

Supreme Court of the United States

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Supreme Court, U. S.
APR 7 1970

October Term, 19⁶⁹

In the Matter of:

Docket No. 628

DANIEL JAY SCHACHT,
Petitioner,
vs.
UNITED STATES OF AMERICA,
Respondent.

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C O N T E N T S

	ORAL ARGUMENT OF:	P A G E
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3	David H. Berg, Esq. on behalf of Petitioner	2
4	Erwin N. Griswold, Esq. on behalf of Respondent	24
5	Rebuttal of David H. Berg, Esq.	60
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IN THE SUPREME COURT OF THE UNITED STATES

October Term, 1969

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 DANIEL JAY SCHACHT, :
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 Petitioner, :
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 vs. : No. 628
 :
 UNITED STATES OF AMERICA, :
 :
 Respondent. :
 :
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Washington, D. C.
March 31, 1970

The above-entitled matter came on for argument at
11:39 a.m.

BEFORE:

- WARREN E. BURGER, Chief Justice
- HUGO L. BLACK, Associate Justice
- WILLIAM O. DOUGLAS, Associate Justice
- JOHN M. HARLAN, Associate Justice
- WILLIAM J. BRENNAN, JR., Associate Justice
- POTTER STEWART, Associate Justice
- BYRON R. WHITE, Associate Justice
- THURGOOD MARSHALL, Associate Justice

APPEARANCES:

DAVID H. BERG, Esq.
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 Houston, Texas 77002
 Counsel for Petitioner

ERWIN N. GRISWOLD, Esq.
 Solicitor General
 Department of Justice
 Washington, D. C. 20530
 Counsel for Respondent

1 P R O C E E D I N G S

2 MR. CHIEF JUSTICE BURGER: We will hear 628, Schacht
3 against the United States.

4 Mr. Berg, you may proceed whenever you are ready.

5 ARGUMENT OF DAVID H. BERG, ESQ.

6 ON BEHALF OF PETITIONER

7 MR. BERG: Mr. Chief Justice, may it please the Court:
8 Petitioner's case arises out of his conviction under
9 Title VXIII, U. S. Code 702, which prohibits in pertinent part
10 the unauthorized wearing of distinctive parts of Armed Forces
11 uniform or parts similar to distinctive parts of the Armed Forces
12 uniform.

13 The appendix to our brief sets out the statutes in
14 total. The conduct that the defendant at the trial below engaged
15 in was taking part in a Vietnamese protest. The protest took
16 place in front of the Army Induction Center in Houston, Texas, on
17 December 4, 1967. Petitioner was wearing as part of the protest
18 parts of a military uniform.

19 His part in the protest was to squirt a watergun
20 filled with red ink to someone dressed as the Viet Cong. The
21 Viet Cong would fall, he would run shouting "Be an able American,"
22 and they would shoot the Viet Cong and say, "My God, this is a
23 pregnant woman."

24 After his performance a few hours later he was arrested,
25 tried and convicted on the charge that I set out before. His

1 sentence was six months to be served and a \$250 fine.

2 The case was appealed to the Fifth Circuit Court of
3 Appeals, which affirmed the conviction, and the Supreme Court
4 granted first on December 15, 1969.

5 Q Has he served his present sentence?

6 A No, sir, he has not.

7 Q He hasn't served any part of it?

8 A Well, inadvertently he did. The petition was
9 filed out of time. He was committed for three weeks. We lodged
10 a motion for leave to submit out of time. It was granted and he
11 was released.

12 It is our contention that Danny Schacht engaged in
13 symbolic speech by wearing parts of a military uniform during the
14 skit. We feel that the Court's first inquiry must be made on
15 the basis of the holding of the O'Brien decision, draft card
16 burning case. That case held, if we understand it correctly, that
17 there are certain areas of freedom of speech which the Government
18 may impinge upon if there is a clear, compelling interest of the
19 Government to be protected by the regulation it seeks to enforce.

20 It is our contention in this case that there is no com-
21 pelling governmental interest in regulating the wearing of dis-
22 tinctive parts or parts similar to distinctive parts of Armed
23 Forces uniforms.

24 Q I notice, counsel, that you describe this in your
25 factual statement as a demonstration in front of the recruiting

1 headquarters or some such thing. You do not make a claim that this
2 is a theatrical production?

3 A Your Honor, we do make that claim. We make the
4 claim that he is entitled to a submission on this question. I
5 did not characterize it entirely. It was a skit rehearsed the
6 day before.

7 Q Then you are describing it as a demonstration
8 and was not intended to preclude your claim in your brief.

9 A No.

10 Q I wondered if you were changing your ---

11 A As if it were a play within a play.

12 Q Well, I take it if you are right on that ground,
13 we don't have any constitutional question.

14 A Yes, Your Honor, we still reach a constitutional
15 question.

16 Q He told the jury that if they found it was within
17 the statutory exception, that they should acquit him.

18 A Yes, and incidentally that charge was submitted
19 by the Government's attorney.

20 Q Yes, so you did get the benefit of that instruction

21 A Yes, we did at the trial.

22 Q Rightly or wrongly.

23 A Yes, sir.

24 Q You say rightly and the Government says wrongly,
25 although you are not telling us it was at the Government's expense

1 A That is correct.

2 Q I'm sorry, I still don't follow you. If you are
3 right that you are within the exception under the statutes, then
4 I don't understand you. Why would it be a constitutional ques-
5 tion?

6 A Because the statutory scheme created by the excep-
7 tion itself is unconstitutional. We feel that the Government --
8 by that I mean that the constitutional scheme is one which --

9 Q Yes, but this is a prosecution for violating a
10 statute?

11 A Yes, sir.

12 Q And it is a statute that says there can't be any
13 prosecution if you fall within an exception, isn't that right?

14 A Yes, sir.

15 Q And if you fall within the exception, why isn't
16 that the end of the case? You could not be prosecuted or con-
17 victed.

18 A Well, in this instance he was given a submission
19 on that issue. The jury, nonetheless, found him guilty and we
20 say that the entire statute is unconstitutional.

21 Q Then you are up against a jury finding that you
22 are not within the exception?

23 A No, sir. That we cannot tell from the case either.

24 Q But you did have the general verdict that you
25 cannot identify.

1 A That's correct. We don't know why this man was
2 convicted. We don't know whether he was in a play or was in a
3 play that was discredited.

4 Q Yes, well ----

5 A Someone wearing distinctive parties, and if that
6 be the case, we feel that part of the exception is clearly uncon-
7 stitutional.

8 Q Well, I gather the facts are not in dispute, are
9 they?

10 A No, sir.

11 Q Suppose that we were to feel that on the basis that
12 there was no issue for the jury.

13 A If there is no issue for the jury on the basis of
14 the facts as to the exception, then we still have to deal with
15 whether or not there is a compelling interest.

16 Q You are anxious to get a constitutional proceeding
17 out of this.

18 A Yes.

19 Q You are not as concerned to get your fellow off.

20 A Yes, sir, we feel that a constitutional decision
21 would get him off.

22 Q That would be nice, but if we can decide that it
23 comes within the exception, that is the end of the case, isn't
24 it? Your name is off.

25 A Your Honor, if the facts of the case clearly

1 indicate that he fell within the exception, we have no way of
2 knowing still whether or not that exception is ---

3 Q I know, but if that says it should not have gone
4 to the jury and the conviction, therefore, should be set aside,
5 that is the end of the case, isn't it?

6 A It did go -- unless I misunderstand it, sir, it
7 did go to the jury.

8 Under the holding of the O'Brien decision it is our
9 contention whether or not he is entitled to an instruction on
10 the statutory -- exception to the main statute, the Government
11 has exhibited no compelling interest in controlling whether or
12 not one may wear distinctive parts of an Armed Forces uniform
13 or parts similar to distinctive parts.

14 Q When -- I am sorry to interrupt you again.

15 A Yes, sir.

16 Q When you told my brother Brennan that there was
17 no substantial dispute to the facts in this case, does that mean
18 you do concede that your client was wearing the uniform or dis-
19 tinctive part thereof of any the Armed Forces of the United States?

20 A Mr. Justice Stewart, I would concede only that he
21 had on parts of a military uniform, but would not characterize
22 it as distinctive.

23 Q Well, it has to be. As I read it, it has to be
24 the uniform, which I suppose would mean the complete uniform or
25 a distinctive part thereof. Isn't that what this statute says?

1 A Yes, sir.

2 Q And do you or don't you concede that the ---

3 A Well, one of the questions we raised, sir, is that
4 we don't know what the word "distinctive part" means, and we
5 don't know whether ---

6 Q I suppose khaki-colored socks, for instance, would
7 not be a distinctive part of the Army uniform, although soldiers
8 do wear khaki-colored socks ---

9 A Yes.

10 Q --- or a handkerchief or maybe an undershort, or
11 underwear, I wouldn't know, or tan shoes.

12 A Excuse me, sir. It doesn't really matter to us if
13 we want to characterize it as having worn the distinctive part.
14 Our point, we feel, is still the same.

