBERTS: Mr. Clement,
- if somebody else, a -- a different employee of
- 14 Viking Cruises, brings a PAGA action that, by
- its terms, would include Ms. Moriana, would she
- 16 be able to be included among the group of
- people, the large group of people, that would
- 18 recover under that action?
- 19 MR. CLEMENT: I --
- 20 CHIEF JUSTICE ROBERTS: In other
- 21 words, she would not be bringing the action
- 22 herself. It would be brought by somebody else,
- and she would be among the beneficiaries under
- 24 California law of that action.
- MR. CLEMENT: I think, Mr. Chief

1 Justice, that that would still be foreclosed by

- 2 the class arbitration PAGA waiver here.
- 3 The provision -- and it's reproduced
- 4 at page 13 of the blue brief -- but it has
- 5 essentially two subsections. The first involves
- 6 the employee saying that they won't bring a
- 7 class action, a collective action, or a private
- 8 attorney general action, and then it continues
- 9 to say that they won't participate as a member
- in a class action, a collective action, or a
- 11 PAGA action.
- 12 So I would think that, based on the
- 13 contract, that Moriana has foreclosed her
- 14 ability to essentially benefit from that kind of
- employer-wide PAGA action, but, if I'm wrong
- 16 about that, I don't think it changes the outcome
- in this particular case.
- I think, here, the important thing is
- 19 that this action shares the fundamental
- 20 attributes of a class action and a collective
- 21 action that make them inappropriate for
- 22 traditional bilateral arbitration. They
- aggregate multiple claims in a single proceeding
- 24 with heightened stakes and wide discovery, and
- 25 --

1	CHIEF JUSTICE ROBERTS: Well, but this
2	is what strikes me as one one difference is
3	that this is not her cause of action. This is
4	the state's cause of action. It is an action
5	it's the attorney general's action. She's
6	acting not really as would be acting not
7	simply as herself but as a delegee of the
8	attorney general and would be securing a
9	recovery for the state, as well as for other
10	employees.
11	MR. CLEMENT: But, Mr. Chief Justice,
12	I don't think that's the critical feature of
13	PAGA. It's certainly not what we object to.
14	So, if Ms. Moriana wants to bring an individual
15	PAGA action, assuming that that exists, if she
16	wants to bring that in arbitration and
17	75 percent of the recovery of the penalties
18	provided by that statute go to the state, Viking
19	has no objection to that.
20	So it's not the state's involvement
21	here as sort of a latent real party in interest,
22	however you want to characterize them. That's
23	not the gravamen of our concern. The gravamen
24	of our concern is that this action is not just
25	trying to litigate Moriana's labor code

- 1 violation but the labor code violation of
- 2 essentially the entire sales force.
- JUSTICE KAGAN: But that is what the
- 4 state has decided is necessary to adequately
- 5 enforce its own labor laws. I mean, the state
- 6 has made a decision here, and it's we don't have
- 7 the capacity to do this ourselves. We need
- 8 private people to do it. And we need private
- 9 people to do it in this way. They're not going
- 10 to come in with a claim for \$2.32.
- 11 So this is a state decision to enforce
- 12 its own labor laws in a particular kind of way
- that the state has decided is the only way to
- 14 adequately do it. And, essentially, your
- position says, you know, the state just can't
- make that decision, even though that's the way
- 17 that the state has decided best serves its
- 18 sovereign interests.
- 19 MR. CLEMENT: At the end of the day,
- 20 that's right, but the state made a decision in
- 21 Concepcion, and this Court said that that state
- decision has to yield.
- 23 And I don't think it's functionally
- 24 different. I mean, a state could say, boy,
- 25 enforcing our labor code is really important, so

- 1 we are going to provide particular penalties
- 2 that are only available in a class action.
- 3 And then, if somebody tries to invoke
- 4 their class action waiver, we'll say: A-ha, you
- 5 can't invoke the class action waiver because
- 6 we've put these penalties behind a firewall.
- 7 They're only available in class actions. So now
- 8 you're not just waiving the class action, you're
- 9 waiving the substantive penalties we've put
- 10 behind the class action firewall.
- I don't think that --
- 12 JUSTICE KAGAN: Well, I mean, that's
- 13 -- it's an honest answer that you just gave, but
- 14 I'm wondering whether anybody -- when they were
- 15 enacting the FAA about, you know, making sure
- 16 that people -- that, you know, people could
- 17 agree to arbitrate and making sure that courts
- would not disrespect those agreements, whether
- 19 anybody thought that the FAA was going to end up
- 20 precluding the ability of the state to structure
- 21 its own law enforcement with respect to labor
- violations, you know, just to say to the state:
- You can't do things a certain way, you can't
- enforce your labor laws in that way.
- MR. CLEMENT: So, Justice Kagan, I

- 1 mean, it's -- you know, it's an interesting
- 2 question whether the FAA -- the Congress that
- 3 passed the FAA in 1925 would have foreseen the
- 4 kind of class actions at issue in Concepcion,
- 5 the kind of collective actions that were
- 6 provided for in the FLSA that were at issue in
- 7 the Epic case, or whether they would have
- 8 foreseen this particular kind of PAGA action.
- 9 But I do think that, certainly, if we
- 10 take Concepcion and Epic and Lamps Plus as a
- given, and nobody's asked you to overrule those
- 12 cases here, the logic follows directly that just
- as a state can't say, you know, these class
- 14 action waivers in the consumer context, that's
- 15 not something that we really cotton to here in
- 16 California, we're going to find those sort of
- 17 categorically unconscionable. This Court said
- 18 that state policy had to yield.
- 19 I don't think the state policy here is
- 20 any more sacrosanct. And I do think it's worth
- 21 noting that this is a very anomalous statute
- that's at issue here. I think it's telling that
- 23 no other state has showed up to participate as
- 24 an amicus in this case, and I think that
- 25 underscores what an outlier this PAGA remedy is.

- 1 It's an exceptionally good device if
- 2 you're trying to circumvent the Concepcion and
- 3 Epic decisions, but it really is an outlier in
- 4 terms of what --
- JUSTICE BREYER: Oh, that may be. But
- 6 I tried to write down a list, and you have what
- 7 are the differences between this and a class
- 8 action. There are quite a few.
- 9 I mean, one of them is you're not
- 10 looking at the damages of the other employees,
- just trying to see if there's a violation of the
- 12 code in -- that this employer did respect to
- some other employees and the money then is set
- 14 and goes to California and they distribute it,
- 15 the state.
- 16 And then some other ones are that you
- 17 -- there's no right to receive notice -- I wrote
- 18 them down -- no right to intervene, no right to
- 19 object to -- there is no appeal from the
- 20 settlement approval. There's no procedural
- 21 formalities. Rule 23 doesn't apply. There's no
- 22 numerosity. There's no commonality. There's no
- 23 typicality. There's no representation.
- 24 And in -- in all those procedural
- 25 things, of which there are a lot, the arbitrator

- doesn't have to go into. I mean, it's not a
- 2 class action. It's more like a qui tam action.
- 3 And I never heard that you couldn't bring a --
- 4 agree to have an arbitration of a qui tam
- 5 action. Why not?
- 6 MR. CLEMENT: So, Justice Breyer, when
- 7 you tell me all the things that aren't present
- 8 in these --
- 9 JUSTICE BREYER: Yeah.
- 10 MR. CLEMENT: -- kind of actions, I
- 11 sort of get a chill down my spine --
- 12 JUSTICE BREYER: Because?
- MR. CLEMENT: -- because many of the
- 14 things that you're talking about are things --
- are the essential protections for a defendant in
- 16 the class action.
- 17 Sure, some of them are there to
- 18 protect absent class members as well, but they
- are the things that keep a class action within
- 20 the rails.
- JUSTICE BREYER: Yes. So -- so, in
- fact, I guess, if there's some problem of due
- 23 process or something with that, if there was no
- 24 arbitration agreement and this individual
- 25 brought a -- a PAGA action in a court, it would

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1 be the same. So, if you think it's unfair to
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- 2 the defendant, it's unfair in court. It's
- 3 unfair wherever you go.
- 4 MR. CLEMENT: But -- but here's --
- 5 there's two critical differences that make PAGA
- 6 actions really exactly the same as class
- 7 actions, and I think they're the things that --
- 8 the two things that are most material for
- 9 purposes of applying Concepcion and Epic.
- 10 One of them is that you have massive
- 11 liability -- sure, it's not damages, but the
- 12 penalties here are actually larger than the
- damages associated with most of these labor code
- 14 violations.
- So you have these massive claims in
- 16 terms of their monetary amount. And the
- 17 massiveness is not driven by the inherent nature
- of the claim. It's driven by the aggregation of
- 19 multiple claims --
- 20 JUSTICE KAGAN: But you are not --
- 21 MR. CLEMENT: -- in a single
- 22 proceeding --
- JUSTICE KAGAN: -- contesting that the
- 24 state could bring this lawsuit, is that right,
- and the state could do it in this completely

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1 aggregated way?
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- 2 MR. CLEMENT: I -- I think that's
- 3 right. And then the state would bring it in
- 4 court, and that really gets to the second piece
- of this, which is the -- the critical thing is,
- 6 if you have these massive damages from
- 7 aggregating claims and then you have -- I mean,
- 8 California has made it clear that the discovery
- 9 in these PAGA actions is coextensive with
- 10 discovery in class actions.
- 11 So courts are very good at dealing
- 12 with those kind of discovery issues.
- 13 Arbitrators are very bad at dealing with
- 14 class-wide discovery.
- And, at the same time, given the high
- 16 stakes because of the aggregation of the claims,
- if I'm a defendant and you're telling me I can't
- 18 escape this kind of aggregate litigation, it's
- 19 going to happen, it's going to happen to me
- 20 either in arbitration or in litigation, then I'm
- 21 going to pick litigation every time because I
- 22 get lots of additional judicial review and
- 23 judicial remedies available to me there, and
- 24 what that's going to mean in practice is that
- arbitration is going to wither on the vine.