15 Q I am not sure that I understand whether I under-
16 stand you and I am not sure that I understand whether you do or
17 whether you don't concede that the dress, the garb in which the
18 petitioner was dressed at this time was within the statutory
19 definition.

20 A Well, if I understand the question correctly, the
21 question is whether or not the fact was in dispute that he was
22 wearing a distinctive part of the uniform..

23 Q The uniform or a distinctive part there. That is
24 what the statute says, and if he was not, of course he wasn't
25 covered by this statute at all.

1 A All right, and it is our contention that is one of
2 the problems of the statute. We have no way of telling whether
3 or not he was wearing a distinctive part. If he wasn't, then he
4 is not guilty, to begin with. If he was, then we still have
5 problems with the statute.

6 Q The jury must have found that he was. They did
7 not find he was wearing a complete uniform, did they?

8 A Your Honor, from the verdict that was returned,
9 we can only assume that ---

10 Q There wasn't any evidence at all that he was wear-
11 ing an entire uniform?

12 A No. But we don't know that they did not convict
13 him on the ground that he was wearing a part similar to a dis-
14 tinctive part.

15 Q They at least found that he was wearing a dis-
16 tinctive part.

17 A That's right.

18 Q That was the order of distinction.

19 Q Do you know ---

20 Q In order to convict him, do you have to define
21 that?

22 A Yes, sir. That would be the prerequisite finding.

23 Q What did the evidence show he was wearing?

24 A An eagle insignia turned upside down.

25 Q A what?

1 A An eagle insignia turned upside down with an abso-
2 lete World War II hat, a blouse, some buttons and a green pair
3 of ---

4 Q What kind of blouse?

5 A An Army blouse, buttons on the blouse.

6 Q What kind of buttons?

7 A Military buttons on the blouse, and the khakis,
8 as I remember, were not military issue, and some civilian boots.

9 Q And his eagle -- the eagle turned upside down,
10 that is the ---

11 A Spread eagle, yes, sir.

12 Q -- on the commissioned officer's cap of the United
13 States Army?

14 A The spread eagle, yes, sir.

15 Q Is it that kind of an eagle?

16 A Yes, sir.

17 The Government would seek to tell us to justify the
18 imposition or impingement of Danny Schacht's First Amendment
19 rights, the right to wear these parts of the uniform on the
20 basis the Government has some sort of overwhelming interest in
21 regulating this wearing.

22 It is our contention from the facts at file that the
23 Government, in fact, sells to jobbers all over the nation the
24 parts of the uniform which later end up in the hands of the
25 people who wear it.

1 This Court might take note of the fact that the Army
2 jacket is worn by many people, the Army raincoat, parts that
3 look similar to parts of an Army uniform are widespread worn
4 by young people, especially by young people, and if the inter-
5 est in regulating this wearing were so overwhelming that it would
6 appear to us that the Government would not sell on a wholesale
7 basis to jobbers across the nation.

8 If there is a Government interest in the distinctive
9 wearing, they simply have not sought to assert that interest. We
10 have been unable to find very many cases under the statutes where
11 convictions have occurred under 18702. There are, in fact, four
12 since 1940, and I believe the statute in one form or another has
13 been on the books since 1916.

14 Q What should we draw from that? That the Government
15 has been negligent in enforcing this statute or what is your
16 point?

17 A My point appears to be that there is some evidence
18 that the Government is not interested in enforcing this statute.

19 Q Oh, what should the Court do about that when it
20 gets a case where they are interested in enforcing it?

21 A In this particular case, we feel it is evidence
22 of the Government's lack of compelling interest in regulating
23 the wearing and, therefore, impinging his constitutional rights.

24 Q Is there -- I suppose there is. Do you know if
25 there is other Federal legislation making it a criminal offense

1 to impersonate an officer or enlisted man of the Army?

2 A Yes, sir, I read the statute ---

3 Q There is.

4 A There is, yes, sir. And that would be our point,
5 that this kind of protection could be guarded for the Government
6 by a more narrowly drawn statute.

7 Q And you say there is such more narrowly drawn
8 statute.

9 A I believe there is a penalty for impersonating an
10 officer, very definitely, for making a meal-ticket of a uniform
11 in one way or another.

12 I raise briefly the question of the vagueness of the
13 statute. We feel that if the Court should find that if there is
14 some compelling interest in regulating the wearing of distinctive
15 parts of the uniform, that there is still a question under the
16 statute 18702 as to what "authority authorized" means under the
17 statute, to whom does one turn for authority and the concomitant
18 question under what conditions the authority will be granted.

19 And we don't know what "similar to distinctive parts"
20 means. It is hard to tell that that would apply to a woman wearing
21 a khaki dress with epaulettes on it.

22 At the trial Denny sought to rely on 10 U.S.C. 772(f),
23 exception to the statute in the main. The Government says that
24 he is not entitled to a submission on this issue. We say that
25 he was. We say that even if we accepted the Government's definition

1 of what a theatrical production is, he may still be entitled
2 to the submission of the issue.

3 The trial judge, the U. S. district attorney and the
4 Fifth Circuit Court of Appeals saw no problems with the submission
5 of this issue. At the very minimum, we feel the issue was raised
6 by the facts at the trial.

7 Q Is there any indication in the record as to where
8 he acquired these clothes?

9 A No, sir, there is not.

10 Q There is not.

11 Q Going back to your point for a moment about the
12 compelling interest, I don't recall in the last -- there may have
13 been some -- but I don't recall in the last 14 years any frequen-
14 cy of prosecutions for impersonating a Federal agent. Would you
15 draw from that that the Federal Government has lost its interest
16 in prosecuting people for impersonating Federal agents, or per-
17 haps would another inference be that there have not been very
18 many people doing it?

19 A Yes, of course, that inference could be drawn, but
20 we say that doesn't preclude us from the other inference that the
21 Government simply has, because of the widespread wearing of the
22 parts of the uniform, that the Government has lost its interest
23 in enforcing the statute.

24 Q What do we have in this record of the widespread
25 use?

1 A Your Honor, we have the evidence that it is sold
2 on the basis throughout the nation to whomever walks in a store
3 and we the Court to take judicial notice.

4 Q With the military insignia and buttons on it?

5 A Yes, Your Honor.

6 Q Or are they removed before the sale?

7 A There is nothing in the evidence to indicate which
8 way. We feel that that wouldn't be a question, because one could
9 still fall within the proscription of the statutes about wearing
10 parts that are distinctive parts of the uniform.

11 This is, of course, the first time -- the point I had
12 raised before as to the constitutionality of -- I would like to
13 raise the question as to the constitutionality of the statute
14 under which the defendant was forced. If it can be agreed that
15 he was entitled to at least to an interest to a submission to
16 the jury on the issue, then we must deal with the exception, which
17 says that one may wear distinctive parts in a play, so long as
18 that portrayal does not discredit the Armed Force portrayed.

19 We feel that the words "tend to discredit" are uncon-
20 stitutional, on two and possibly on three ways. One, there is a
21 grant of power of privilege to act in a play under the statute.
22 And then it is unconstitutionally conditioned on the substance
23 of what is in the play.

24 We feel, secondly, that the play itself, that one
25 engaged in criticism of the Government is constitutionally

1 protected and, thus, the net-effect of this portion of the
2 exception of the statute is to kill First Amendment freedom.
3 One really doesn't know exactly what he can say or what he can
4 do under the exception.

5 Finally, of course, we don't understand what the words
6 "tend to discredit" mean anyway. "Tend to discredit" is possibly
7 the vaguest words that could be with words "are being prohibited."

8 We are left, then, if we can accept the exception to
9 the exception of being unconstitutional, we are left simply with
10 18 U.S.C. 702, an exception which says that one may wear these
11 parts in a play.

12 And what does this leave us with? We are left with the
13 question of what "theatrical/motion picture production" actually
14 means. The only way to be certain in this area is to go ahead
15 and appear in what you think is the motion picture or theatrical
16 production and see if you brought to trial if you are wearing,
17 as in Danny's case, parts of an Armed Forces uniform.

18 The vagueness contained therein is in relation to the
19 Fifth and First Amendments. It kills First Amendment rights.
20 Actually, what it does is grant a license to whomever is in
21 charge of bringing charges. It gives a license to officials of
22 Government to bring charges in cases where he doesn't agree with
23 what is being said in a play. And he can use the vagueness of
24 the word "production" to justify the imposition of this charge.

25 We touched briefly before on consideration of the verdict

1 itself, the general verdict.

2 The first consideration is whether or not we can tell
3 under the exception itself, if we can agree that the exception
4 should have been submitted, why petitioner was convicted. He was
5 either convicted because, first, he was wearing part of the
6 uniform. And, secondly, because he was either in a play that dis-
7 credited, in which case we feel he should have been acquitted, or
8 he was not in a play at all, in which case we feel the holding
9 of the Street case would at least compel a reversal on this one.