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1 JUSTICE BREYER: Okay. So is -- but
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- 2 what you're saying -- so -- so your point -- I
- 3 just want to be clear on this -- is that, okay,
- 4 suppose you win. If you win, then they can't
- 5 bring this kind of action in arbitration. You
- 6 can't agree to it and so forth. But you could
- 7 bring it in court.
- 8 MR. CLEMENT: Well, if -- if -- if I
- 9 win, then the bilateral arbitration provision
- 10 will be enforceable, and Ms. Moriana cannot
- 11 bring the claim in court. That's --
- 12 JUSTICE BREYER: Oh, no, this is sort
- of -- let me understand this. In other words,
- 14 we have a -- a state action, it's a provision
- there for the state, and the person,
- 16 Ms. Moriana, says, I agree to bring this only in
- 17 arbitration. But that she can't do, in your
- 18 opinion, cannot arbitrate this.
- MR. CLEMENT: Well, she can arbitrate
- 20 her own claim.
- JUSTICE BREYER: No, no, I understand
- 22 that, but she can't arbitrate this big thing,
- 23 okay? No, you can't --
- 24 MR. CLEMENT: She cannot -- she cannot
- 25 arbitrate the --

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1 JUSTICE BREYER: Got it. Got it.
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- 2 MR. CLEMENT: Right.
- JUSTICE BREYER: Got it. Got it. You
- 4 can't arbitrate it.
- 5 Okay, I'll go to court. Oh, no, you
- 6 agreed to go to arbitration.
- 7 I mean, I hate to tell you that
- 8 reminds me of catch-22. Here, you agree to go
- 9 to arbitration, but you can't go to arbitration,
- 10 so you can't agree to go to arbitration, but
- 11 because you agreed to do it in arbitration, you
- 12 can't go to court. That's your view?
- MR. CLEMENT: No, that's not my view.
- 14 My view is, if you agree to go to arbitration,
- the way it was understood in 1925 and the way
- it's been traditionally understood, which is a
- 17 bilateral proceeding, you can get all of the
- 18 remedies available to you as an individual.
- 19 You can't get all of the same remedies
- you would if you didn't sign an arbitration
- 21 agreement that involved a pledge to arbitrate
- 22 bilaterally.
- JUSTICE KAGAN: The one way to make
- 24 Justice Breyer's point is that you're sort of
- 25 trying to have it both ways. You're saying this

- 1 aggregate claim is so different from her
- 2 individual claim that we can't possibly allow it
- 3 in arbitration.
- But then, when she goes to court, it
- 5 turns out to be it's not so different, that
- 6 it's, you know, because you're precluding it in
- 7 court. So it really is, you know, the
- 8 arbitration agreement that affects her
- 9 individual claim also prevents her from doing
- 10 the aggregate claim.
- 11 And, as I said, what all this does is
- 12 prevent the state from protecting its own
- sovereign interests in the way it has chosen to
- 14 do.
- 15 MR. CLEMENT: I -- I -- I will be
- 16 honest and agree with you that this federal
- 17 statute does impose limits on the state. That's
- 18 a commonplace of the Supremacy Clause and
- 19 preemption analysis.
- 20 The state doesn't have free rein to --
- 21 JUSTICE KAGAN: It is a common place
- of preemption analysis, but, you know, in our --
- in our best moments when we use preemption, we
- 24 do it based on something that a statute says.
- 25 And there's nothing that this statute says about

- 1 arbitration procedures that would -- that, you
- 2 know, reasonably understood, extends to a state
- 3 decision like this one to enforce its state
- 4 labor laws through private parties.
- 5 MR. CLEMENT: Well, Justice Kagan,
- 6 that's where I disagree with you. And I think a
- 7 majority of the Court took a different turn in
- 8 Concepcion and Epic, and I think it's even
- 9 clearer in Epic.
- 10 And I think Epic correctly just reads
- 11 Section 2 of the FAA as a direction to enforce
- the terms of a party's arbitration agreement as
- written, unless there's some generally
- 14 applicable state law that says otherwise that
- 15 makes it inapplicable.
- 16 JUSTICE KAGAN: But Epic is, like,
- 17 really quite specific, more so than Concepcion,
- about how it is that the text of Sections 3 and
- 19 4 and their emphasis on certain kinds of
- 20 streamlined procedures are responsible for the
- 21 Epic device.
- 22 And, as Justice Breyer suggested, this
- is not essentially a case about the complexity
- of procedures. It's a case about the complexity
- of a substantive claim, the high stakes of a

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1 substantive claim as the -- as California has
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- 2 defined it. It's not about, you know,
- 3 streamlined procedures.
- 4 MR. CLEMENT: I -- I think it
- 5 ultimately is because the streamlined procedures
- 6 in bilateral arbitration are just incompatible
- 7 with this process of taking lots of employees'
- 8 claims, aggregating them in a single proceeding,
- 9 raising the stakes, and saying we're going to
- 10 have employer-wide discovery.
- 11 And I think, in some respects, if you
- 12 want to talk about the differences between class
- actions and employer-wide PAGA actions, I think
- 14 they are materially similar in the critical
- 15 respects, but the parallels are even closer
- 16 between an employer-wide PAGA claim and an
- 17 employer-wide FLSA collective action --
- JUSTICE SOTOMAYOR: Counsel --
- 19 MR. CLEMENT: -- in --
- JUSTICE SOTOMAYOR: -- I'm -- I'm
- 21 having a series of problems with all of your
- 22 answers. PAGA came eight years before
- 23 Concepcion or Epic.
- So it's not California creating an
- intentional evasion of Concepcion or Epic,

- 1 correct? It didn't intentionally predict that
- what we were going to do there and say now we
- 3 got to find a way to get around Epic and
- 4 Concepcion?
- 5 MR. CLEMENT: So, Justice Sotomayor,
- 6 I'm not going to disagree with you on the
- 7 timeline, but I will say that PAGA is -- could
- 8 have been interpreted a number of different ways
- 9 in Iskanian.
- 10 And the Iskanian decision, which is, I
- 11 think, the focal point of this --
- JUSTICE SOTOMAYOR: Well, let's put
- that aside, however the courts interpret it.
- Now let's go to the second point. In
- 15 1925, there were plenty of representative
- 16 actions, arbitrations. 1925, there were
- 17 railroad arbitrations that were representative
- 18 arbitrations. There were navigation, maritime
- 19 arbitrations. There were agricultural
- 20 arbitrations.
- 21 All of them were representative. All
- 22 of them were complex. We don't have a rule that
- 23 says arbitration's incapable of dealing with
- 24 complex cases. We have permitted arbitration in
- 25 RICO cases, in securities cases, in antitrust

- 1 cases, in sexual harassment cases. All of those
- 2 cases involve very complex issues with proof
- 3 related to parties other than the individuals
- 4 bringing them, involving in RICO patterns of
- 5 RICO activity, of racketeering that involve
- 6 multiple layers of crimes. In sexual harassment
- 7 and disparate impact claims, we have to have the
- 8 plaintiff prove what happens to a bunch of other
- 9 people.
- 10 So, when you say to me that complexity
- or multiple proof is incompatible with
- 12 arbitration, it's not incompatible. We haven't
- said you can't, with the permission of parties,
- 14 litigate a class action with the permission --
- 15 I'm -- I'm sorry, arbitrate class action. We
- 16 let parties make that choice.
- 17 The question here for me is not
- 18 whether the case is too complex. I don't see it
- 19 as incompatible, PAGA incompatible. The
- 20 question is the one that Justice Kagan raised,
- 21 which is how do we read a substantive state law,
- 22 a substantive cause of action by a state that
- 23 says, if you do something, this is the penalty,
- this is the amount you pay us? The mechanism
- we're going to collect is going to be the PAGA

- 1 mechanism.
- 2 But I don't see anything in the FAA
- 3 that says we preempt that, because they're not
- 4 anti-arbitration. You can do it in arbitration
- 5 or you can do it in litigation, your choice.
- 6 And you say: But it's really not a choice. I'm
- 7 never going to -- me, the employer, is never
- 8 going to permit this in arbitration. Well, that
- 9 may or may not be true. Some employers might
- 10 choose it.
- But, on the other hand, if you
- 12 preclude employees from bringing it in
- arbitration, you're precluding the state from
- 14 having an effective enforcement mechanism
- because each individual employee is not going to
- 16 have a financial incentive to bring these suits
- on behalf of the state.
- That's what you're banking on. You're
- 19 banking on destroying the state's mechanism for
- 20 enforcing its law -- for enforcing labor law
- 21 violations, aren't you?
- MR. CLEMENT: No, Justice Sotomayor,
- 23 we're not. Moriana can still bring her claims.
- 24 Those claims are backed by attorneys' fees
- 25 provisions.