10 Q Mr. Berg, do you know any of the legislative his-
11 tory of this statute, of this legislation?

12 A Your Honor, it was enacted in 1916 with -- and we
13 were unable to obtain any of the history at that time.

14 Q During World War I.

15 A Yes. It was revised in 1940 and then in 1956. In
16 1940 was ---

17 Q Any history relevant that you could find?

18 A The only history that I have seen was in testimony
19 that was introduced by the Government in its brief, which said
20 that there was no intention to substantively change the law.

21 If this Court were to find that the statute is constitu-
22 tional on its face, that petitioner Schacht was, in fact, not
23 entitled to a submission on the issue, that it was applied on
24 the basis of constitutional law to him and by virtue of the acts
25 that he performed, we still say that the application of this law

1 to Schacht denied him certain fundamental freedom of speech.

2 There is evidence of widespread wearing of the uniform.

3 There is evidence and we ask the Court again to take judicial
4 notice that actors constantly not only discredit but ridicule
5 the Armed Forces that they seek to portray.

6 Dr. Strangelove is a good example of that. We again
7 point to the fact of lack of prosecution under the statute. The
8 fact that Danny Schacht was strangely taking parts in a protest
9 against the war in Vietnam, and the law was suddenly applied to
10 him. We ask the Court to read the record and check the vindic-
11 tiveness of the U. S. district attorney's closing argument.

12 (Whereupon, at 12:00 Noon the argument in the above-
13 entitled matter recessed, to reconvene at 1:00 p.m. the same
14 day.)

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1 (The argument in the above-entitled matter resumed at
2 1:00 p.m.)

3 MR. CHIEF JUSTICE BURGER: Mr. Berg, you may proceed.

4 ARGUMENT OF DAVID H. BERG, ESQ. (resumed)

5 ON BEHALF OF PETITIONER

6 MR. BERG: Thank you.

7 Mr. Chief Justice, may it please the Court:

8 Mr. Justice Brennan, I would address myself to the ques-
9 tion you initially asked me. I did not understand the question
10 as well as I should have.

11 Of course, if this Court were to find as a matter of law
12 that the defendant was entitled to the defense, then we would be
13 very happy with it. The point that I wanted to make was that our
14 defendant at the trial admitted that he intended to discredit the
15 uniform he was wearing.

16 Q If he didn't know what "discredit" meant, how could
17 he know that?

18 A Well, that of course is the point as to whether or not
19 he was entitled to submission, but at least he admitted that
20 point, and my point was that I would ask the Court to find that
21 that part was unconstitutional.

22 If, in the fact, the Court does find the words "tend to
23 discredit" are unconstitutional, again we are left with Title
24 XVIII, which grants an exception in instances of plays in which
25 one is wearing distinctive parts of the uniform. There are pages

1 and pages and pages in the transcript which exemplify the the
2 prosecuting attorney, the defense lawyer and the judge's con-
3 fusion over what "production" means. Nobody knows exactly what
4 it means within the framework of the statute and they finally
5 decided on the Wester Dictionary definition.

6 Of course, if this kind of confusion exists for lawyers
7 and for the judge and the trial, think of the burden it imposes
8 on anyone trying to make a good-faith effort to ascertain under
9 the statute whether or not he is going to be in a motion picture
10 or a theatrical production.

11 We say the statute fails for this reason. This presents
12 a chilling on First Amendment rights. One must accept that and
13 just fail to exercise the right to free speech to act in play if
14 you don't know whether or not it is accepted under the statutes.
15 But more important to us, it presents an opportunity to any Govern-
16 ment official who has the opportunity to bring charges under the
17 statute based on what he feels is a violation of the act, and
18 in cases where he does not feel that the production can be proved
19 by the defendant.

20 What this means to us is that the defendant Schacht was
21 tried under a statute that is seldom used. Although there is
22 widespread disuse -- or widespread wearing of distinctive parts
23 of the uniform or parts similar, he wore it in a part of the
24 country in which dissent is not very popular.

25 We feel that the law was unconstitutionally applied to

1 him for the sole purpose of punishing his participation in the
2 anti-Vietnam War skit. There are record references which support
3 this contention, very short.

4 The prosecuting attorney at 209 says, "If the Court
5 please, in our original charge we found with the Court we did pro-
6 vide a separate charge. We feel the defendants are entitled to
7 a charge with respect to the defense." And if I may present
8 this to the Court now.

9 Mr. Bognell, the defense attorney, says, "Excuse me, you
10 have the word 'betrayal.' We are getting kind of bad, aren't
11 we, instead of 'portrayal'."

12 Mr. Case, the prosecuting attorney, says, "Excuse me,
13 we have a portrayal." The Court, some people might view it as
14 a betrayal. What about the definition of those terms.

15 In the closing argument at 382, Mr. Hartman for the
16 U. S. Government, in indicating the viewpoint of this office about
17 this sort of thing that Danny engaged in, "if it please the
18 Court, ladies and gentlemen, the only thing, I gather, with the
19 argument of these defendants is they are displeased with the
20 Government and the war.

21 "But I have a simple answer to that. There is a plane
22 and a boat leaving two or three times a day for other parts of
23 the world. I could probably name you gentlemen the place to
24 go. You can leave any time if you don't like it."

25 At 384 he says, if he, referring to the defendant, "comes

1 to my house and expresses himself like this, he will not be able
2 to walk into this courtroom and be tried again.

3 "I say to you there are many others like them. I don't
4 want to rub shoulders with these two, do you?"

5 We say that this is clear evidence that what we have
6 here is not a case involving simply wearing of distinctive parts
7 of the uniform. This case involves suppression of my client's
8 rights of free speech.

9 Q The words you were quoting were spoken by whom
10 when?

11 A The prosecuting attorney in the closing argument.

12 Q The closing argument?

13 A And prior to that one of the prosecuting attorneys
14 submitting the charge. It indicates to us the attitude toward
15 what Danny did, to what he said in that, at least in the Southern
16 District of Texas.

17 In conclusion, we would say, having addressed ourselves,
18 we believe, to the legal questions involved in this case, that
19 there is a question of social concern here. We feel that the
20 imposition of this sentence on Danny Schacht represents a cer-
21 tain breach of faith with young people attempting to protest cer-
22 tain things that they feel must be rectified, which are wrong.

23 This Court has a perfect opportunity to rectify that
24 situation and to correct a breach of faith that was promulgated
25 not on the fact that Danny Schacht was wearing parts of the

1 uniform, but on the fact Danny Schacht dared to engage in a skit
2 against the war in Vietnam.

3 Q Was there any violence connect with this?

4 A None whatsoever, no, sir.

5 Q Threats or anything?

6 A No, sir. There was no contention anywhere in the
7 record that there was anything but a peaceful and orderly demon-
8 stration.

9 Q Mr. Berg, with respect to the jurisdictional question
10 are you going to rest on your brief?

11 A I would address myself to that point briefly, Your
12 Honor. We feel that the jurisdictional question, as we understand
13 it, raised by the Government is answered in the delegation of
14 power to this Court was unrestricted. The restriction was placed
15 on it by itself.

16 The Court, in effect, said, we will place the restric-
17 tion of 30 days and the power to make that rule being unrestricted
18 we feel this Court has a right to abrogate that rule. Further,
19 there is another contention in the -- I hope I am understanding
20 if correctly.

21 There is another contention in the Government's brief
22 that in the cases where this Court has waived the rule and I
23 think specifically the Heflin case, the Government did not submit
24 a brief and, therefore, it is not bound by its holding.

25 As we understand its contention, we feel it should fail

1 in that it is the business of the Court to raise the question of
2 jurisdiction itself. Having considered that point, we do not
3 see any difference whether the full submission was made by the
4 Government or not.

5 Q You don't see any difference between a delay of
6 under 90 days and one of over 90 days?

7 A We will rest on our brief on that.

8 Q It is a distinction made by Government, you know.

9 A As I understood it, the distinction by the Govern-
10 ment, it was that there were statutes which prohibit a granting
11 of cert after 90 days.

12 Q That is the outside limit of any statutory length
13 of time, and that the power of the Court is only to shorten the
14 time within that 90 days. That is their submission, isn't it?

15 A Yes, it is.

16 Q Does the record show why this delay occurred?

17 A Yes, it does, Your Honor. There was a submission.
18 We submitted, of course, the motion for leave to file out of
19 time and along with it a transcript of a short hearing to ascertain
20 exactly why the brief was not filed on time.

21 I can tell you some of the testimony that was adduced
22 at that time that ---

23 Q That's all right. It is in the record?

24 A Yes, sir. You said to go on?

25 The point of that hearing, that small hearing, was that

1 the defendant and his attorney at the time, an ACLU lawyer, appar-
2 ently just had a breakdown in communications and let the time
3 go by without obtaining the money for the filing of the tran-
4 script.

5 Q In other words, the essence of it is it was negli-
6 gence of counsel, is that what you are suggesting?

7 A Yes.

8 Thank you.

9 MR. CHIEF JUSTICE BURGER: Mr. Solicitor General.

10 ARGUMENT OF ERWIN N. GRISWOLD, ESQ.

11 ON BEHALF OF RESPONDENT

12 MR. GRISWOLD: May it please the Court:

13 I will direct myself first to the jurisdictional ques-
14 tion, which has been raised in the Government's brief. And when
15 I first came to my present office some time ago, I was surprised
16 to find occasional briefs coming across my desk in which it said
17 the petition was filed out of time. Nevertheless, there is no
18 reason for granting certiorari and then going on to argue the
19 question of certiorari.

20 I raised the question with my associates and they said,
21 "Oh, it is not jurisdictional." I was puzzled by that, but there
22 are a lot of things that I find puzzling and we don't always
23 answers to. I went along and noticed those cases continuing
24 until this case came, when the Court granted certiorari 131
25 days after the judgment of the court below.

1 I couldn't see any reason why if they could grant it
2 131 days, it could not be granted 1,131 days or at any time, and
3 I asked my associate, Mr. Connally, to look into it and we dug
4 into it rather thoroughly and I will endeavor to summarize here
5 what we found in looking into it.

6 Of course, there was originally the basic statute of
7 1925, which provided a period of three months for certiorari
8 with respect to all types of judgments with a power in the Court
9 or a justice of the Court to extend that for 60 days on an
10 application made within the three months' period.

11 Then in 1933 Congress authorized the Court by a statute
12 which says that the Court shall have the power to prescribe --
13 and I think "prescribe" has some significance -- from time to
14 time rules of practice -- and I think "rules" has some signifi-
15 cance." And by an amendment made in 1934, it was provided that the
16 rules made as herein authorized may prescribe the times for and
17 manner of taking appeals and applying for writs of certiorari.

18 In the committee reports at that time, they read in a
19 way which sounds contemporary: "Existing rules of the United
20 States District Court and Circuit Courts of Appeals lend them-
21 selves to delay. Many cases are now pending in the Federal
22 Courts for months and even years have elapsed since the verdict
23 of guilty, and cases have not finally been disposed of in the
24 United States Circuit Courts of Appeals, and the accused have
25 been at large on bail. Nothing tends more to discredit the

1 administration of criminal justice than such delays."

2 There was an article by Professor Orfield, who has been
3 a member of the Advisory Committee on Criminal Rules, which
4 referred to the time limits in Rule XI, which was adopted in
5 1934 and which fixed a single period of 30 days, referred to
6 that as jurisdictional.

7 And then the next thing that happened was, rather to my
8 surprise and due to the careful work of Mr. Connally, we find
9 that the very question was decided by the Court in United States
10 ex rel Coy against the United States, 316 U.S. 342, where a peti-
11 tion for certiorari was filed more than 30 days after the judg-
12 ment and the Court said, on page 344, "The petition for certiorari
13 was filed too late and we are without jurisdiction."

14 Q Is that case in your brief?

15 A Oh, yes, this case is the essence of my brief,
16 Mr. Justice.

17 Q I was glancing at the index of your brief.

18 A Well, it is under United States ex rel. Coy, I
19 believe, in the ---

20 Q You find it on pages 13 and 14.

21 A I am sorry, Mr. Justice, it is under Coy. It is
22 cited on pages 14 and 17.

23 Q Thank you.

24 A Of our brief.

25 Q Yes.

1 A The Court also referred in the Coy opinion, saying
2 since the purpose in adopting the rules was to expedite criminal
3 appeals, and it seems rather odd that the net effect in this
4 case has been a very substantial delay over the time that would
5 have been involved were the rules not enforced.

6 Now, since 1934 when Rule XI was first adopted, the
7 rules have gone through various changes. In 1946 the language
8 was changed from "shall" to "may," and someone might think, well,
9 that is just permissive and it means it isn't really binding.

10 Beginning in 1946, it says, "may be made within 30 days."
11 Another change was made in 1946 which was to grant authority to
12 a justice of the Court to extend the time not to exceed 30 days,
13 if the application was made "within the 30-day period following
14 judgment."

15 And the Advisory Committee at that time in its note said,
16 "This rule continues existing law except that it grants to the
17 Supreme Court or a justice thereof the authority to extend the
18 time."

19 Now of course the existing law included not only the text
20 of the rule, but also this Court's decision in the Coy case.

21 And at other places in the notes to the preliminary
22 drafts of the rules of 1946, the Coy case is cited, so that it
23 was not overlooked. And this Court several times in percuriam
24 decisions denying petitions, cited the Coy case.

25 The next case we have is the United States against

1 Smith, Smith being a district judge, and there having been an
2 application for mandamus against him which the Court of Appeals
3 had refused, and this was certiorari to this Court to review the
4 Court of Appeals refusal.

5 Judge Smith had granted a new trial long after the five
6 days put in the rule. He attempted to justify it on the ground
7 that he had done it sua sponte, that the rule simply said that
8 application must be made within five days, but it said nothing
9 about what the judge did himself.

10 But this Court reversed the Court of Appeals. I may
11 point out, too, that this rule with respect to appeal also con-
12 tained the "may" language which was introduced in 1946, both with
13 respect to appeals and with respect to certiorari.

14 Q For some reason, Mr. Solicitor General, I am having
15 trouble in the index. In the index to your brief I can't find
16 United States against Smith under either United States or Smith.

17 A Well, then the index is sadly deficient and, indeed,
18 Mr. Justice, it may not be in the brief. It may be the result of
19 some of my subsequent continued research.

20 Q Could you let me have the citation again?

21 A It is 331 U.S. 469, and it is a very relevant
22 opinion by Mr. Justice Jackson.

23 Q 331, 469.

24 A 331, 469.

25 Q Thank you.

1 A The Court held that mandamus should have been
2 granted to require the district judge to revoke its order grant-
3 ing a new trial. There is very interesting language in the opinio
4 and relevant language, and I quote: "The rules in abolishing the
5 term 'rule' did not substitute "indefinitely." The policy of
6 the rules was not to extend power indefinitely, but to confine
7 it within constant time limits."

8 And otherwise said Mr. Justice Jackson in a phrase
9 which seems to me to be very relevant here. "Otherwise the power
10 lingers on indefinitely."

11 And that is what we are apparently confronted with,
12 with the situation as it now stands.

13 Now in 1954 the relevant rules were transferred to the
14 rules of this Court. Rule XXII, paragraph 2. And that is where
15 they are now.

16 But I suggest that the power to prescribe them is not
17 derived from some inherent judicial power of this Court to manage
18 its own business, but it is still derived from the Acts of 1933
19 and 1934, or since things have since been codified, it is now
20 actually 18 U. S. Code Section 3772, which carried forward in
21 virtually identical language the provisions of the Acts of 1933
22 and 1934.

23 Q Mr. Solicitor General, may I ask you a question.
24 You are saying in this case, which is 129 days overtime, that it
25 is jurisdictional. Suppose it had been one day overtime.

1 A Mr. Justice, I would say under my argument that it
2 would be exactly the same. But under the rule, the Court has no
3 jurisdiction after the time or the time as extended by an appli-
4 cation made within time not to exceed 30 days has expired.

5 This, of course, would be entirely without prejudice to
6 the Court by an exercise of the rule-making power to provide,
7 as it has in Rule IV(a) of the appellate rules, the Court --
8 the Rules of Appellate Procedures, the Court has provided that
9 upon a showing of excusable neglect, the District Court may extend
10 the time for filing the notice of appeal by any party for a
11 period not to exceed 30 days from the expiration of the time other
12 wise prescribed by this subdivision.

13 And I would say, I don't want to pass upon it now,
14 because there may be arguments various ways, but it would seem to
15 me to be entirely appropriate for the Court to provide by rule
16 with a fixed time limit for an extension of time, even though it
17 is not sought within the time.

18 It is the unlimited ---

19 Q Did the gentlemen working with you look up the
20 cases to see how many times this Court has accepted jurisdiction
21 when it was over the time limit?

22 A Well, Mr. Justice, Stern and Gressman have some
23 reference to this, and I gather that there are 10 or 12 or 15,
24 and I will come to those after a while.

25 Some state criminal appeals, some Federal ones. Indeed,

1 I am putting this -- a case called Robison against the United
2 States in 390 U.S.. I confessed error in a case in which the
3 petition was filed one or two days late. I may say at that time
4 I was aware of it, but one or two days just didn't upset me.
5 But 131 days I found rather a large order and I did find the Coy
6 case, which seems to me to have decided the question, and my
7 suggestion is that in these other cases, the Court has slipped
8 or fallen or drifted or lapsed into an error without ever having
9 focussed on the relevant materials which I am trying to present
10 to the Court now.