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1 JUSTICE SOTOMAYOR: It's the same --
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- 2 no, sir. What's the incentive? The entire
- 3 incentive for California was to ensure that
- 4 employers did what they were supposed to do.
- 5 And the only way to make sure that is to tell
- 6 them, if you violate the law, you are going to
- 7 be subject to a claim by us through our
- 8 representative for all of your violations, not
- 9 just one tiny piece of one.
- 10 MR. CLEMENT: So, Justice Sotomayor, I
- 11 think you're making my point, which is, you're
- 12 right, the state made a decision that the way
- we're going to enforce these labor code
- violations is we're going to let one employee
- 15 litigate the entire sales force, so the entire
- 16 workforce, and bring all these claims in a
- 17 single proceeding.
- 18 And the state's decision to do that is
- 19 no different from the state's decision to want
- 20 to have class actions or collective actions or
- 21 to say -- or --
- JUSTICE SOTOMAYOR: No, those were
- 23 actual procedural laws by California that
- 24 designated arbitration as -- as forbidden or
- 25 forced to do. This is something totally

different. This is a state substantive cause of

- 2 action.
- 3 MR. CLEMENT: So --
- 4 JUSTICE SOTOMAYOR: Give me a case in
- 5 preemption law that says that a substantive
- 6 state cause of action is implicitly preempted.
- 7 I've got a bunch of colleagues who don't believe
- 8 in implicit preemption.
- 9 MR. CLEMENT: So --
- 10 JUSTICE SOTOMAYOR: So cite to them,
- other than Epic and Concepcion, where have we
- 12 ever said that.
- MR. CLEMENT: So, Justice Sotomayor,
- 14 to the extent it's relevant, both the California
- 15 Supreme Court in its Amalgamated decision and
- 16 California in a recent brief have described PAGA
- 17 as a procedural statute, not a substantive
- 18 statute. It doesn't regulate new primary
- 19 conduct. That continues to be regulated by the
- 20 labor code. So California itself views this as
- 21 procedural.
- But, at the end of the day, like most
- 23 distinctions between procedure and substance,
- that can't ultimately be the answer. That's
- just a construct. And you could say a statute

- 1 is procedural if what it does is say that you
- 2 can only get a treble damages remedy if you
- 3 pursue it through a class action.
- 4 I don't think a state can get around
- 5 Concepcion, I don't think it can get around by
- 6 Epic by passing that kind of weird gerrymandered
- 7 remedy and then saying: A-ha, now your class
- 8 action waiver isn't just an innocuous provision
- 9 to promote bilateral arbitration. Now it's an
- 10 exculpatory clause. I don't think that works,
- and that's directly parallel to this action.
- 12 And with respect to how anomalous this
- action is and how different it is from a RICO
- violation or any other sort of violation that's
- known to the common law or statute where you do
- have to prove up some other conduct of another
- 17 party, I mean, I do think that's where the fact
- 18 that no other state comes in here defending
- 19 California and PAGA speaks volumes.
- 20 As a general matter, yeah, maybe you
- 21 have to prove a pattern in a RICO claim, but
- your interest as the plaintiff is to prove as
- 23 small a pattern as possible. You just want to
- 24 check that box, get that element proved, and
- 25 then you want to show all the damages by reason

- 1 of that.
- 2 Here, the plaintiff has an incentive
- 3 to spread the net as wide as possible and prove
- 4 up each additional violation they prove as to
- 5 some employee they've never met. They --
- JUSTICE SOTOMAYOR: You're not saying,
- 7 are you, that the FAA on its face doesn't permit
- 8 the state to have this rule outside of
- 9 arbitration?
- 10 MR. CLEMENT: Of course not, Justice
- 11 Sotomayor. Their -- they can have whatever
- 12 policy choice they want to have outside of
- arbitration, but when parties come in and -- we
- 14 talked about what the parties agreed to. Here,
- 15 the parties agreed to resolve their disputes
- 16 through bilateral arbitration.
- 17 JUSTICE SOTOMAYOR: No, the parties
- 18 agreed that if there was a private attorney
- 19 general action that they would do it in court,
- 20 not arbitration. The employer had a choice.
- 21 The employee had a choice. The employer chose
- 22 to say I don't want to do this in arbitration.
- 23 I'd rather do it in litigation.
- 24 They -- no choice was ever taken from
- 25 them. They could have done it in arbitration if

- 1 they wanted. They chose not to.
- 2 MR. CLEMENT: The -- the choice, with
- 3 all due respect, that's being taken from is the
- 4 choice to arbitrate on a one-to-one bilateral
- 5 basis. Any claim Moriana has, any claim she
- 6 suffered, she can bring in arbitration.
- 7 But what she can't do, whether it's
- 8 through a class action, an FLSA collective
- 9 action, a PAGA claim, or anything else, is
- 10 inject the facts and circumstances in violation
- of all her co-employees into the case.
- 12 And, of course, at the back end, all
- of the complexities you have in class actions
- 14 are still present because you have to identify
- 15 the absent employees because all the absent
- 16 employees are entitled to their 25 percent
- 17 check. And so you have to identify them, and
- then you have to use a claims administrator to
- 19 identify them and send them their check. That's
- 20 so --
- JUSTICE ALITO: Mr. Clement, do you --
- 22 do you have any idea why California chose this
- 23 particular structure? It could have -- unless
- the California constitution prohibits this, it
- 25 could have just said that anybody in California

- 1 or perhaps any place else could bring a suit to
- 2 vindicate any violation of the labor code. And
- 3 that person wouldn't be in any sort of
- 4 contractual relationship with the employer, and,
- 5 therefore, I don't see how the FAA would come
- 6 into the picture.
- 7 But California chose to do it in this
- 8 particular way. Do you have any idea why they
- 9 did? Why did they tie it to somebody who has a
- 10 contractual relationship?
- 11 MR. CLEMENT: So, Justice Alito, I
- mean, I think the -- the best I can give you is
- that California actually had an experiment not
- in the labor context but in the consumer context
- with a statute that did basically let anybody
- sue, and that proved in practice too much even
- for California. So they backed that down and
- 18 said you really have to, like, have bought the
- 19 product. And then, when it came to labor code
- 20 violations, they said you have to be an
- 21 aggrieved employee.
- Now I -- I think, ultimately, that
- 23 probably might have something to do with the Due
- 24 Process Clause, or to put it differently, if
- 25 they didn't have that constraint, I would be

- 1 happy to argue that you just can't have a
- 2 statute where everybody under the sun can sue.
- 3 It's just not consistent with due process. But
- 4 that's obviously an argument for another day.
- 5 But I think, in practice, California
- 6 had a brief experiment in a different statute
- 7 where it was "Katie, bar the door," anybody can
- 8 sue, and they did not like that.
- 9 JUSTICE KAGAN: But I wonder, Mr.
- 10 Clement --
- 11 MR. CLEMENT: They wanted to constrain
- 12 this.
- 13 JUSTICE KAGAN: -- if that is exactly
- 14 the argument that you're making for this day.
- 15 In other words, the question of, you know, how
- 16 the FAA relates to this, this is not an
- 17 agreement not to litigate. This is an agreement
- 18 not to bring a substantive claim, not to bring
- it in arbitration and not to bring it in court.
- 20 So the question is whether a -- a
- 21 California rule that says, you know, you can't
- 22 waive a substantive claim in that way across all
- forums is going to be struck down by virtue of
- 24 the FAA.
- 25 And all your arguments are

- 1 essentially, like, this is really unfair to
- defendants. But, if it's unfair to defendants,
- 3 you have a due process claim. This is not an
- 4 FAA problem.
- 5 MR. CLEMENT: So, Justice Kagan, it
- 6 happens to be unfair to defendants, but it also
- 7 happens to be radically inconsistent with
- 8 bilateral arbitration and the resolution of
- 9 disputes through the traditional characteristics
- 10 of arbitration.
- 11 So it -- it's -- it's maybe from this
- 12 perspective of my clients a happy coincidence
- 13 that this anomalous claim that nobody else has
- that, you know, blends procedure and substance
- in weird ways, I mean, you know, you keep
- 16 calling it substantive, but California calls it
- 17 procedural.
- But, at the end of the day, it doesn't
- 19 matter because this is a claim that because it
- 20 aggregates all these multitude of claims
- 21 involving distant employees, puts them all in
- 22 one proceeding, gives you class action discovery
- as wide as class actions, it does all that.
- It's just it's -- it's nothing that
- 25 looks like the kind of thing that's suitable for

- 1 bilateral arbitration.
- 2 And since Congress protected the
- 3 ability of parties to agree to bilateral
- 4 arbitration, no matter how much California
- 5 thinks it's got a better way to do things, it
- 6 just has to yield when it comes to people who
- 7 are parties to arbitration agreements.
- As to other people, as to employees
- 9 who are not subject to the FAA and the like,
- 10 they can have their policy, and, subject to the
- 11 Due Process Clause, there's not much my clients
- 12 can do with it, about it.
- But, if they have a binding, valid
- arbitration agreement to resolve their disputes
- 15 bilaterally, I think that should carry the day
- 16 under the FAA.
- 17 CHIEF JUSTICE ROBERTS: Thank you,
- 18 counsel.
- 19 Justice Thomas, any questions?
- JUSTICE THOMAS: One question, Mr.
- 21 Chief Justice. Thank you.
- Mr. Clement, there's been quite a bit
- of discussion this morning about the interests
- of the state in enforcing its labor laws in this
- 25 manner under PAGA.