11 Q Maybe we did it with design.

12 A Mr. Justice, I have suspected that. Nevertheless,
13 in one of the places where you, Mr. Justice, have referred to
14 this, which is in a dissent you wrote in a case called Hicks
15 against the District of Columbia ---

16 Q That is probably a case we should not have taken
17 at all anyway.

18 A Also not cited in my brief, it is in 383 U.S., you
19 ---

20 Q It is easier to invoke those things in cases you
21 don't like than in cases in which you are interested.

22 A Well, in one of these cases where you have written
23 an opinion, you referred to the fact that the Court has discre-
24 tion for granting, and I suggest that putting it on discretion
25 is, in effect, a denial of the fact that the statutory power is

1 to grant rules and is a recognition of the fact that this is not
2 done pursuant to rule and is something which I think perhaps the
3 Court might not have done if there had been an opportunity for
4 full briefing and argument.

5 Q What is that page citation?

6 A Mr. Justice, it is in my notes here, and it was
7 not the Hicks case.

8 Q Well, what is the one you stumbled in?

9 A Coy.

10 Q No, the other one.

11 A Robison.

12 Q Robison.

13 A Robison was 390 U.S.

14 Q Mr. Solicitor General, may I ask, am I correct
15 that certiorari in civil cases is governed by an express statute
16 which ---

17 A Yes, Mr. Justice.

18 Q --- says that the petition in civil cases must be
19 filed within 90 days of judgment?

20 A With an extension of 60 days.

21 Q Whereas here we are dealing with a criminal case
22 where we have no comparable explicit statute, do we?

23 A No, Mr. Justice. But what you have is a statute
24 authorizing the Court to prescribe by rule the time, and I am
25 suggesting that the practice which has grown up of doing this on

1 an open-ended basis, does not comply with the statutory authoriza-
2 tion to prescribe by rule.

3 Q Well, then, I suppose in the criminal case under
4 that authority we might prescribe six months even though it is
5 only 90 days?

6 A Oh, yes, Mr. Justice, I suspect that you could
7 prescribe two years if you thought that was appropriate. I don't
8 advocate it, but I would think that would come within the term of
9 statutory authorization.

10 I would not think you could properly say, "may be filed
11 at any time." I do not think that is prescribing by rule.

12 Q Did you suggest earlier that there may be 12 or 15
13 cases in which we have, indeed, extended?

14 A Yes, Stern and Gressman lists them.

15 Q I suggest I think I can count 12 or 15 cases in
16 the last couple of weeks.

17 A Not in which you have granted review.

18 Q Oh, in which we have granted review.

19 A Oh, no, there have been many more cases than that
20 in which the application has been filed late. I am only referring
21 to ---

22 Q And we have ignored it.

23 A Somewhere between 12 and 20 would be my estimate ---

24 Q Were granted.

25 A --- where you have granted it and proceeded to

1 hear the case.

2 Q Going back to this rule, Mr. Solicitor General,
3 once adopted, is it your position that it has the same force
4 as the same statute in the civil cases?

5 A Yes, Mr. Justice, my position is that although
6 the Court has the power to change the rule, where it doesn't
7 have the power to change the statute -- that is, the rule-making
8 power is a continuing power -- that once the Court has adopted a
9 rule, that is a piece of delegated legislation.

10 That is made pursuant to the authority granted by Con-
11 gress in what is now found in 18 U.S.C. 3772.

12 Q Now you are speaking of the rule-making power
13 where it is unilateral or where it is with the concurrence of
14 Congress?

15 A In this case, it is unilateral. In the case of
16 proceedings after verdict, Congress has given to the Supreme
17 Court power to prescribe by rule a time for filing petitions for
18 certiorari ---

19 Q And the essence, I gather, Mr. Solicitor General,
20 is that if we prescribe a time period, that has precisely the
21 same effect as if it had been written into the enabling law itself

22 A Yes, Mr. Justice, that would be my position. I
23 think that that was what was contemplated by Congress. I think
24 that is what the words "prescribed by rule" mean. That was clearly
25 the understanding of the informed commentators at the time,

1 Professor Orfield, for example, referred to the fact that the
2 rule is jurisdictional, and that was the almost contemporaneous
3 decision in the Coy case.

4 Now I referred to the fact that the language has changed
5 to "may." It also changed to "may" with respect to appeals, and
6 this Court in the Robinson case in 361 U.S. -- this is cited in
7 our brief -- and involved a late filing of a notice of appeal
8 and the Court held that the "may" language there was compulsory,
9 that the appeal -- that the Appellate Court got no jurisdiction
10 when the appeal was filed more than five days late, and it quoted
11 with approval the language of United States against Smith, the
12 phrase about "lingers on indefinitely."

13 And in concluding its opinion, it said something fur-
14 ther, which seems to me to be relevant here, that powerful policy
15 arguments may be made both for and against greater flexibility
16 with respect to the time for taking of an appeal is, indeed,
17 evident, but that policy question, involving as it does many
18 weighty and conflicting considerations, must be resolved through
19 the rule-making process and not by judicial decision.

20 If by that process the Courts are ever given power to
21 extend the time for the filing of a notice of appeal upon a
22 finding of excusable neglect, it seems reasonable to think that
23 some definite limitation upon the time within which they may do
24 so would be prescribed.

25 So, it seems to me that the case is tolerably clear.

1 The purpose of the rules was to cut down delays, to restrict
2 time. Congress was not clear just how much would be workable
3 and delegated the authority to cut down the time to the Court.

4 And then there is the language of the statutory authori-
5 zation, power to prescribe by rule. And then there is the lan-
6 guage of the rules themselves, the rules provide that the peti-
7 tion should be filed within 30 days. They provide, further,
8 that a justice may extend the time within 30 days and then there
9 is a very interesting further provision in the rules of the
10 Court, in Rule XXXIV, that whenever any justice of this Court is
11 empowered by law to extend the time and applications seeking such
12 extension must be presented to the Clerk within the period sought
13 to be extended.

14 There it is "must," not "may." It is specific.

15 And, finally, there is a decision of this Court in the
16 Coy case, in 316 U.S., and in the Smith and Robinson cases.

17 Now what happened to upset this clear picture? Nothing
18 deliberate. I may point out that in the Coy case, in the order
19 granting certiorari, the Court expressly directed the attention
20 of counsel to the question of the time limits involved and asked
21 that that question be briefed, and it was. But at no time has
22 the Court ever had briefing and argument in these cases in which
23 certiorari has been granted after the time that it expired.

24 Q Mr. Solicitor General, may I ask at the time Coy
25 was decided did the predecessor of Rule XXII read as Rule XXII

1 now reads?

2 A Yes, Mr. Justice, it was Rule XI of the 1934 Rules.

3 Q But the phrasing was the same?

4 A It read exactly the same except for the change of
5 "shall" to "may," to which I have already referred, and to the
6 fact that at the time Coy was decided, there was no power to
7 extend the time.

8 Q The reason I ask you this is it is rather unusual
9 wording. It is phrased not that a petition is out of time unless
10 filed within 90 days, but that a petition shall be deemed in
11 time when filed within 90 days.

12 A I think that is essentially the language of the
13 1925 Act with respect to civil cases, in which they were simply
14 carried forward.

15 Now ---

16 Q Before you go on, I think I misunderstood part of
17 your argument in your brief, because here in oral argument in
18 response to a question from Mr. Justice Black, you said that your
19 jurisdictional argument would be precisely the same if this case
20 were one day late, rather than over 100 days late. And I gathered
21 from page 18 of your brief -- well, I understand that you make
22 that as your basic argument.

23 I Gather from page 18 in your brief you say even if you
24 are mistaken about the one day, certainly if the delay is more
25 90 days, which is the longest time allowed by statute, then clearly

1 it is jurisdictional.

2 A Yes, Mr. Chief Justice, I recognize the one-day
3 argument is a hard one. And if it is too hard for the Court to
4 accept, I will fall back and say, "Well, at least you have got
5 to have some time limit on it," and the only feasible one is the
6 old 90-day statutory one.

7 Q Or three months, which is it? 90 days?

8 A --- to expedite criminal appeals. But I think that
9 logically I stand by my answer to Mr. Justice Black. The rules
10 are jurisdictional. They now provide for 30 days plus an exten-
11 sion of 30 days, if by the express terms of the rules the appli-
12 cation is made within the 30 days, and if that is the ground upon
13 which I stand, that if the Court won't accept that ground, I do
14 say that certainly they should not be construed to leave completely
15 open-ended.

16 Q Beyond 90 days.

17 A Beyond, and if it isn't completely open-ended,
18 where should it stop? Well, it seems to me at the place where
19 it was before the rule came into the picture, which to be tech-
20 nical was three months rather than 90 days.

21 Q I misunderstood you then, because I understood you
22 to say to Mr. Justice Brennan that you thought it would be con-
23 fined to the rule-making, even if the Court said it will take
24 two years.

25 A It is at least within the language to prescribe

1 rules. You would have to read into that, well, Congress couldn't
2 have intended that the Court would enlarge the time. All the
3 Congress was meaning was that the Court should shorten the time.

4 And that is another case which we don't have here. And
5 my guess is the Court is not going to prescribe a rule which fixes
6 it two years.

7 Q I hope not.

8 But from what you said to Mr. Justice Stewart, I would
9 support you would now say that 90 days was the outside limit.

10 A I would argue in an Advisory Committee working to
11 assist this Court in a rule-making process that the Court could not
12 appropriately make a rule of more than 90 days.

13 Q You say the legislative history of the statute con-
14 ferring rule-making power indicates that it was to enable the
15 Court to expedite.

16 A It would enable the Court to expedite the decision
17 in criminal cases ---

18 Q But that takes it beyond 90 days.

19 A --- and this Court has so recognized.

20 Q Is there any indication that Congress ever knew of
21 the error from your standpoint which the Court has been falling
22 or ---

23 A No, Mr. Justice. When it was only a day or two
24 here and there, I was just puzzled, but I didn't think it was
25 appropriate to report to Congress that the Clerk was violating

1 its rules.

2 When this case came along, we dug into it and found out
3 quite a lot.

4 The Court fell into this error, if I may put it that
5 way, in Heflin against the United States in 358 U.S., where the
6 question came up only in a most back-handed way. It was not
7 dealt with in briefs of any of the parties and it is dealt with
8 in a footnote in the Court's opinion, the complete text of which
9 is because no jurisdictional statute is involved. That is all.

10 Q Maybe that was thought to be enough. Maybe it
11 was thought that it didn't deserve any more lengthy discussion.

12 A Well, Mr. Justice, if so, I apologize for the time
13 of the Court that I have taken. It seems to me that if that was
14 the overruling of the Coy case, that the Coy case was entitled
15 to be present at its own funeral. And I don't think that the
16 Court -- there is nothing to indicate that the Court was aware of
17 the Coy case at that time or that it would have dealt with it in
18 such a completely summary fashion.

19 Q Was there dissent in the Coy case?

20 A No -- well, Mr. Justice, yes, there was. It was
21 hard to tell what happened in the Coy case. It is a very intri-
22 cate decision arising in criminal procedures in the District
23 Courts and the Court decided that what the District Court has
24 done was wrong, but the consequence of that was to make it a
25 criminal appeal, and since it was a criminal appeal, it was too

1 late because it was filed -- the petition was filed more than 30
2 days, and then the Clerk said in the footnote, "But a majority
3 of the Court feels that in order to avoid circuitry because it was
4 pointed out that they could go back in the District Court and
5 start over again and raise the same question, and since the point
6 is not jurisdictional, that they would hear the case."

7 Q Your premise has been violating our rules in another
8 respect, namely, we have numerous applications where the applica-
9 tion for an extension is not filed within the time limits and
10 those order -- and I have signed many of them, where I thought
11 there might be something to the merits -- application for exten-
12 sion granted subject to the approval of the full Court. We do it
13 constantly.

14 A Well, Mr. Justice, I admire you with extent to that.

15 Q Yes, I think it would ---

16 A It would seem to me, at least in civil cases, that
17 it is completely unjustifiable. I can find no reason why it is
18 not equally unjustifiable in terms of this Court's own rules.

19 Now with respect to all of these things, if the rules
20 so construed are too inflexible, then I submit that the change
21 should come through the rule-making process and not in essence by
22 acquiescence.

23 And if there is a change made through the rule-making
24 process, it will certainly have an eventual time limit and also
25 some statement of the grounds or consideration on which such an

1 extension will be granted.

2 In sum and substance the situation which leaves this
3 matter wholly at large, not even good cause shown or excusable
4 neglect, as things now stand, cannot with true propriety be called
5 a rule. And it is only the power to prescribe rules, which Con-
6 gress has given to the Court in this area.

7 Incidentally, Mr. Justice Douglas, I have now come to
8 the Taglianetti case, in 394 U.S., which is not one of your
9 dissents, where again in a footnote and wholly conclusory the
10 Court said, "The time limit is not jurisdictional, citing Heflin,
11 and does not bar our exercise of discretion to consider the case."

12 Q What is the name of that case?

13 A Taglianetti, 394 U.S. 316, and that is cited in
14 our brief.

15 Q Mr. Solicitor General, did I understand that Rule
16 XI under which Coy was decided, that wasn't just the Rules of
17 Practice of this Court?

18 A No, Mr. Justice.

19 Q That was part of the First Edition of the Federal
20 Rules.

21 A That was the Rules of Practice in criminal cases
22 before verdict.

23 Q Right.

24 A And which included, because of a special provision
25 in the statute, the authority of the Court to prescribe rules

1 fixing the time for taking appeals and for filing petitions
2 of certiorari.

3 Q Well, that Rule XI was adopted like the present
4 Rules of Federal Criminal Procedure?

5 A Yes, Mr. Justice.

6 Q And was Rule XI part of a set of rules that was
7 placed before the Congress?

8 A No. Rule XI was not.

9 Q That set of rules?

10 A That whole set of rules is made under the authority
11 granted by the Congress to the Courts to make rules of its own.
12 That was not placed before Congress and that has been true all
13 the way along.

14 Q But then that Rule XI was taken out of the Rules
15 of Criminal Procedure and placed in the rules of this Court?

16 A For a while it was in both places.

17 Q I see.

18 A It was in the Rules of Criminal Procedure by way
19 of cross-reference. It was in Rule XXXVII of the Rules of Crimi-
20 nal Procedure until 1967 or 1968, when the Court abrogated Rule
21 XXXVII, and since that time it has been exclusively in the rules
22 of this Court.

23 Q But up until '67 it was also in the Rules of Crimi-
24 nal Procedure?

25 A By way of a cross-reference, Mr. Justice. Rule

1 XXXVII, too.

2 Q And that rule had been placed by that time before
3 the Congress?

4 A No, Mr. Justice, those three chapters of those
5 rules were not placed before the Congress. There was a compli-
6 cated submission by which all of the rules except these three
7 chapter were before the Congress. But these three chapters
8 relating to appeals were prescribed by the Court effective on the
9 same day as the rules laid before Congress became effective.

10 Q Mr. Solicitor, I ---

11 Q I see this footnote in Taglianetti is not my foot-
12 note either.

13 A No, no, Mr. Justice, I apologize for that. I was
14 quite wrong. The Hicks case was the one in which you referred
15 to Heflin and said that it was not jurisdictional. Heflin was
16 a percuriam and I wouldn't know who wrote it.

17 Q Mr. Solicitor General, I have great trouble with the
18 statement, which is usually taken for granted, that the Court
19 usually has discretion to waive its rules, but never to waive the
20 statutes.

21 In this case you say that we cannot waive a statute. And
22 so now we can't waive a rule. Well, that doesn't apply to all
23 of the rules?

24 A No, Mr. Justice, that only applies to rules which
25 are made by the Court acting pursuant to a grant of authority

1 given by Congress to act in essentially a legislative manner.

2 Q And that is restricted to this one rule?

3 A That would be restricted to any rules made pursuant
4 to the power originally granted in 1933 or '34 and now granted
5 by Title XVIII, U. S. Code Section 3772.

6 Q You don't know whether it would apply to any other
7 rules. You see, my problem is you say we have been violating
8 the law. I wonder if we might be violating the law in some other
9 rules.

10 A Well, Mr. Justice, I don't think so. Although
11 insofar as it does deal with rules which have been laid before
12 Congress, which includes the whole business of Rules in Civil
13 Procedure ---

14 Q No, I am talking about the rules of this Court,
15 the volume you were just reading from.

16 A It would only be with respect to those rules of
17 this Court which are made pursuant to a grant of power by Con-
18 gress, and I would not suggest that it would be claimed that this
19 Court had power to fix the time for filing petitions for cer-
20 tiorari or to take appeals simply out of its inherent power, but
21 that that power has never been thought to come to the Court except
22 pursuant to the grant which Congress has made.

23 Q That I think that is legislative fallacy.

24 A Yes, Mr. Justice, a grant of delegated legislation.
25 It is a problem in separation of powers, but it is one that --

1 I have gotten over being puzzled by that one. I used to be
2 puzzled somewhat, but I can accept that.

3 Q It might be the power created by Article III itself,
4 the congressional power. That is going to the jurisdictional --

5 A Yes, Mr. Justice, I would assume that it was. This
6 is a part of the power of Congress to make law. It has long
7 since established that Congress can do that in certain cases and
8 under proper conditions by delegating it to other governmental
9 bodies, and it is appropriate that this particular item should be
10 deallegated to this Court.

11 But what this Court does pursuant to that power is essen-
12 tially legislative and our submission is that it should be so
13 treated and perhaps, most important of all, that this Court so
14 decided in the Coy case and has never since decided to the con-
15 trary with any indication of a treatment of the issues in the
16 problem, or of the continuing validity of the Coy case itself.