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1
                I think that's the way you -- I would
 2
      just say P-A-G-A, but -- and the -- my question
      is, wouldn't it -- you wouldn't be here making
 3
      this argument if Terminix and Southland had come
 4
      out the other way, right, since this is state
 5
 6
      court?
 7
                MR. CLEMENT: So, Justice Thomas, I
 8
      wouldn't be making this argument in this case to
 9
            I'd be making this argument in a case that
      came out of the Ninth Circuit, and the analysis
10
11
      would be exactly the same.
12
                And, as we suggested in a footnote in
      our reply brief, I mean, far be it from me to
13
14
      tell you how to do your job, but it seems to me
15
      that there is a difference between legal
16
      questions that under your jurisprudence you
17
      think sort of don't even arise or don't exist,
18
      like whether -- you know, what does the Due
19
      Process Clause say about the punitive damages?
20
      Nothing.
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- 21 But -- but this is a case where your 22 own jurisprudence would give you the same
- 23 answer, I think, as a majority of the court, if
- 24 this case arose out of federal court. And it
- 25 seems to me there's a lot to be said for, under

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1 those circumstances, when the Respondent hasn't
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- 2 asked you to revisit any of those precedents,
- 3 hasn't even really pressed the claim that it
- 4 matters that this arises out of state court, I
- 5 think it would be better just to apply this
- 6 Court's own precedents.
- 7 JUSTICE THOMAS: Thank you.
- 8 CHIEF JUSTICE ROBERTS: Mr. Clement, I
- 9 would have thought advocates are always telling
- 10 us how to do our job.
- 11 (Laughter.)
- 12 CHIEF JUSTICE ROBERTS: Justice
- 13 Breyer?
- 14 JUSTICE BREYER: The termite case was
- my first case. The termite company liked it, I
- think, or didn't like it. I can't remember.
- 17 But the -- the -- the point is --
- 18 (Laughter.)
- 19 JUSTICE BREYER: --- the point is that
- in this case, I think you said a very helpful
- 21 thing to me intellectually, you said chill. Do
- 22 you remember when you said chill? Okay.
- So I have the case now divided into
- 24 two parts in my mind. I'm going to ask you
- about the second part.

- 1 The first part is I just go look at
- 2 this and I go look at Concepcion, where I was in
- dissent, but let's forget that, and I accept the
- 4 majority there, and I say: Is this in the chill
- 5 factor distinguishable or not? Some things
- 6 different, some things are similar. Okay. I've
- 7 got how to do that.
- Now suppose you win that. Suppose I
- 9 say, okay, you win it. The next question -- and
- 10 that's what I think is pretty tough -- is very
- 11 well, can Ms. Moriana bring the case in court?
- Okay. So you want to say no, but
- 13 there -- there -- now there are a lot of dicta
- 14 anyway where, in FAA cases, you -- you -- there
- 15 are certain things you can't send to
- arbitration, but they can't force you to waive
- 17 them because of the arbitration. You then can
- 18 bring it in court.
- 19 And so, if California says, okay, you
- 20 can't bring it in arbitration, that's what the
- 21 Supreme Court says, so bring it in court, and
- 22 you can't waive that, you say?
- Now is there anything in the FAA that
- 24 says, California, you can't do that?
- Now I can't see what it is. I mean, I

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1 don't know, what -- what section does it say you
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- 2 can't waive a court proceeding? And you can
- 3 say: Well, of course, you can. You can say I
- 4 waive the court proceeding in good arbitration,
- 5 where you can. But you've just won the first
- 6 part.
- 7 So you can't go to arbitration. I
- 8 think that's what Justice Kagan and -- and
- 9 others and I, what we've been concerned about.
- 10 I mean, if it were a federal claim, I don't
- 11 think you could waive it. This is a state
- 12 claim. And so I -- I -- I find it
- 13 difficult. It's not obvious. And so I'd -- I'd
- 14 -- I'd like you to say whatever you think about
- 15 that.
- MR. CLEMENT: So, Justice Breyer, I
- mean, the premise of the second part of your
- 18 question is that you're accepting that there's a
- 19 chill here equivalent --
- JUSTICE BREYER: Yeah.
- 21 MR. CLEMENT: -- to Concepcion.
- JUSTICE BREYER: Yeah. That --
- MR. CLEMENT: And -- and --
- JUSTICE BREYER: -- at least, if you
- 25 lose on the first part --

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1
               MR. CLEMENT: And -- and --
 2
               JUSTICE BREYER: -- I don't have to
      reach the second. But, if you win --
 3
 4
               MR. CLEMENT: Right.
 5
               JUSTICE BREYER: -- I think I do.
               MR. CLEMENT: But -- but, if I win the
 6
7
      first part on the premise that there is a
      comparable chill here --
8
9
               JUSTICE BREYER: Yeah.
10
               MR. CLEMENT: -- to the chill from
11
      class actions in --
12
               JUSTICE BREYER: Yeah.
13
               MR. CLEMENT: -- Concepcion, then,
14
      when you get to the second step, it doesn't make
15
      any sense to have a different result than in
16
     Concepcion.
17
               After Concepcion --
18
               JUSTICE BREYER: Yeah, but that's
19
      about arbitration. I'm saying bringing it in
20
     court. Now -- now they can't bring it in
21
      arbitration because you won on the chill
2.2
     business. Okay. So California, we imagine,
23
      says: Employee, you cannot waive your right to
24
     bring this in court, okay? So that part of the
25
      contract that says I'm going to arbitration,
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- 1 where I can't go, that's invalid, says
- 2 California. You can't do that. You can't put
- 3 that in a contract, okay?
- 4 Now what?
- 5 MR. CLEMENT: So, Justice Breyer, I go
- 6 back to the analogy to Concepcion. The result
- 7 in Concepcion wasn't, a-ha, the Concepcions win,
- 8 but -- or, rather, they lose this case, they
- 9 have to arbitrate, but they can still bring
- 10 their class action in court --
- JUSTICE BREYER: That was a procedural
- 12 matter. This is a -- this is a matter of
- 13 California substantive law. It's procedure,
- 14 yes, but it's the labor code, and we want to say
- 15 people can enforce this in court.
- MR. CLEMENT: But here's the thing,
- 17 Justice Breyer. She can bring her labor code
- 18 claim.
- 19 JUSTICE BREYER: Ah. That's what I
- 20 want.
- 21 MR. CLEMENT: That's the substantive
- 22 law. She can bring that in arbitration.
- JUSTICE BREYER: Oh, hers I know, but
- I mean for others -- for others too in court.
- MR. CLEMENT: She can bring her claim

- 1 in arbitration.
- JUSTICE KAGAN: This is the state's
- 3 claim, Mr. Clement.
- 4 MR. CLEMENT: She can't bring it --
- 5 JUSTICE KAGAN: This is the state's
- 6 claim. And all that the state has done is that,
- 7 instead of doing that itself, it has enlisted
- 8 private attorneys general. We know governments
- 9 do this all the time. We had a case yesterday
- 10 where the U.S. Government does it, not maybe in
- 11 the exact same way, but the idea of enlisting
- 12 private attorneys general is a very old one.
- 13 And you can call this procedure. You
- 14 can call it substance. You can call it whatever
- 15 you want. But I think what Justice Breyer is
- 16 saying is that what this does is -- is -- is
- 17 that it -- it -- it waives a right to bring a
- 18 state law claim, a state law claim that has been
- 19 created and given to this person in any forum,
- any forum, not just in arbitration.
- MR. CLEMENT: So, Justice Kagan, all
- 22 of that tradition of using private attorneys
- general, it's consistent with that that the
- 24 government has to take the private attorney the
- 25 way that they find them.

1	And if that private attorney has
2	agreed to arbitrate their disputes and arbitrate
3	them bilaterally, none of your Court's cases
4	say, a-ha, well, you know, this is you know,
5	the the antitrust laws, we sort of think of
6	those as private attorney general laws, so you
7	can't agree to arbitrate that. That's exactly
8	the argument that didn't carry the day in cases
9	like Mitsubishi.
10	So just by saying it's the state's, I
11	don't think that really changes anything, and,
12	in fact, I think it proves too much because, if
13	you accept the argument that, well, it's really
14	the state's claim and the state didn't agree to
15	arbitrate it, well, then you're saying that no
16	arbitration agreement that the individual
17	actually signed is valid, whether it's for an
18	individual claim or a collective claim.
19	You're just that's just the state
20	saying we're not going to let you arbitrate this
21	claim because it's really in some metaphysical
22	sense ours.
23	And I don't think that can that
24	that can't possibly work. So, at the end of the
25	day the critical thing here is the fact that

- is not that they call it the state's claim, but
- 2 they let all of these other multitudinous claims
- 3 into this one proceeding, and that's
- 4 inconsistent with bilateral arbitration.
- 5 CHIEF JUSTICE ROBERTS: Justice Alito,
- 6 anything further?
- Justice Sotomayor?
- 8 Justice Kagan?
- 9 Justice Gorsuch, anything?
- Justice Kavanaugh?
- 11 Justice Barrett?
- 12 JUSTICE BARRETT: I have a -- I have a
- 13 question, Mr. Clement. So a lot of the
- 14 questions that you've gotten today have been
- 15 about whether this is a substantive claim or a
- 16 procedural apparatus or procedural mechanism.
- 17 Would we be bound by Erie by what the
- 18 California courts think about this claim?
- 19 Because it seems to me they've characterized it
- 20 as procedural. So, if we're making an Erie
- 21 guess and it's a question of state law, it seems
- 22 to me hard to say that it's substantive, but
- 23 maybe it's a question of federal law under the
- 24 FAA that we're obliged as a matter of federal
- law to characterize this. Which is it?