17 Q Let me ask you this. To pursue Mr. Justice Stewart's
18 question, you said you were somewhat puzzled by this possible
19 conflict between the branches. But if it arises out of Article
20 III, which gives Congress the power to define the jurisdiction,
21 I believe, then would not the power to assign jurisdiction include
22 all the incidental powers to define how it is to be executed,
23 how the jurisdiction is to be implemented, including the fixing
24 of the number of days within which filing must be had.

25 Q Article III itself, and I am reading from it, says

1 that the Supreme Court shall have appellate jurisdiction both
2 as to law and facts with such exceptions and under such regulation
3 as the Congress shall make.

4 A And in this case the regulation the Congress has made
5 has been to delegate this to the Court, but I suggest that Con-
6 gress never contemplated that was a simple open-ended delegation
7 whenever the Court thinks in its good discretion it would be a
8 good idea to take the case and it shall, which as near as I can
9 see ---

10 Q There has slipped into the vocabulary recently the
11 idea of a restricted interpretation of the Constitution. Do you
12 think that is a restricted interpretation?

13 A Oh, I don't know, Mr. Justice. It depends on how
14 you define "restricted." I can define it in such a way that it
15 is now, I think. Even strict perfectionists, I believe, believe
16 in a certain measure of flexibility, and that flexibility which
17 we not only have been able to live with, but which we have come
18 to accept.

19 We find it more frequently, of course, in delegations
20 to administrative bodies, but in this area it is most appropriate
21 that there be a delegation to the Court.

22 Q Going back to your earlier statement, if we have
23 the power to waive ---

24 A I haven't even started the merits, Mr. Chief Jus-
25 tice.

1 Q I am not getting on the merits. I am still on
2 jurisdiction.

3 Your earlier statement on the question of time, if we
4 can casually waive this late filing of a week, we can do it, you
5 said, for two years.

6 A It seems to me that what has been done in this
7 case is the Court can, if in its discretion, whatever that means,
8 it thinks it appropriate, it can grant a writ of certiorari to
9 review any decision of the Court of Appeals made at any time in
10 the past which isn't moot for some reason or other. And that
11 I don't think was contemplated by Congress, and yet I think that
12 is what I think is involved in this case.

13 I don't think that that ---

14 Q But we have common law writs of certiorari under
15 all the writ statutes?

16 A Yes, Mr. Justice. I really don't know much about
17 them ---

18 Q I don't either.

19 A --- or what the time limit would be. There are
20 bills of review which people found when there had been corruption
21 in the Court, and they upset the judgments long after the event,
22 and in equity you can do a lot of remarkable things.

23 Professor Casey taught me that a long time ago, but I
24 don't -- this particular write of certiorari is a pretty tech-
25 nical term of art, which I don't think comes within those others.

1 Well, now with respect to the merits of the case, the
2 first is the constitutional validity of Title XVIII, Section 702.
3 It is hard for me to see how there can be any doubt about this.
4 This is a provision which makes it a crime for an unauthorized
5 person to wear the uniform or any distinctive part thereof.

6 Incidentally, let me clear up one possible misconception
7 which came from the petitioner's argument. He suggested that
8 there might be a simulation of the uniform here. But actually
9 the indictment is simply that he did wear a distinctive part of the
10 official uniform and the trial was conducted throughout on the
11 basis that he wore a distinctive part of the uniform.

12 There is no basis for saying that it was something
13 which simulated the uniform.

14 Q Mr. Solicitor General, we have absorbed a great
15 deal of your time with jurisdictional problems. We will extend
16 your argument ten minutes over the four remaining, and we will
17 accordingly accommodate your friend, if he needs the time.

18 A Thank you, Mr. Chief Justice.

19 Now, in that connection I would call attention to pages
20 45 and 46 of the appendix where -- and Exhibit 12 was introduced
21 in the trial and read to the jury, Official Army Regulations, and
22 on page 46 about two inches down in quotation marks: "The fol-
23 lowing uniforms and articles thereof for male members of the
24 United States Army are distinctive. Distinctive components of
25 the uniforms are limited to caps, coats, jackets and trousers,

1 except as indicated."

2 So that the socks and handkerchiefs are out. Even shoes
3 are out.

4 Q Page 45 of the appendix refers to Exhibit 12, but
5 does not contain Exhibit 12, but I suppose that is in your records.

6 A This is a quotation from Exhibit 12. Exhibit 12
7 is the regulation and this is the quotation from Exhibit 12. I do
8 not have Exhibit 12 in my hand. Indeed, I have not examined it.

9 I believe this to be a quotation from Exhibit 12, which
10 it purports to be.

11 I would also point out that further down on the page that
12 buttons are referred to and I would also call attention to the
13 fact that on page 13 an FBI agent testified ---

14 Q Page what?

15 A Page 13 of the appendix in response to the question
16 would you just describe the jacket he had on when you saw him?
17 A green jacket with brass buttons of the type issued associated
18 with military uniforms.

19 And you will note that jackets are one of the things
20 that are distinctive parts. And then on page 20, a U. S. Army
21 colonel -- down at the bottom of the page -- "On his head he had
22 the fur felt Army officer's cap with the loose strap, and hanging
23 down and with an Army officer's insignia upside down."

24 Q It reminds me of some skits I have seen at the
25 Gridiron Club. The uniform and so forth.

1 A That, I believe, by some stretch of the imagination,
2 Mr. Justice, is a theatrical production. We will argue here
3 later that it is not, that this was not. That, of course, is
4 given under circumstances and in a situation where everyone present
5 knows that it is simulated.

6 Q And what was given in Houston?

7 A It was given in Washington, which is close to the
8 Pentagon, and where other things have happened.

9 But there is no doubt that that is a simulation and here
10 there was a considerable reason to doubt whether the person
11 involved was or was not a member of the Armed Forces.

12 Now, petitioner here, perhaps his oral argument belies
13 this, but as I read his brief it seemed to me that he made no
14 claim that he did not come within the terms of the statute. That
15 is, that he was wearing a distinctive part of the uniform.

16 It seems to me to leave no question which was not, in
17 substance, covered by this Court's decision in the United States
18 against O'Brien, the case involving the burning of a draft card.
19 Surely there is power in Congress to protect the integrity of the
20 uniform of the Armed Forces of the United States. This is a
21 matter which is of importance not only to the Army, but also to
22 citizens.

23 We have to be able to rely on the fact when we see a
24 policeman, that he is a policeman. And at these times we have
25 to be able to rely on the fact that when we see a man in military

1 uniform that he is a member of the military.

2 The Constitution expressly gives to Congress the power
3 to raise and maintain armies and to do all things necessary and
4 proper to carry that power into effect. And surely the protec-
5 tion ---

6 Q Mr. Solicitor General, on this disgrace to the Army,
7 does that apply to the dozens of Bowery bums I used to see every
8 day with Army jackets on?

9 A I think, Mr. Justice, you will almost always find
10 that the buttons have been removed. That seems to be the con-
11 vention.

12 Q No, I have seen plenty with button on. I have
13 seen them with jackets and overcoats and fur hats.

14 A Mr. Justice, if I can get to that case soon enough,
15 maybe I could exercise some prosecutorial discretion in respect to
16 that case. That seems to me to be a situation where discretion
17 might be appropriate.

18 In this case where the prosecutor exercised his discre-
19 tion otherwise and where two courts below have sustained that,
20 I found no effective way that I could proceed, except by defending
21 the actions which they have taken.

22 This Court in United States against Barnow, which involve
23 a prosecution for impersonating an officer, a cognate question,
24 said that one of the purposes of such a statute is to maintain
25 the general good repute and dignity of the Service itself.

1 And this is essentially an argument which I made some-
2 what against the advice of some of my associates in the O'Brien
3 case, where I contended that it was within the power of Congress
4 under the necessary and proper clause in connection with the
5 power given to raise and defend armies, to protect the dignity
6 of the Selective Service proce-s by making it a crime to burn
7 draft cards.

8 I did that because I found it somewhat difficult myself
9 to find that draft cards themselves were of very great importance
10 in the process.

11 The Court took the latter ground in its opinion and
12 thus the O'Brien case is not a decision on that point, but I think
13 that the decision reached is very close to the one which is
14 involved here.

15 So, our position would be that the criminal code pro-
16 vision is constitutional and that the defendant clearly came
17 within it and was properly found by the jury to have come within
18 it. So we come to the exemption in 10 U. S. Code 772(f).

19 Our contention is that the petitioner was not by any
20 reasonable stretch of the interpretation of the words in that
21 statute an actor in a theatrical or motion picture production.

22 Now obviously it was not a motion picture, so you can
23 throw that out. So you have to make him an actor in a theatri-
24 cal production.

25 Now originally this statute -- we have spelled out the
history in our brief. The statute prohibited any person from

1 wearing the uniform in any playhouse or theater or in moving
2 picture films. It was codified, I think, in 1954 and the sponsors
3 emphasized that no substantive change was intended. The objective
4 was to make it plain that television performances would be covered
5 which might not come within playhouse or theaters.