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1 MR. CLEMENT: I think it's ultimately
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- 2 a question of federal law. I mean, the fact
- 3 that the states have called it procedural might
- 4 make it convenient for me to say, oh, well, you
- 5 should defer to them. But I don't think that's
- 6 right, and I think the proof is kind of in the
- 7 pudding.
- I mean, the Preston case of this Court
- 9 involved an exhaustion requirement, and it's an
- 10 exhaustion requirement that I think would be
- 11 substantive for Erie purposes. But,
- 12 nonetheless, this Court said doesn't matter, we
- 13 find FAA preemption.
- 14 Similarly, in the FLSA context, it's
- sort of a reverse Erie situation, and the -- the
- 16 collective action procedures under the FLSA,
- which can be brought in state court, I think,
- 18 you know, those probably are federal to the
- 19 extent they're specified. They pick up state
- 20 afterwards.
- 21 But none of that makes any difference
- 22 under Epic. I mean, they're all -- whether
- they're state court FLSA collective actions or
- federal court FLSA collective actions, they're
- 25 still subject to the FAA. They're still subject

- 1 to preemption. So I -- I don't think the Erie
- 2 line is the right line here at all.
- JUSTICE BARRETT: Thanks.
- 4 CHIEF JUSTICE ROBERTS: Thank you,
- 5 counsel.
- 6 Mr. Nelson.
- 7 ORAL ARGUMENT OF SCOTT L. NELSON
- 8 ON BEHALF OF THE RESPONDENT
- 9 MR. NELSON: Mr. Chief Justice, and
- 10 may it please the Court:
- 11 PAGA, or the P-A-G-A, creates a right
- of action that entitles an individual employee
- to sue on the state's behalf to recover civil
- 14 penalties for labor code violations.
- 15 California law prohibits enforcement
- of a pre-dispute contractual waiver of the right
- to bring a statutory cause of action involving
- 18 public rights, like PAGA, whether or not the
- 19 waiver is in an arbitration agreement.
- 20 The anti-waiver rule is neutral as to
- 21 arbitration. It demands only that there be some
- 22 forum in which an individual can assert a PAGA
- 23 claim.
- Viking's employment contract with
- 25 Ms. Moriana explicitly prohibits private

- 1 attorney general actions and representative
- 2 actions. As Viking puts it, it targets PAGA
- 3 claims by name. It prevents Ms. Moriana from
- 4 bringing an action for PAGA penalties in any
- 5 amount in any forum. And as Mr. Clement has
- 6 explained today, it also prohibits anyone else
- 7 from seeking PAGA penalties for violations that
- 8 affected her.
- 9 The Federal Arbitration Act does not
- 10 require enforcement of such an agreement and
- does not conflict with the anti-waiver rule.
- 12 The FAA's plain language provides for
- 13 enforcement of agreements to settle
- 14 controversies by arbitration, not to bar their
- 15 assertion altogether. Nothing in its text,
- 16 structure, purposes, or legislative history
- 17 suggests it was intended as a mechanism for
- 18 enforcing contractual waivers of statutory
- 19 rights and remedies, let alone rights to assert
- 20 a representative cause of action on a state's
- 21 behalf in a state court.
- Viking has no response to that textual
- argument and instead relies on purposes and
- 24 objectives preemption. But purposes and
- 25 objectives preemption requires a basis in

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1 statutory text, which is lacking here.
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- 2 Moreover, PAGA claims are asserted
- 3 bilaterally and require no procedural
- 4 formalities, inconsistent with arbitration.
- 5 California's anti-waiver rule is not preempted
- 6 by the FAA.
- 7 I welcome the Court's questions.
- 8 CHIEF JUSTICE ROBERTS: Mr. Nelson,
- 9 your -- your friend touched on this question.
- 10 You seem to have a disagreement over whether
- 11 class actions or P-A-G-A actions, which one is
- less cumbersome, which one is less contrary to
- 13 the arbitration principles of ease of
- 14 administration and simplicity and -- and -- and
- 15 quickness.
- 16 What do you have to say to his point
- 17 that all that you've gotten rid of in PAGA
- 18 actions are the things that were helpful or
- 19 favorable to the defendant, you know, the
- 20 adequate representation, the common questions of
- law or fact? In other words, you seem to think
- that it's a good thing that those are gone, and
- 23 Mr. Clement suggests that it's a bad thing from
- 24 --
- MR. NELSON: Well, Mr. Chief --

1	CHIEF JUSTICE ROBERTS: from the
2	point of view of the arbitration perspective
3	policies.
4	MR. NELSON: Yeah. And and I guess
5	my answer is all that you've gotten rid of in
6	the PAGA action is those features of the class
7	action that the Court said in Concepcion and
8	Epic were inconsistent with the nature of
9	arbitration.
LO	And, you know, those protections,
L1	which, actually, I think are primarily there to
L2	protect the due process rights of absent class
L3	members, as the Court explained in Concepcion,
L 4	and thus require procedural formalities that the
L5	Court saw as inconsistent with arbitration, none
L6	of that is required here. It's undisputed
L7	because the nature of a PAGA claim does not
L8	involve the kinds of personal rights of third
L9	parties that are entitled to that due process
20	protection.
21	If the state brings its action for
22	PAGA penalties, there's no need to certify a
23	class or ensure adequacy of representation or
24	offer those third parties any rights of
2.5	participation in the agreement or in the

- 1 arbitration or the adjudication in whatever
- 2 forum it takes place that would make it
- 3 cumbersome in the way that the Court has held is
- 4 inconsistent with the nature of arbitration.
- Now, sure, PAGA claims, like a lot of
- 6 other claims that are arbitrated, are -- they
- 7 may involve high stakes, although, in PAGA's
- 8 case, that's ameliorated by the fact that unlike
- 9 in a class action or a collective action, where
- 10 the recovery is dictated by the proof as to the
- 11 damages of all those -- those third parties, in
- 12 a PAGA action, the base penalty is set by just
- 13 mechanical proof of the number of violations per
- 14 pay period, and the adjudicator has discretion
- 15 to limit those penalties, regardless of what
- 16 some third party might want, if -- if the result
- would be unjust, arbitrary and oppressive, or
- 18 confiscatory. The adjudicator can also limit
- 19 discovery and -- and the presentation of
- 20 evidence in order to confine the claim to
- 21 manageable -- a manageable scope.
- But, in any event, the key thing -- I
- don't think this Court has ever suggested that
- if a claim is just so big that somebody might
- 25 prefer not to arbitrate it, that they have the

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1 option, in addition to just cutting it out of
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- 2 their arbitration agreement and letting it
- 3 proceed in court, to just say: No, the
- 4 individual is required to arbitrate all their
- 5 claims, but some claims you just can't bring,
- 6 and you can't bring them in court either.
- JUSTICE BARRETT: Mr. Nelson, can --
- 8 CHIEF JUSTICE ROBERTS: One of --
- 9 JUSTICE BARRETT: Oh, sorry, Chief.
- 10 CHIEF JUSTICE ROBERTS: I was just
- going to say one of the difficult or -- or new
- 12 parts of this area of the law under PAGA, of
- course, is the state's recovery, in addition to
- 14 the private individuals'.
- 15 And I'm wondering if the result --
- 16 well, how would you handle a law that said, for
- 17 example, in every private recovery -- there's no
- 18 PAGA -- it's just the successful plaintiff must
- 19 give 2 percent of her recovery to the state, you
- 20 know, to cover the expenses of the, you know,
- 21 forum or the state's administration of the law?
- 22 Does that change the nature of a proceeding that
- otherwise under our cases would be subject to
- 24 arbitration?
- MR. NELSON: No, Your Honor, I don't

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1 -- I don't believe that would, you know, any
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- 2 more than the fact that -- that certain
- 3 recoveries are -- are taxable as income.
- 4 The -- the issue -- the difference
- 5 here is that the claim for civil penalties
- 6 undisputedly is the state's claim. It's not
- 7 simply the state taking a -- a -- you know,
- 8 a portion of someone's recovery for their
- 9 personal damages --
- 10 CHIEF JUSTICE ROBERTS: Well, let's
- just say you say that, you know, because the
- 12 state provides the laws and all that, in -- in
- theory, we think any recovery is, whatever you
- 14 want to say, facilitated by or, you know,
- provided by the state, and you've got to give us
- 16 2 percent. That seems to me to be a pretty
- 17 formal distinction.
- 18 MR. NELSON: Well, I think not. I
- 19 don't think anybody would say that in that -- in
- that action, the individual is representing the
- 21 state to seek a recovery on its behalf for some
- 22 violation of the -- the state's sovereign
- 23 interests in enforcement of its laws. It's just
- 24 saying, you know, you -- you have a user fee for
- 25 -- for the courts. I -- I don't think that

- 1 changes the -- the nature of the right asserted
- 2 from being an essentially private right.
- And, in this case, as -- as my
- 4 friend has explained, you know, to the extent
- 5 that -- of the nine violations that affected
- 6 Ms. Moriana in this case, if she has damages
- 7 resulting from that or some entitlement to an
- 8 individual recovery, which -- which, for a
- 9 couple of the violations, she doesn't, she could
- 10 pursue that on her own behalf, and -- and
- 11 everyone agrees that -- that that is an
- 12 arbitrable claim and that she can't pursue that
- as part of a class action under Concepcion if
- she's agreed not to.
- But the civil penalties for those
- 16 violations are the state's penalties. The state
- 17 has afforded a cause of action for individuals
- 18 to recover those both for violations that
- 19 affected them and that affected others, and the
- 20 agreement here requires or -- or provides that
- 21 -- that Ms. Moriana waives the right to obtain
- 22 those civil penalties for violations both
- affecting her and anyone else.
- JUSTICE BARRETT: Mr. Nelson, what if
- 25 California created a cause of action that could

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1 be vindicated only in a class action suit?
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- 2 Justice Kagan pointed out to Mrs. -- Mr. Clement
- 3 that not permitting the PAGA claim to proceed
- 4 here in arbitration would be overriding -- or on
- 5 a class-wide basis, essentially, would be
- 6 overriding California's chosen enforcement
- 7 mechanism.
- What if its chosen enforcement
- 9 mechanism in something that we would consider a
- 10 cause of action was class action litigation or
- 11 class-wide litigation? What would -- what then?
- 12 MR. NELSON: I mean, I -- I -- I
- 13 guess, if the class consists of a group of
- individuals who each have an individual cause of
- 15 action, but they can only pursue that through a
- 16 class action, I don't think that that would be
- 17 permissible.
- I think, if California were to -- to
- 19 create a right that was held collectively by a
- 20 group of people such that, you know, like a
- 21 corporation or an association, it could only
- 22 proceed to -- to obtain that recovery in its own
- 23 name, I don't think the FAA would -- would
- 24 provide a mechanism for defeating that -- that
- 25 kind of -- of claim.

1	JUSTICE BARRETT: So it's most
2	important to you that this claim, as you say,
3	belongs to California? That's the most
4	important piece of your argument, you would say?
5	MR. NELSON: I'm not I'm not sure
6	that that is the most important piece of of
7	the argument because the the my argument
8	is also that if if California affords an
9	individual a right to a particular recovery, I
LO	I think, you know, my premise there is that
L1	the FAA cannot be used as a mechanism to to,
L2	you know, sort of defease that that right,
L3	so, you know and that exists regardless of
L4	whether the right is individual or held by the
L5	state.
L6	But what makes what makes this
L7	particular action not the kind of collective
L8	multi-party aggregated action that concerned the
L9	Court in Concepcion and Epic is in large part
20	that the substantive right being pursued is the
21	state's unitary right to civil penalties for
22	this collection of violations through its
23	individual representative.
24	So, if the if the action were
25	brought by the state, it's clear that's

- 1 bilateral litigation between the state and the
- 2 employer. If it's brought by the state's
- 3 representative, it's equally bilateral
- 4 litigation or arbitration. If there's a -- a --
- 5 an agreement -- agreement to arbitrate these
- 6 claims instead of waiving them, it would be a
- 7 bilateral proceeding between the state through
- 8 its individual representative and the -- and the
- 9 defendant.
- 10 JUSTICE ALITO: For purposes of the
- 11 FAA question that is before us, are we bound by
- 12 California's characterization of this PAGA
- 13 claim?
- Justice Barrett asked whether we're
- 15 required to regard it as procedural rather than
- 16 substantive.
- 17 And -- and I have -- Mr. Clement said
- it's a question of federal law, even though that
- 19 seems to -- not seems to advance his argument.
- 20 But I have a similar -- I -- I have a
- 21 related question. Are we required to regard
- 22 this PAGA thing as a single claim for these
- 23 purposes, or could we not understand it as a set
- of claims, a PAGA claim as in reality a set of
- 25 claims integrated into a single action by an

- 1 implicit rule of claim joinder?
- 2 And if we viewed it that way, could we
- 3 not hold that freedom over arbitration procedure
- 4 recognized by Epic and Concepcion implies that
- 5 parties can choose a different rule of claim
- 6 joinder, in other words, one that would limit
- 7 arbitration to claims based on personal
- 8 injuries?
- 9 MR. NELSON: Justice Alito, I -- I --
- 10 I just want to start my answer by -- by saying
- 11 that I think your question, although similar to
- 12 Justice Barrett's, is a little different, and --
- and so the answer to it may -- may also be
- 14 different.
- I agree with my friend that -- that
- 16 the state's characterization for -- for purposes
- of the particular issue that was in front of it
- in the Amalgamated case of the right as being
- 19 procedural versus substantive would not control
- 20 the same question in a federal court either for
- 21 Erie purposes or for purposes of the FAA to the
- 22 extent that substantive versus procedural is an
- 23 important part of the FAA analysis.
- But, as to the nature of the claim,
- 25 its requisites, what -- what it is for and --

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1 and how it proceeds, on those aspects, I think
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- 2 the Court is bound by California law.
- 3 Now the -- the -- the Iskanian
- 4 decision, I -- I think, kind of -- had kind of
- 5 an interesting passage where the California
- 6 Supreme Court said, you know, we think perhaps
- 7 that -- that if what the state was trying to do
- 8 was -- was just a subterfuge to avoid the FAA,
- 9 that you might be able to -- to kind of look
- 10 through the -- the, you know, statute that
- 11 provided for collective proceedings aggregating
- individual claims under the, you know, sort of
- 13 false flag label, that it was -- that it was
- 14 something different.
- JUSTICE ALITO: But California --
- MR. NELSON: So -- so, I mean, it's
- 17 conceivable that -- that in some -- some set of
- 18 circumstances, if -- if -- if there were some
- 19 indication somehow that the state was, you know,
- 20 acting in bad faith in -- in the manner in which
- it had interpreted its law, but I don't think
- 22 this Court has ever done that --
- 23 JUSTICE ALITO: But this doesn't seem
- 24 like --
- 25 MR. NELSON: -- in -- in this context

- 1 or any other.
- JUSTICE ALITO: -- one -- this doesn't
- 3 seem like one claim to me in any ordinary sense
- 4 of the word. It's a -- it's a bunch of
- 5 different -- it involves a bunch of different
- 6 violations. They don't even have to be -- they
- 7 don't have to be violations of the same code
- 8 provision, do they?
- 9 MR. NELSON: They do not have to be
- 10 violations of the same code.
- 11 JUSTICE ALITO: Yeah, they don't have
- 12 to be in -- violations of the same code
- 13 provision. They don't have to involve -- they
- don't involve the same employee. I don't know
- when -- it's not like RICO, where you have to
- 16 prove a certain number of predicates in order to
- 17 make out your claim. These are all, like,
- 18 independent. They look like independent claims
- 19 to me.
- 20 Would they be one claim for purposes
- 21 of claim preclusion?
- MR. NELSON: For purposes of claim
- 23 preclusion, I -- I think that -- that what the
- 24 California Supreme Court has -- has suggested
- 25 and the lower courts is you would -- you would

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1 look at -- at the unit that was litigated in a
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- 2 prior case and, if it involved a -- a -- a claim
- 3 of violations that -- that if pursued by the
- 4 state would have a particular scope, it would --
- 5 it would preclude claims of that scope, even
- 6 perhaps if it were settled on a narrower basis.
- 7 So claim preclusion is not, you know,
- 8 individual violation by individual violation
- 9 under PAGA.
- I want to -- I -- I want to talk a
- 11 little bit more about this -- this question of
- 12 -- of substance versus procedure because, as my
- friend noted, you know, substance and procedure
- may mean different things in different contexts.
- 15 And I think what's critical in the FAA
- 16 context, what the -- what the Court has
- 17 described as substantive and as the kind of
- 18 substantive claim that an individual does not
- 19 waive by agreeing to arbitrate a -- a case
- 20 rather than litigate it is the right to pursue a
- 21 statutory remedy.
- 22 And that's clearly what this -- this
- 23 agreement waives for -- for Ms. Moriana and for
- 24 the state to the extent that -- that she
- 25 represents its interests in a particular manner.

- 1 It does not permit her to -- to pursue that
- 2 statutory remedy.
- 3 And there's nothing in -- as I think
- 4 Justice Breyer pointed out, in any of the -- the
- 5 Court's precedents in this area where the Court
- 6 has -- has said that an arbitration agreement,
- 7 which is by nature supposed to be enforced
- 8 insofar as an issue is referable to arbitration,
- 9 and then that issue is to be arbitrated
- 10 according to the terms of the agreement, that --
- 11 that that arbitration agreement can be used as a
- vehicle for extinguishing a right to a remedy
- 13 that is not under the terms of the arbitration
- 14 agreement referable to arbitration.
- 15 CHIEF JUSTICE ROBERTS: Well, I -- I
- 16 -- I guess I'm having trouble following that.
- 17 She -- she doesn't have a right to pursue the
- 18 substantive claim in court, but she does have a
- 19 right to pursue the substantive claim. It's
- just in arbitration. And I thought that's sort
- of at the core of our -- our precedents. I
- 22 don't understand -- there is a difference
- 23 between the -- the right and the remedy, and
- that's what arbitration gets at, the remedy.
- MR. NELSON: Well, the substantive

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1 claim in this case is the claim to recover civil
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- 2 penalties for these violations, which are
- 3 available only via PAGA. And the arbitration
- 4 agreement explicitly prohibits the -- the
- 5 assertion of a Private Attorney General Act or a
- 6 private attorney general claim and a
- 7 representative claim. And both of those
- 8 precisely describe what a PAGA claim is.
- 9 And -- and so, you know --
- 10 CHIEF JUSTICE ROBERTS: But if -- but
- if the -- the PAGA claim is for late paycheck,
- she can pursue her claim for a late paycheck
- 13 under the labor code, right?
- MR. NELSON: If she has a damages
- 15 claim for a late paycheck, she can pursue that.
- 16 But the PAGA claim is a different claim. It's
- the state's claim for a civil penalty for that
- 18 violation, and that is what she's prohibited
- 19 from pursuing by this agreement. And anyone
- 20 else is apparently prohibited from pursuing it
- on her behalf, and that is the claim that is
- 22 being foreclosed here.
- 23 And, you know, my friend said, well,
- 24 we have no objection to her pursuing that claim
- on her own behalf if she limits it to the

- 1 penalties attributable to the violation
- 2 affecting her.
- The problem with that is twofold.
- 4 First of all, this Court has made abundantly
- 5 clear that a person can never be compelled to
- 6 arbitrate a -- a -- a claim that they did not
- 7 agree to arbitrate. The parties here
- 8 specifically agreed to carve that claim out from
- 9 arbitration. So that's not something that
- 10 Viking can waive and say, well, we've waived
- 11 that limitation, we're -- we're now compelling
- 12 her to arbitrate.
- 14 assume -- because it -- the anti-waiver rule as
- it stands I think basically says an individual
- 16 can't be forced to waive the PAGA claim,
- 17 correct?
- 18 MR. NELSON: That's correct.
- 19 JUSTICE SOTOMAYOR: And the PAGA claim
- 20 by definition in the state is a claim on the
- individual's behalf and all others who have
- 22 suffered the same violation, correct?
- MR. NELSON: Yes. Thank you.
- JUSTICE SOTOMAYOR: All right. So
- assuming for the sake of argument that Mr.