6 But the intention of Congress that is manifest in the
7 original language and in the revision, and that is that it is con-
8 fined to situations where the make-believe role of the person
9 wearing a uniform is clear from the setting. Thus, it seems to
10 me that Dr. Strangelove or the Caine Mutiny come within it,
11 because everybody knows that that is a simulation. It doesn't
12 mean that a performance must be given in a building. It could
13 be an outdoor theater, could be an area set aside for it.

14 It means only that the performance wherever given must
15 preserve some of the traditional characteristics of the dramatic
16 presentation, such as the defined area set apart for the actors
17 and an audience comprised of events which they observed are
18 portrayed and not real.

19 The skit here was not a theatrical production in any
20 reasonable meaning of the term. It was intermittent events in a
21 demonstration in the street in front of an induction station,
22 which also included picketing and distributing leaflets. Pedes-
23 trians and motorists who either stopped or passed by the demon-
24 stration could reasonably believe that the petitioner was, in
25 fact, a soldier as he was wearing distinctive parts of the uniform

1 was intended to convey.

2 The petitioner's conduct here has all the elements of
3 picketing and no real similarity to the theatrical production
4 which Congress contemplated. And no one would suggest, I believe
5 that a person would be entitled without authority to wear the
6 uniform of the Army merely because he was picketing. To seek
7 to bring the petitioner's action here within the statutory
8 language is pressing that language to its dryly logical extreme.

9 Or to use another passage from Holmes, of being led
10 by a technical definition to apply a certain name and then to
11 deduce consequences which have no relation to the grounds on
12 which the name was applied.

13 Q What you are really saying, then, is that in this
14 act it was a question of law and not a question of fact?

15 A Yes, Mr. Justice, and because of that we, since
16 we think that as a matter of law that what he did does not come
17 within the exemption in the statute, the qualification on that
18 exemption about tending to discredit the Armed Forces is irrele-
19 vant.

20 This is a little like a, for example, the Lopez case
21 which the defense of entrapment and the contention was made that
22 the charge about entrapment was not quite right, and the Court
23 held that it was not necessary to decide that because it was a
24 matter of law. There wasn't any entrapment and he was not
25 entitled to any charge with respect to entrapment.

1 We would contend here that the defendant was not entit-
2 led to any charge with respect to the defense of actor in a
3 theatrical production and, therefore, the question of discredit
4 becomes irrelevant.

5 I would be prepared myself to defend the discredit excep-
6 tion to the exception to the statute if it was necessary, although
7 I agree it is getting very close to the line, but on grounds
8 similar to those which were involved in the O'Brien case with
9 respect to draft card analogy is the copyright law.

10 After all, the uniform is the uniform of the United
11 States and the United States is entitled to have some control over
12 the way in which it is used, but as I contended, the petitioner
13 does not come within the exception in any of the exemption, in
14 any event.

15 All that is happening here was that the petitioner
16 received the benefit of the defense, to which he was not entitled.

17 Q Was there any evidence in the record as to why
18 he wore the uniform?

19 Q Does not his own statement suggest the answer to
20 that? The petitioner's own statement was that he was doing it to
21 express his views on the war in Vietnam?

22 A Yes, Mr. Chief Justice. It was part of a demonstra-
23 tion. There is no doubt about that, and had he simply stood
24 outside and made a speech against the war in Vietnam, wearing the
25 uniform, I cannot see any basis upon which the fact that he was

1 making a speech would entitle him to exemption from the statute
2 which makes it an offense to wear the uniform of the United States
3 without authority.

4 Q What did he say as to why he was doing it, indi-
5 rectly, do you remember?

6 A The Court said -- this is page 337 of the tran-
7 script -- "Was the portrayal without reference to the fact you
8 had on full uniform calculated to discredit the Army or the
9 Armed Forces?"

10 "THE WITNESS: I think the uniform shows disapproval and
11 my intention was to show my disapproval of the actions of the
12 Army."

13 Q There is evidence in the record, I think, that he
14 rehearsed this skit?

15 A Yes, Mr. Justice.

16 Q With the water pistol?

17 A There is some evidence that they rehearsed this
18 skit, if you can call it a skit.

19 Q Demonstration or whatever it was.

20 A Yes, I think it was reaching quite a bit to call
21 it even a skit.

22 Q It would have been completely meaningless and unin-
23 telligible if everybody had been in civilian clothes, wouldn't
24 it?

25 A Oh, I don't think. They could have worn other types

1 of uniforms. You can get uniforms other than the uniform of
2 the U. S. Army from theatrical supply houses. If there had been
3 some theatrics here, they might have done something.

4 Q But it was a kind of a theatric performance,
5 even though they called it a protest.

6 A Mr. Justice, I think no. I think to be a theatri-
7 cal performance, you have to have something like a stage. I
8 don't mean indoors, I don't mean formal. But you have to have
9 someplace where there are players, someplace where there is
10 audience.

11 This was, in essence, a demonstration, not a theatrical
12 performance. Our position would be that as a matter of law, this
13 was not a theatrical performance. For the reasons ---

14 Q That would be a pretty strong holding to the law,
15 wouldn't it?

16 A No, I don't think so, Mr. Justice.

17 Q What do you think is required to make it a theatri-
18 cal performance? The Jitney Players, I suppose. I don't know
19 if you have ever seen the Jitney Players.

20 A Oh, yes, yes. What we have put into our brief
21 essentially is a separate place for the players and circumstances
22 under which it is evident that it is a simulation and not actual
23 fact.

24 Q Well, I suppose it was clear enough in this episode
25 that it was a simulation. Nobody was deceived into thinking

1 somebody was getting shot?

2 A No, but whether the person was or was not a member
3 of the Armed Forces.

4 Q That is the important part.

5 A That is the important part. There was nothing here
6 to indicate that he was not a member of the Armed Forces.

7 Q That's right, and whereas there would be if there
8 was in some play?

9 A Yes, if there was some kind of an indication that
10 it was a play.

11 Q But he wouldn't have to make a statement that "I am
12 not a member of the Armed Forces."

13 A That would have helped in this case, but indeed
14 if he had had a sign on his back "Not a member of the Army,"
15 that might have made it enough so that the jacket was not a dis-
16 tinctive part of the uniform. I don't know.

17 We are very close to the line in each case.

18 Q Even though they called it a protest, you are
19 really getting a pretty close line.

20 A Yes. Of course, that is part of the problem. The
21 Government tries to protect itself in various ways and then what-
22 ever you do is either speech or is symbolic speech, and the First
23 Amendment you completely engulfed it, and the Government's powers
24 are sharply restricted.

25 Now obviously there is a line, a very important line

1 and a difficult line, but it is perfectly plain, it seems to me,
2 that this protest could be made and could be made without inter-
3 ference at that place at that time.

4 The problem was the making it in the way in which it was
5 made regardless of the place and the time, including the wearing
6 of the uniform, which Congress for more than 50 years has made
7 an offense when not authorized.

8 Well, our first submission is that the Court should
9 dismiss this petition as having been granted without jurisdiction.
10 If we are not successful on that, and I hope that we will be,
11 because I am greatly troubled by the unopen-ended situation in
12 which we now are, that the decision below on the merits should
13 be affirmed.

14 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Solicitor
15 General.

16 Mr. Berg?

17 REBUTTAL ARGUMENT OF DAVID H. BERG, ESQ.

18 ON BEHALF OF PETITIONER

19 MR. BERG: Mr. Chief Justice, may it please the Court:

20 I would make one last point to the Court. We have
21 failed, at least in our opinion, to find any compelling interest
22 suggested by the Government for the enforcement of that statute.
23 The Government acknowledges by the testimony that it has read
24 that the uniform itself was symbolic of speech.

25 We submit again that absent any compelling interest

1 to regulate that action, the impingement on the freedom of
2 expression, the symbolic acts that the petitioner took part in,
3 was that sort of impingement is not allowable until the holding
4 of the O'Brien case.

5 Q I did not understand the Solicitor General to con-
6 cede that wearing of this apparel was symbolic speech. He said
7 that each time that these problems are raised in Court, he is
8 met with the argument that this is symbolic speech.

9 A If I misunderstood his argument, I believe that
10 the facts still remain that Schacht testified that he meant the
11 uniform as showing discredit or criticism of the United States.

12 Q So his intention, then, is not in dispute?

13 A No, sir.

14 Q You have not resting wholly on this constitutional
15 claim, are you?

16 A No, sir. We still would say that the statute was --
17 the problems of construction of the statute was applied.

18 MR. CHIEF JUSTICE BURGER: Thank you for your submission,
19 Mr. Berg and Mr. Solicitor General.

20 The case is submitted.

21 (Whereupon, at 2:12 p.m. the argument in the above-
22 entitled matter was concluded.)

23

24

25