- 1 Clement had said she can arbitrate it, she can
- 2 arbitrate that claim in arbitration or she can
- 3 arbitrate it in court, you wouldn't have a
- 4 problem with that?
- 5 MR. NELSON: No, not at all.
- 6 JUSTICE SOTOMAYOR: All right. And
- 7 you wouldn't have a problem with the state
- 8 saying you can't waive it, you can decide it in
- 9 arbitration or in court, correct?
- 10 MR. NELSON: That's right.
- JUSTICE SOTOMAYOR: Now let's assume,
- going back to the Chief's beginning question --
- and I think it -- you run into a problem with
- 14 Concepcion and Epic -- that California said you
- 15 can't arbitrate this claim at all. You have to
- 16 bring it in court.
- 17 I don't see how that would be legal
- 18 under Concepcion.
- MR. NELSON: That would depend on
- 20 whether the FAA applies to -- to a state's claim
- 21 when a state is not a party to the agreement.
- 22 That's the -- the -- you know, what we've called
- an alternative basis for affirmance here.
- 24 JUSTICE SOTOMAYOR: We -- we've sort
- of said that, but that's not the issue here.

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1 But you're right that it's an open question on
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- 2 that. But the state hasn't done that here,
- 3 correct?
- 4 MR. NELSON: That's right. And -- and
- 5 that's -- that's critical. My -- my friend
- 6 said, well, if you buy that argument, then --
- 7 then PAGA claims would not be arbitrable. But
- 8 the -- the -- the thing that that
- 9 overlooks is that Iskanian has not said as a
- 10 matter of state law that you can't agree to
- 11 arbitrate or enforce an arbitration agreement
- 12 with respect to a PAGA claim. The --
- JUSTICE ALITO: Didn't the court --
- JUSTICE SOTOMAYOR: Thank you.
- JUSTICE ALITO: -- the court of appeal
- in this case held that "an employee's
- 17 predispute" -- "predispute agreement to
- 18 arbitrate PAGA claims is unenforceable absent a
- 19 showing the state also consented to the
- 20 agreement"? That's a -- that's an
- 21 arbitration-specific rule, is it not?
- MR. NELSON: Your Honor, that would be
- 23 an arbitration-specific rule. In our view,
- 24 that's dicta in this case, and it's been dicta
- in every case in which the California Court of

- 1 Appeal -- there have been a handful of other
- 2 cases where the California Court of Appeal has
- 3 said that.
- 4 The California Supreme Court has never
- 5 said that. It has consistently described
- 6 Iskanian as an anti-waiver rule. And in this
- 7 case, it was unnecessary to decision because the
- 8 parties did not agree to arbitrate a PAGA claim.
- 9 So that issue would only come up if
- 10 the parties had agreed to arbitrate PAGA claims
- and someone subject to such an agreement
- 12 nonetheless objected to proceeding with
- 13 arbitration. Then a court would have to face
- that issue. But it's not presented here and, in
- our view, not necessary to -- to sustain the
- 16 judgment below in this case.
- 17 JUSTICE BREYER: But how -- here's --
- 18 I'm -- I'm having trouble getting my mind around
- 19 this. I -- I get the argument that this isn't
- 20 like Concepcion because PAGA is not a class
- 21 action, dah-dah-dah. That's the -- what I call
- the chill, okay? I know how to deal with that.
- Now I also know this: Suppose you
- lose on that. Suppose. Okay. The next
- 25 question, can they bring it in court? Now we

- 1 know this. If California says here's a claim of
- 2 a certain kind which we give to certain people
- and they can't arbitrate it, we know that that
- 4 would be preempted, unlawful if -- it's not a
- 5 general matter but is aimed at arbitration. Am
- 6 I right? So far, I'm right?
- 7 MR. NELSON: Yes.
- 8 JUSTICE BREYER: Okay. Now suppose
- 9 instead of saying you can't arbitrate it, what
- 10 they do -- and this is ridiculous, but you'll
- 11 see why I do it this way for simplification --
- they put a spider next to it, and there's a rule
- saying you can't ever arbitrate anything with a
- 14 spider, okay?
- Now I'd guess we'd have to go back and
- see whether they put that spider on it in order
- 17 to be hostile to arbitration or whether it was
- 18 something that applied to a lot of laws, had
- 19 nothing to do with arbitration. Right? I think
- 20 so.
- 21 MR. NELSON: If -- if I'm following
- 22 correctly, I think the rule that you can't
- 23 arbitrate anything with a spider on it --
- JUSTICE BREYER: Yeah.
- 25 MR. NELSON: -- is an

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1 arbitration-specific rule.
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- JUSTICE BREYER: Yeah. If it is, they
- 3 can't do it.
- 4 MR. NELSON: But -- but, if it's no
- 5 contract with a spider on it, then, of course --
- JUSTICE BREYER: Yeah, yeah. Well,
- 7 wait, wait. Let me get to step 3, where we are
- 8 here, because the question here on the spider
- 9 analogy would be is PAGA, with its special
- 10 rules, like the spider -- and you can call the
- 11 spider class action, you say -- that's -- that
- 12 -- that's Concepcion -- and if the answer is
- they put this on to keep it out of arbitration,
- 14 hey, sorry, you can't have the law at all
- 15 because there's no way to have this law without
- 16 the spider.
- 17 But, if they put it on generally, they
- 18 can do it. They can do it. And not the
- 19 briefing, not -- if I'm right in my weird
- analogy, I don't know where to go because maybe
- 21 it's just my fault, just ignore it, you don't
- 22 even have to answer the question because it's
- 23 too weird, but -- but I -- I -- I would
- 24 like you to see why I'm having trouble with this
- 25 question of whether they can bring it at all in

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1 a court if you lose on the first point.
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- 2 MR. NELSON: Justice Breyer, it's
- 3 really tempting to take you up on the offer not
- 4 to answer, but I'm going to --
- 5 (Laughter.)
- 6 MR. NELSON: -- I'm going to take a
- 7 stab at it anyway because, you know, I don't
- 8 think these cases are -- are any fun without a
- 9 little bit of zoology involved.
- 10 JUSTICE BREYER: Yeah. Right.
- 11 MR. NELSON: But, you know, if -- if
- 12 the -- if the -- if what's going on is that the
- 13 -- the state is imposing a spider that is
- inconsistent with the nature of arbitration,
- then that's what creates a problem.
- And what's happened here is what the
- 17 state has said is for contracts of -- whether
- they're part of an arbitration agreement or not,
- 19 you can't waive the right to bring a PAGA claim
- in an -- in an employment agreement before the
- 21 claim arises, okay? So the -- the spider
- 22 applies to every kind of agreement.
- 23 But then the -- then the next question
- is: Okay, but, nonetheless, would there be
- 25 something -- is there something about that that

- 1 -- that -- that has an adverse impact on
- 2 arbitration specifically?
- 3 And that then gets to the question, is
- 4 -- is a representative action where a
- 5 representative pursues on a bilateral basis
- 6 claims that may involve events affecting
- 7 multiple individuals, is that inconsistent with
- 8 what Congress meant in 1925 when it said
- 9 arbitration?
- 10 And we know the answer to that is no
- 11 because one of the familiar types of arbitration
- in 1925 was representative arbitration pursued
- 13 bilateral between labor representatives and
- 14 employers, between representatives of
- 15 agricultural cooperatives and employers.
- 16 It was -- it was not something like a
- 17 class action, a modern class action, a Rule 23
- 18 class action or an FLSA collective action that
- 19 didn't exist at the time, that someone might say
- 20 was outside the notion of what the -- what
- 21 Congress could have meant when it said settle a
- 22 controversy by arbitration.
- JUSTICE KAGAN: And, Mr. Nelson, when
- 24 you look around the world of representative
- litigation, whether it's shareholder suits or

- 1 ERISA suits or, you know, anything else you can
- 2 come up with, I mean, you know, qui tam suits, I
- 3 guess, are a form of representative litigation.
- I mean, what is this like and what is
- 5 it unlike? And if we go down the route that Mr.
- 6 Clement says we ought to go down, what are the
- 7 consequences with respect to those
- 8 representative actions?
- 9 MR. NELSON: Well, I think -- I think
- 10 it's quite similar to a qui tam action in the
- 11 sense -- in -- in a number of respects. One is
- that the representative in that case pursues the
- 13 -- the government's claim with respect to false
- 14 claims regardless of whether they affected that
- 15 individual.
- So let's say it's -- it's a -- a
- 17 medical provider submitted false claims for
- 18 Medicaid reimbursement. The person happens to
- 19 notice -- know about it because it happened in
- their case, but they're pursuing that claim on
- 21 behalf of the government no matter who it
- 22 affected.
- 23 And because of the nature of -- of the
- 24 contractual privity between many potential qui
- tam relators and defendants, because they're

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often -- they're often employees who are in a
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- 2 position to be relators or contracting parties
- 3 who are aware of -- of the false claim that
- 4 related to that contractual arrangement, if --
- 5 if the potential defendant were to put in a
- 6 properly worded arbitration agreement in their
- 7 -- in their contract with that individual, it
- 8 could bar the assertion of a representative
- 9 claim in exactly the same way if -- if my
- 10 friend's argument is accepted.
- I think the same is true of
- shareholder derivative actions, which, you know,
- are -- that's kind of a -- a new frontier in the
- 14 area of arbitration, but corporations are
- increasingly trying to bind their shareholders
- 16 to arbitration agreements and -- and could
- 17 significantly limit the -- the ability of
- 18 shareholders to pursue representative actions
- 19 that -- that would involve, you know,
- 20 potentially interests beyond their own but --
- 21 but that are pursued bilaterally on -- by the
- 22 shareholder on behalf of the corporation against
- the wrongdoer.
- 24 JUSTICE KAGAN: And -- and I take it
- on Mr. Clement's argument, it would not just be

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1 saying we don't want to do this in arbitration,
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- 2 we don't think it's consistent with, you know,
- 3 the -- the nature of this action is consistent
- 4 with arbitration, but those, if Mr. Clement
- 5 prevails, we can entirely wipe out those
- 6 suits --
- 7 MR. NELSON: Exactly.
- 8 JUSTICE KAGAN: -- bring them in
- 9 arbitration, bring them in litigation. It
- 10 doesn't matter.
- 11 MR. NELSON: That's right. And --
- 12 and, you know, I mean, no one is saying that if
- 13 you say a PAGA claim is -- is non-waiveable,
- that that means employers will be required to
- arbitrate them. If they don't want to arbitrate
- 16 them, they can always exclude them from the
- 17 arbitration agreement and let them proceed in
- 18 court.
- I don't share my friend's prediction
- 20 as to what would happen in that regime. I don't
- 21 think it would lead to a flight from arbitration
- 22 because, in view of the -- of the authority of
- 23 an arbitrator to limit the scope of -- of
- 24 discovery and proof and to limit the recovery, I
- 25 suspect there would be a flight toward

- 1 arbitration for PAGA claims.
- Obviously, employers' first choice is
- 3 let's eliminate the PAGA claim entirely if we
- 4 can get away with it. But the -- the -- the
- 5 idea that -- that companies don't arbitrate
- 6 large-scale disputes between themselves because
- 7 they don't perceive any advantage to arbitrating
- 8 them I think is just empirically false.
- 9 JUSTICE KAGAN: I suppose Mr. Clement
- 10 might say the disadvantage of doing it in
- 11 arbitration is that there's no review of the
- 12 arbitrator's decision or a -- a very limited
- 13 kind of review.
- MR. NELSON: There -- there certainly
- is limited review. And -- and that -- that
- 16 disadvantage falls most heavily on the
- 17 non-repeat players in the process, who are --
- 18 are the most likely to -- to have an unfavorable
- 19 outcome in arbitration that they would want to
- 20 seek review of.
- 21 CHIEF JUSTICE ROBERTS: Justice
- Thomas, any questions?
- JUSTICE THOMAS: No question, Mr.
- 24 Chief Justice.
- 25 CHIEF JUSTICE ROBERTS: Justice

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1
      Breyer?
 2
                Justice Alito, anything further?
 3
                Justice Gorsuch, any questions?
                JUSTICE KAVANAUGH: Just one question.
 4
      I wanted to give you an opportunity to respond
 5
      to Mr. Clement's point which he mentioned a
 6
 7
      couple times, not a central point, but about the
      other states and that California is an outlier
 8
 9
      here. I'll just give you a chance to respond in
10
      any way you want.
11
                MR. NELSON: Well, it -- it's
12
      certainly true that California is -- is the only
      -- the only state that -- that has this
13
      mechanism. And I think that -- that -- that the
14
15
      reason California chose this mechanism was that
16
      it -- it wanted to enhance its enforcement and
17
      picked the class of representatives who were the
      most likely to be effective representatives of
18
      its interests as opposed to the entire public.
19
                And, you know, it's -- it's -- I think
20
      it's somewhat ironic that -- that one of the --
21
2.2
      one of the arguments made in favor of this
23
      Court's review was that if you let California do
      it, everyone will do it. Now California is the
24
25
      only -- the only state that wants to do it.
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1	I I think the fact of the matter
2	is, you know, there may be states that that
3	for their own purposes will make use of of
4	novel structures allowing individuals to bring
5	actions on behalf of the state, and some of
6	those may be in contexts where arbitration
7	agreements might be invoked to block those.
8	We haven't seen a lot of that. But
9	the fact that California has chosen to do it we
10	think is entitled to respect, even if California
11	remains the only state that does so.
12	JUSTICE KAVANAUGH: Thank you.
13	CHIEF JUSTICE ROBERTS: Justice
14	Barrett, anything further?
15	Thank you, counsel.
16	Rebuttal, Mr. Clement?
17	REBUTTAL ARGUMENT OF PAUL D. CLEMENT
18	ON BEHALF OF THE PETITIONER
19	MR. CLEMENT: Thank you, Mr. Chief
20	Justice. Just a few points in rebuttal.
21	First, a lot has been said about the
22	differences between PAGA claims and class
23	actions, but I think it's worth recognizing the
24	similarities between an employer-wide PAGA
25	action and an FLSA collective action.

1		I mean,	the FLSA	collective	action is
2	a means	of securin	g the fea	deral wage	and hour

- laws on behalf of similarly situated employees. 3
- PAGA is a way for an employee to vindicate 4

- California's wage and hour laws, and it's not 5
- 6 even restricted to similarly situated employees.
- 7 It's anything goes, the whole
- workforce. It makes no sense to say that Epic 8
- controls as to the FLSA collective actions, but 9
- you don't extend it to PAGA actions. 10
- 11 The second point I want to emphasize
- 12 is we don't care about this being representative
- 13 in the sense that a state gets a 75 percent cut
- 14 of the \$100 violation that was provided or
- 15 penalty that was provided by PAGA. That's not
- 16 the -- the sense in which the representative
- 17 nature of these cases bothers us.
- 18 It is the fact that it is
- 19 representative on behalf of all other employees
- 20 for all these disparate violations. That is
- 21 what is critical here. And if you can combine
- 2.2 those two and just reconceptualize this as a
- state action on behalf of the entire workforce 23
- that one person gets to bring, then there's 24
- 25 nothing left of Concepcion.

Τ	You could easily envision or
2	reconceptualize the harm there, the consumers
3	that paid sales tax on the phone when they were
4	told they were free, as a violation of state law
5	that one individual gets to vindicate on behalf
6	of everybody who paid a little extra for their
7	phone and, poof, there goes Concepcion. This is
8	just too naked a circumvention.
9	And in thinking about how this affects
10	other laws, I do think the dogs that aren't
11	barking here are very relevant. I mean, if this
12	really were a threat to derivative actions,
13	Delaware would be here. If this was a threat to
14	the federal claims the False Claims Act qui
15	tam actions, the United States would be here.
16	This is an outlier, just like the DirecTV rule
17	out of California was an outlier. There's a
18	reason this is coming out of California.
19	Third, a word on the differences
20	between substance and procedure here. Those
21	distinctions are always elusive. My friend
22	talks about a PAGA claim. I don't think,
23	properly understood, there is such a thing as
24	even a PAGA claim.
25	There's a claim for violating the

- 1 labor code. If you violate the labor code by
- 2 not giving the last paycheck in a timely way,
- 3 there's a labor code violation. The labor code
- 4 is what provides the substance here.
- Now it provides specific penalties,
- 6 including a statutory penalty for a -- a late
- 7 final check. The only question here is whether,
- 8 in addition to that and damages, you also get
- 9 this \$100 per violation that was introduced by a
- 10 statute.
- We don't have any problem if they get
- 12 it. The only reason we don't know for sure
- whether they get it is because my friends on the
- 14 other side have so far successfully resisted the
- arbitration and it'd be a question for the
- 16 arbitrator, whether that's available. But it's
- certainly not off the table as far as we're
- 18 concerned.
- 19 And this distinction between substance
- and procedure, it can't be used to just get
- 21 around Concepcion and Epic. It would be the
- 22 easiest thing in the world to create a new
- treble damages remedy available only in class
- 24 actions. Clearly, that new treble damages
- 25 remedy would be substantive for Erie purposes,

- 1 and you could then say: A-ha, well, now you can
- 2 no longer have a class action waiver.
- 3 That's effectively what this is.
- 4 They've reconceptualized this claim as
- 5 inherently a class-wide claim, an inherently
- 6 employer-wide claim, and then they say: All
- 7 right, you're going to -- we're going to force
- 8 this into arbitration. We know full well you
- 9 won't do it in arbitration. It's going to end
- 10 up back in court, and we're going to have all of
- 11 the problems we were -- this Court tried to
- 12 avoid in Concepcion and Epic.
- So there's a lot of conceptual issues
- 14 here with procedure and substance. I just want
- 15 to finish for a minute by talking about
- 16 practicalities.
- The practicalities, on the one hand,
- are well illustrated by the complaint in this
- 19 case. The only specific allegation Moriana
- 20 makes as to herself is the timing of her final
- 21 paycheck. If that's all this case were about,
- then an arbitrator could dispatch that case in
- about an hour. It's the simplest thing in the
- 24 world. Cut her a check. If we have to cut a
- 25 second check to the state, that's easy.

1	But, instead, nine different
2	violations on behalf of the entire sales force,
3	California has made clear in the Williams case
4	you get discovery coextensive with the class
5	action. By the time we're done trying to figure
6	that out in arbitration, we'd have to hire a
7	claims administrator to give the checks and
8	identify people. Nobody is going to do it.
9	Arbitration will be gutted in practice.
10	And then there's this final
11	practicality: Before Concepcion, PAGA was the
12	statute nobody paid too much attention to.
13	After Concepcion, 17 PAGA complaints are being
14	filed every day. These actions are being
15	litigated. They involve 565,000 Lyft drivers,
16	165,000 employees at Marshalls. They look in
17	every practical effect just like class actions.
18	They pose the same problems.
19	And, indeed, it's even worse than that
20	because, in practice, if you have to litigate in
21	court the PAGA claim on behalf of the entire
22	workforce, as the Chamber amicus brief points
23	out, what you end up doing is you get a class
24	action in there and settle the whole thing so

you can buy employee-wide peace.

1		Thank you, Your Honors.
2		CHIEF JUSTICE ROBERTS: Thank you,
3	counsel.	The case is submitted.
4		(Whereupon, at 11:22 a.m., the case
5	was submi	tted.)
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